

100-356015-766

**CHANGED TO**

100-356015-16-163

JUL 26 1955

Mind

Q

100-356015-767; 768; 769; 770  
✓ 10/1/54; ✓ 10/4/54;

**CHANGED TO**

100-356015-38-77

100-356015-46-252; 256; 250

100-356015-46-V.V;

JUL 15 1955

W. H. H. H.

AUG 5 1955

W. H. H. H.

C



San Diego, California  
October 6, 1954

~~CONFIDENTIAL~~

Director, FBI (100-394608)

Attention - Foreign Liaison Desk

Re: COMMUNIST CENTER ALONG  
THE MEXICAN BORDER

CONF. LNFT. [REDACTED]

b7D  
b7E

Dear Sir:

Reference is made to San Diego teletype to the Bureau,  
dated October 5, 1954.

As the Bureau was previously advised, the Informant, upon  
the instructions of [REDACTED]  
[REDACTED] went to Mexico City  
on [REDACTED] to contact representatives of [REDACTED]  
in that city. During his stay in Mexico City, the Informant had  
[REDACTED] with representatives of [REDACTED] In the interest of  
brevity and conciseness, [REDACTED] are being set forth under  
pertinent dates:

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[REDACTED]  
Prior to his departure from [REDACTED] the Informant  
had been instructed by [REDACTED] that upon arrival in  
Mexico City he should telephonically communicate with [REDACTED]  
at which time the date would be set [REDACTED]

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On [REDACTED] the Informant telephonically contacted  
[REDACTED] in Mexico City and asked for [REDACTED]  
[REDACTED] was called to the telephone and he instructed the Informant  
to go to [REDACTED] Upon arriving at [REDACTED] the Informant  
stated he was [REDACTED]  
Immediately upon his entrance [REDACTED] entered the room and very  
affectionately greeted the Informant and made inquiries regarding the

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REGISTERED - AIRMAIL

AIX:HB

FOR INSTRUCTIONS AS  
TO DISSEMINATION

(6 - Bureau)

SEE FILE 100-356015-326

100-356015-  
NOT RECORDED

145 OCT 8 1954  
INITIALS ON ORIGINAL

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53 OCT 22 1954  
SD 100-7468 Sub 11 (P & C)

[redacted]

Informant's [redacted] According to the Informant, he and [redacted] exchanged a few words and [redacted] then instructed the Informant to return to his hotel and that he, [redacted] would call him by telephone.

[redacted]

On [redacted] in the late morning, [redacted] called the Informant at [redacted] where the Informant was staying, telling him to go to [redacted] The Informant arrived at [redacted] at around twelve o'clock. Noon, and was [redacted] Informant stated that [redacted] as had been done on previous trips, regarding [redacted]

[redacted] The Informant stated that it was at this time that he advised [redacted] that he had found himself in the position to ask for [redacted]

[redacted] as a prerequisite for his [redacted] [redacted] The Informant advised [redacted] that at that particular time he was [redacted] and that the [redacted] Informant asked [redacted] to [redacted] and that as soon as he no [redacted]

[redacted] The issue with respect to [redacted] was not resolved at that meeting but [redacted] indicated to the Informant he should not worry about it.

Prior to departing, [redacted] advised the Informant that he wanted him, the Informant, to speak to another person in [redacted] who was not there at that moment but that he, the Informant, should continue to contact [redacted] by telephone during the next few days so that a meeting could be arranged.

[redacted]

On this date the Informant went to [redacted] at approximately 4:30 in the afternoon. He was again received by [redacted] [redacted] advised Informant he should be patient; that [redacted] everything would be arranged. During this visit they discussed [redacted] asked the Informant for his opinion regarding [redacted] and stated that he, [redacted] was rather unhappy over the [redacted]

[redacted]

The Informant stated that he naturally answered the questions as best he knew how at the same time trying to impress [redacted]

[redacted]

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[redacted]

At 10:15 a. m. on [redacted] the Informant received a telephone call from [redacted] who told him he should go to [redacted]. The Informant arrived at [redacted] at approximately 11:00 o'clock in the morning and was again ushered in immediately to see [redacted]. Informant stated that once again they discussed [redacted] which he, the Informant, [redacted] and that on this occasion he exhibited to [redacted] he, the Informant, and [redacted] are engaged. The Informant stated that [redacted] He then asked the Informant to wait for a moment while he went out and brought in another individual. The Informant stated that [redacted] introduced this individual to him as [redacted]. The Informant described this individual as approximately 36 to 37 years of age, white, height about 5' 5", weight about 140 pounds, hair light brown, eyes brown, high forehead, receding, full eyebrows, straight, large lobed ears, pronounced chin, straight nose, full head of hair, parted on the left side, large hands, straight even teeth, wore no glasses nor mustache, [redacted] was dressed in sports clothes, striped shirt, which, according to the Informant, [redacted]

[redacted]

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The Informant advised that [redacted] appeared to be an individual who spent a great deal of his time outside of [redacted] and might have recently arrived in Mexico City. Informant stated that during their conversation, [redacted]

[redacted]

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Informant stated that all three of them once again discussed [redacted] that he again explained to them [redacted]

[redacted]

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The Informant again showed both [redacted] and [redacted]

[redacted]

[redacted]

Informant stated that after this interview, he was again instructed to keep in telephonic contact with [redacted]

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[redacted]

b7D

[redacted]

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Informant advised on [redacted] he telephonically called the [redacted] and upon the instruction of [redacted] proceeded to [redacted] where [redacted] again was awaiting him. Soon after his arrival, [redacted] entered the room and [redacted] excused himself and left the Informant and [redacted] alone. The Informant stated that [redacted] again [redacted] regarding his [redacted] asked him [redacted] the Informant, is familiar, [redacted]

[redacted] Informant stated he again answered these questions to the best of his ability, using the same answers that he had previously given [redacted] regarding the same matters.

The Informant was asked whether he has had any difficulty in [redacted] to which he replied that he had not and that on many occasions he did not have to [redacted]

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[redacted] Informant stated after this [redacted] he was again told to be patient and to be very careful.

[redacted]

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On [redacted] Informant telephonically contacted [redacted] at 9:30 a. m. [redacted] instructed him to go to [redacted] Informant stated upon his arrival there he advised [redacted] that the [redacted]. The Informant stated that [redacted] immediately withdrew and returned [redacted]

Informant stated that when he arrived at [redacted] on this particular visit he was first met by [redacted] rather than by [redacted] and that it was he that took the Informant to see [redacted]

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The Informant stated that it was during this interview that [redacted] advised him to prepare to return to [redacted] and told him he would [redacted]

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Informant stated that [redacted] then proceeded to instruct him how he was [redacted] instructed the Informant he should not [redacted] but that he should [redacted]

[redacted]

b7D

[redacted] that is, he should [redacted]

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[redacted] Informant stated that after receiving these instructions he returned to his hotel and then took proper steps to contact the representative of the Legat in Mexico City, to whom he [redacted]

[redacted]

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Informant stated that on the morning of [redacted] he was telephonically contacted by [redacted] and told to go to [redacted] He arrived at [redacted] at approximately 19:30 in the morning, at which time he was met by [redacted] Informant stated he no longer saw the individual known as [redacted]

The Informant stated that [redacted] told him that it was very probable that he would [redacted] Informant stated that [redacted] did not assure him of this, neither did he give him any indication of the [redacted] he might expect.

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[redacted] told the Informant upon his return to [redacted] he should see [redacted] who would [redacted] [redacted] then asked the Informant [redacted] The Informant replied that he would [redacted] because, inasmuch as he was [redacted] Informant stated [redacted] agreed to that.

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[redacted] then asked the Informant what was the latest information he knew of [redacted] Informant stated that he told [redacted] that he, [redacted] should know the latest with respect to [redacted] inasmuch as the month previous to that date [redacted] had been in Mexico City and had just recently returned to [redacted] Informant stated that he then jokingly told [redacted] that he undoubtedly [redacted] Informant stated that [redacted] received this remark in the spirit in which it was meant.

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Informant stated that [redacted] again instructed him that he should [redacted]

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[redacted]

[redacted]

b7D

According to the Informant, [redacted] told him that the

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[redacted]

[redacted] He stated that [redacted]

[redacted]

[redacted] stated that [redacted]

[redacted]

Informant again reiterated it appeared to him that some of

[redacted]

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[redacted]

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[redacted] who were a sports outfit.

Informant stated that on this visit [redacted]

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[redacted] by the Informant to the Agent in the San Diego Office who is handling this case.

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Photographs which were made available to the San Diego Office by the Bureau of [redacted] in Mexico City, were exhibited to the Informant in an effort to identify [redacted] but the Informant advised that [redacted] is not identical with any of those appearing in the photographs.

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In view of the above, the Bureau may again wish to request the Legat in Mexico City to furnish additional photographs of [redacted] in order that these may be exhibited to the Informant in an attempt to identify [redacted]

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In view of Informant's observations that [redacted]

b7D

[redacted]

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[redacted] It may be that [redacted]

[redacted]

[redacted] It may also

be that the Informant was [redacted]

inasmuch as [redacted]

[redacted]

The Informant advised there was no indication he was

[redacted] on this trip and that he was very cordially and enthusiastically received by [redacted] as well as by [redacted]

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[redacted]

b7D

The Informant will go to [redacted] Mexico, on  
[redacted] to contact [redacted]

b7D

b7E

The Bureau will be kept fully advised of all developments  
with respect to this case.

Very truly yours,

GALEN N. WILLIS  
SAC

100-356015-771772

**CHANGED TO**

100-356015-46-253

100-356015-62-41

AUG 5 1955

Wm. L.



SAC, San Diego

October 12, 1954

PERSONAL AND CONFIDENTIAL

Director, FBI

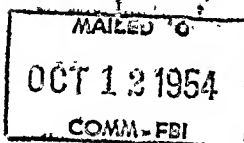
COMMUNIST COVERAGE  
ALONG THE MEXICAN BORDER

Reurlet 9/21/54, with particular reference to the forthcoming hearings to be held by the Jenner Committee.

Advise the Bureau promptly of the completion of the hearings in San Diego, furnishing any information coming to your attention developed in the hearings which may be pertinent to the border coverage program.

JJM:mmm *mmmm*

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_



## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. A. H. BELMONT

DATE: October 6, 1954

FROM : MR. R. R. ROACH

SUBJECT: COMMUNIST COVERAGE ALONG THE MEXICAN BORDERSYNOPSIS:

Since Summer, 1948, border offices have maintained highly confidential coverage of Communist activities on Mexican side of border. By letter 9-21-54 SAC, San Diego referred to publicized intention of Jenner Committee to hold hearings in San Diego in October, 1954, re alleged Communist infiltration in U.S. along Southern California-Mexican border. SAC assumes David Hillyer and Gene Fulson of "San Diego Union" newspaper, as well as Frank G. Forward, Special Service Contact of San Diego Office, will be called as witness. San Diego Office will follow hearing closely without attending since hearings may be informative in connection with border coverage project. SAC suggests that after committee hearings favorable consideration be given to holding special conference at SOG of two border coverage Agents from each office, together with representatives of Legal Attache's Office. SAC believes such conference would be helpful in clarifying Communist situation in Mexico, clearly defining objectives of border coverage program, ascertaining present coverage and evaluation of effectiveness, as well as determination of what additional coverage might reasonably be expected. SAC further suggests discussion of how far Bureau should go in coordinating work with INS along border since both agencies have somewhat parallel interests in that area. Not believed benefits of such conference would be commensurate with expenditures involved. Border offices are kept up to date on Communist and related matters in Mexico through dissemination of reports prepared by Legal Attache's Office. Previous instructions to offices on border coverage project have clearly defined objectives.

Insofar as INS relations are concerned each office instructed to maintain close liaison with that agency and problems are handled as they arise. Foreign Liaison Supervisor handling administration this project has been constantly alert to interview various SACs and Agents handling this project in border offices when they are called to Bureau for In-Service or Special Security School. At those times conferences arranged by that Supervisor, as well as Supervisor in Espionage Section handling Mexican Communist matters, with border office Agents. Under circumstances, therefore, not believed we should hold Special Border Coverage Conference at Bureau at present time. Believed, however, that some benefits might well accrue to border coverage Agents if they and Legal Attache representatives could be called into Bureau at same time for In-Service or Special Security School training at which time they could be held over for one or two days' conferences on border coverage program.

RECOMMENDATIONS:

It is recommended that :

Attachment Sent 10-8-54

RJR:bas

Tolson \_\_\_\_\_  
 Boardman \_\_\_\_\_  
 Nichols \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Harbo \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Parsons \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
 Winterrowd \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holloman \_\_\_\_\_  
 Gandy \_\_\_\_\_

RECORDED-101

100-356015-773

7 OCT 13 1954

(1) In view of the fact that benefits from a Border Coverage Conference would probably not be commensurate with the costs involved, the SAC's recommendation for such a conference not be approved.

(2) It is also recommended that after the Jenner hearings are completed the Foreign Liaison Unit be authorized to analyze the situation to determine whether it would be feasible to arrange to have border coverage Agents and Legal Attache representatives report to Bureau <sup>at same time</sup> in connection with In-Service or a Special Security School at which time they could be held over for an additional day for a Border Coverage Conference.

*that don't want too long - K.*

(3) The attached letter be sent to SAC at San Diego advising him that it is not believed that the benefits from the proposed conference would be commensurate with the costs of such a conference but that consideration will be given later to the possibility of having border coverage Agents and representatives of the Legal Attache's Office report to the Bureau at the same time for In-Service or in connection with a Special Security School at which time they will be given an opportunity to confer on mutual border coverage problems.

*OK*

*[Signature]*

DETAILS:

As you are aware, since the Summer of 1948, the offices whose territories adjoin the Mexican border have been handling the highly confidential project of Communist Coverage Along the Mexican Border. By letter dated September 21, 1954, the SAC at San Diego has referred to the publicized intention of the Jenner Committee to hold hearings in San Diego sometime in October, 1954, on the matter of Communist infiltration into the United States along the Southern California-Mexican Border. The SAC has advised it is logical to assume that David Hillyer, Editor,

Latin-American Affairs, "San Diego Union" newspaper, and Gene Fuson, a reporter for the same paper, will be called and it is possible that Frank G. Forward, Vice President of the Union Title and Trust Company, who has traveled extensively in Mexico and who is a Special Service Contact of the San Diego Office will also be called as a witness. The SAC advises that his office will follow this hearing closely, without attending it, since the hearings may be very revealing with reference to the Border Coverage Project.

The SAC has suggested that after the Jenner Committee has held its hearings, favorable consideration be given to holding a special conference with respect to the Border Coverage Program at the Seat of Government. The SAC suggests that each border office have two Agents familiar with this matter meet at the Bureau with representatives of the Legal Attache's office in Mexico in the belief that a great deal will be accomplished in a thorough discussion of this Communist Coverage Program. He has further suggested that such a conference will be helpful in clearly defining the objectives of the program, the extent of present coverage, and an evaluation of how effective it actually is and what additional coverage might be reasonably expected. He has further pointed out that ways and means of obtaining needed coverage would be most helpful to all of the Agents attending the conference. He has indicated that the Legal Attache could furnish helpful information on the organization of the Communist Party in Mexico and discuss the development of Mexican informants. The SAC has further suggested discussion of the effectiveness of the [redacted] b3

[redacted] in Mexico and what can be reasonably expected from that [redacted]. Inasmuch as the espionage apparatus developed through the Border Coverage Program is centered in Mexico, the SAC advised that it would be most helpful to the border offices to know as much as possible about the workings of the Communist Party of Mexico and Vicente Lombardo Toledano's Popular Party, as well as the high level relationship which may exist between them. He has further suggested that another item that could be discussed of how far the Bureau should go in coordinating its work with the Immigration and Naturalization Service along the border. In this connection he has indicated that our interests parallel those of INS to a degree along the border and a full discussion of how our work could be better coordinated would be of great help to all interested offices.

It is not believed that the benefits which would accrue from such a conference would be commensurate with the expenditures involved. The border offices are kept up to date on the Communist and Popular Parties in Mexico since reports of the Legal Attache's office on these matters are made available to the border offices. Previous instructions to the border offices in this project have clearly defined the objectives. [redacted] is not known to be active in the b3

border region and, therefore, the discussion of [redacted] would serve little purpose. Insofar as INS relations are concerned, each office has been instructed to maintain close liaison with the INS and, therefore, problems are handled as they arise. The supervisor on the Foreign Liaison Desk, who is responsible for supervising the administration of the Border Coverage Project, has constantly been alert to interview various SACs and Agents handling this project in the various border offices when they are called into the Bureau for In-Service or special schools. At those times conferences are arranged with that supervisor, as well as the supervisor in the Espionage Section who handles Mexican Communist matters, and the border office Agents. At those times the developments in this project are discussed with the border office Agents and an effort is made to handle whatever questions they may have in mind regarding this project.

Under the circumstances, therefore, it is not believed that we should hold a Border Coverage Conference at the Bureau at the present time.

AMA f2

100-356015-774:775

**CHANGED TO**

100-356015-46-254

100-356015-16-167

AUG 5 1955

W. A. R.

SAC, San Diego (100-6923)

October 7, 1954

Director, FBI (100-356015)

PERSONAL AND ~~CONFIDENTIAL~~

COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

776

Reference is made to your letter dated September 21, 1954, in which you suggest that after the completion of the hearings by the Jenner Committee in your area, arrangements be made for a conference at the Seat of Government with two of the Agents of each office handling the Border Coverage Project and representatives of the Legal Attache's Office in Mexico.

Consideration has been given to this suggestion at the Bureau, and your interest in this project which prompted your suggestion is appreciated. It is felt, however, that for the time being the benefits from such a conference would not be commensurate with the expenses involved. In this connection, the Bureau feels there should be ample information in each border office relative to the Mexican Communist Party and the Popular Party in order to give the Agents handling this project a good understanding of the relationship between those two organizations. Copies of pertinent reports received from the Legal Attache's Office in Mexico are sent to the border offices in order to facilitate this understanding and it is believed that a study of the information available in each border office concerning the Communist movement in Mexico and the activities of Vicente Lombardo Toledano would be adequate for a good understanding of the relationship between the Communist and the Popular Parties. In addition, when the SACs from the various border offices or the Agents working on this project are called into the Bureau for conferences or In-Service, efforts are made to discuss the various aspects of this project with them and to settle whatever problems they may have with respect to it. It is felt that such conferences are highly beneficial and take care of most of the problems of the Agents and aid their understanding of the various aspects of this program.

Under the circumstances, therefore, it is felt for the time being the benefits, which would be derived from the proposed conference and which are not already available through the files of each office and through the normal interviews with the SACs and the Agents handling this project at the Seat of Government during the In-Service or special conferences, would not be commensurate with the costs involved. Consideration will be given at a later date, however, to the possibility of having various border coverage Agents, as well as representatives of the Legal Attache's Office in Mexico, called to the Bureau simultaneously for In-Service or for Special Security School at such time they can be afforded an opportunity to confer relative to mutual border coverage problems.

Tolson  
Boardman  
Nichols  
Belmont  
Harbo  
Mohr  
Parsons  
Rosen  
Tamm  
 Sizoo  
Winterrowd  
Tele. Room  
Holloman  
Gandy

NLF:bas

63 OCT 18 1954



UNITED STATES DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION  
San Diego 1, California

In Reply, Please Refer to  
File No.

September 21, 1954

WASHINGTON 25, D. C.

~~CONFIDENTIAL~~

ATTENTION: FOREIGN LIAISON DESK

Director, FBI (100-356015)

RE: COMMUNIST COVERAGE ALONG THE  
MEXICAN BORDER

Dear Sir:

As the Bureau is aware, it is the publicized intention of the Jenner Committee to hold hearings in San Diego some time during October, 1954, on the matter of Communist infiltration into the United States along the Southern California - Mexican Border. It is not known, of course, what witnesses may be called by the Committee but it is logical to assume that Mr. DAVID HILLIER, Editor, Latin-American Affairs, "San Diego Union" newspaper, and GENE FUSON, a reporter for the "San Diego Union", will be called. Mr. FUSON has written several articles in the past calling attention to the ease with which Communist Agents might come from Mexico into the United States, especially through Tijuana. Another possible witness might be FRANK G. FORWARD, Vice President of the Union Title and Trust Company, who has traveled extensively in Mexico. It is public knowledge that he is intimately acquainted with conditions in Mexico. Incidentally, Mr. FORWARD is a Special Service Contact of the San Diego Office, [REDACTED] If this hearing comes to pass, naturally this office will follow it closely, though not be in attendance, as it may be very revealing with reference to the captioned program.

After the Jenner Committee has met and the Bureau is made aware of its findings, it is my suggestion that the Bureau favorably consider holding a one or two day special conference with respect to this coverage program. I feel that if the Phoenix, El Paso, San Antonio, Albuquerque, and San Diego Offices could have two Agents each, who are completely familiar with this matter, approved to meet at the Seat of Government with two representatives from the office of the Legat, Mexico City, a great deal of good might be accomplished in a thorough discussion of this Communist Coverage Program. The conference would be helpful in clearly defining the objectives of the program, the extent of present coverage, and an evaluation of how effective it actually is and what additional coverage might be reasonably expected. Ways and means of going about acquiring this needed coverage would, I know, be most helpful to all

GNW:jec  
100-6923

REGISTERED

RECORDED - 63

INDEXED - 63

EX-130

b7D

SEP 27 1954



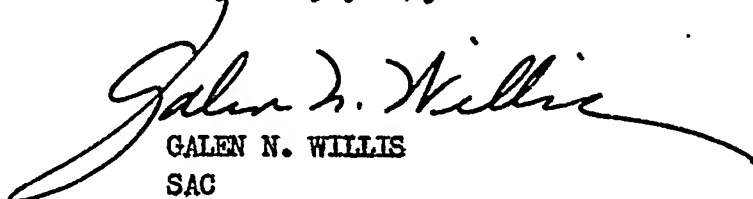
Director, FBI  
100-6923

those designated to attend. I know the Legat could furnish much helpful information on how the Party is set up in Mexico and explain how successful efforts have been to obtain coverage in Mexico. It is not known to this office how effective [redacted] has been in this field in Mexico or what might reasonably be expected from the [redacted] in this regard. Since the control of this espionage apparatus is centered in Mexico, it would be most helpful to the border offices to know as much as possible as to the workings of the Communist Party of Mexico (CPM) and the Popular Party of Mexico (PP); what high-level relationship exists between these parties, who the dominant control figures are and what coverage exists or might reasonably be expected to be acquired with respect to them, etc. Another item which could well be discussed would be how far the Bureau should go in coordinating its work with the U. S. Immigration and Naturalization Service and its various branch offices along the Mexican Border. Our interests parallel themselves up to a degree and a full discussion on how our work could better be coordinated would be of great help to all interested offices.

b3

After completion of the Jenner Committee Hearing, it is respectfully recommended that the Bureau favorably approve holding at the Bureau a conference of the type above suggested.

Very truly yours,

  
GALEN N. WILLIS  
SAC

100-356015-777; 778; 779; 780; ✓ 9/22/54

**CHANGED TO**

100-356015-46-252

100-356015-45-85

100-356015-16-168; 169

100-356015-46-✓

AUG 5 1955

W. A. B.

✓

100-356015-781; 782; 783; 784; 785

**CHANGED TO**

100-356015-46-258.

100-356015-16-170

100-356015-46-259

100-356015-16-172

100-356015-46-257

AUG 5 1955

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*W. W. B.*

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PERSONAL AND CONFIDENTIAL

October 29, 1951

EX-127 SAC, San Diego (100-8923)

Director, FBI (100-350315) - 786

COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

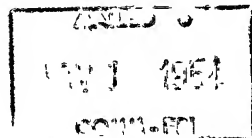
ReBulet 10-C-54. The feasibility of having border coverage Agents as well as representatives of the Legal Attache's office in Mexico called to the Bureau simultaneously for In-Service or for a special Security School, at which time conferences could be held with respect to mutual border coverage problems, has been considered.

In view of the present arrangements whereby Agents concerned with the border coverage project are given the opportunity of discussing the Program and any problems they might have in connection with that Program while at the Bureau for other purposes, and considering the administrative problems which would be involved in the simultaneous scheduling of border coverage Agents and Legal Attache personnel, it has been decided that no advantages would accrue from such arrangements. You are urged to communicate with the Bureau concerning any problems you might have in connection with this Program or when you consider Bureau guidance is necessary. It is pointed out that the Bureau feels the Border Coverage Program is primarily the responsibility of the domestic field and that the Legal Attache's office serves as an auxiliary to advise concerning individuals who may be developed as confidential informants in connection with the program and concerning individuals whose subversive activities might bring them within the scope of the field offices' responsibilities under the Program.

The Bureau appreciates your suggestion for it appears that you are giving serious consideration to the Border Coverage Program and you are urged to advance any other ideas you may have which would improve the general handling of this project.

JJM:saw

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_



RECEIVED  
OCT 31 1951  
FBI - SAN DIEGO

## Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (100-356015)

DATE: 10-15-54

FROM : SAC, SAN DIEGO (100-6923)

PERSONAL AND CONFIDENTIALATTENTION: FOREIGN LIAISON DESKSUBJECT: COMMUNIST COVERAGE ALONG THE MEXICAN BORDERGen'l

ReBulet 10-12-54 in the captioned matter concerning the forthcoming hearings to be held in San Diego by the Jenner Committee.

In the 10-10-54 issue of "The San Diego Union" there appeared a dispatch datelined Washington 10-9-54 indicating that the Jenner Committee would delay for at least a month its trip to San Diego. Senator WELKER (R-Idaho) was quoted as saying that the hearings would not take place as scheduled because of the MC CARTHY censure hearing. The dispatch concluded by mentioning the possibility that the West Coast inquiry on Communist Agents possibly slipping into the United States over the Mexican Border might be delayed until after 1-1-55.

This matter will be followed and the Bureau advised of pertinent developments.

GNW:jec

REGISTERED

10-29-54  
887M  
Mem. back to Belmont  
10-28-54 97M

10-29-54  
RECORDED - 55  
507/17.2

100-356015-  
11-2  
21 OCT 20 1954

786

*[Handwritten signature]*

100-256015-787

**CHANGED TO**

100-356015-16-171

JUL 26 1955

      *Handwritten signature*      

*C*

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. A. H. BELMONT *WZ*

FROM : R. R. ROACH *D*

SUBJECT: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

DATE: October 28, 1954

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

*Gen'l*

Remymemo of 10-6-54, which discussed the suggestion of the SAC, San Diego, that consideration be given to holding special conferences at the Seat of Government composed of two border coverage Agents from each border office together with representatives of the Legal Attache's office in Mexico. It was recommended that the suggestion not be approved for it was felt that the benefits from such a conference would not be commensurate with the expense involved. It was further recommended that consideration would be given to have border coverage Agents and Legal Attache's office representatives attend the same In-Service training or Security School at which time they could be brought together for discussions concerning the Program, but that consideration of the latter proposal be deferred until after the Jenner Committee hearings in San Diego, California, were concluded. It was felt those hearings might develop data of interest to or having a bearing on the Border Coverage Program.

In response to a Bureau inquiry the San Diego Division advised by letter of 10-15-54, that according to press reports, the Jenner Committee hearings scheduled at San Diego had been postponed because of the McCarthy censure matter and that the hearings might be delayed until after 1-1-55.

The feasibility of holding such conferences during attendance at In-Service or Security Schools of representatives of the border offices and the Legal Attache's office has been considered by the Liaison Section; and the matter has been discussed with the Supervisor in the Espionage Section who correlates the data received both from the Legal Attache's office and the border offices pertaining to the Border Coverage Program. It was pointed out that for some time arrangements have been in effect whereby Agents, including the SAC's of the border offices, who have border coverage responsibilities have had the opportunity, while at the Bureau for other purposes, of discussing with appropriate Supervisors the border coverage project in general and any particular problem they have encountered. In each instance the field personnel were urged to communicate with the Bureau any time they encountered a problem or felt they needed guidance. As a matter of procedure, pertinent data contributed by the border offices and the Legal Attache's office is completely disseminated so that each is thoroughly aware of what the other is doing.

Attachment *fact 11-1-54*  
TJM; saw *124*

RECORDED-48  
EX-130

100-356015-

788

71 NOV 9 1954

under the Program. It is realized that the border coverage problem is a field office responsibility and the field can look to the Legal Attache's office for suggestions, particularly with respect to whether or not a certain individual would be suitable for development as a confidential informant in border coverage matters and for advise concerning the identities of individuals known to be active in the subversive field who might either be residing in or move into the 25 mile zone, in which area the border offices operate.

There would be numerous administrative problems involved in scheduling a simultaneous In-Service or Security School instruction for the field offices and Legal Attache's personnel who are knowledgeable of the Program and considering that field office personnel are given every available opportunity to discuss this Program during the time they are at the Bureau, it is felt that no further consideration should be given at this time to scheduling joint conferences on the Border Coverage Program. The practice of talking to Agents assigned to the Program during their presence at the Bureau will be continued.

RECOMMENDATION:

1. It is recommended that no further consideration be given to having border office Agents attend the same In-Service or Security School as Legal Attache personnel primarily for the purpose of discussing the Border Coverage Program.

2. Approval recommended for the attached letter to the SAC at San Diego advising him that inasmuch as the Bureau feels that the present arrangements whereby field office personnel who are concerned with the border coverage problem are given the opportunity of discussing the Program and any particular problems they might have, when they are at the Bureau for other purposes, and considering the administrative difficulties which would be encountered in arranging for simultaneous attendance of field office and Legal Attache personnel for conferences concerning the Program, no further consideration is being given to such joint attendance.

ohj.

✓

10/1/53 FV



100-356015-✓dated 10/21/54; 789  
790; 791; 792

**CHANGED TO**

100-356015-38-✓

100-356015-46-260

100-356015-16-173

100-356015-46-261; 263

JUL 15 1955

*Went*

AUG 5 1955

*Went*

100-356015-793. ✓ 11/9/54; 794  
✓ 11/9/54; 795

**CHANGED TO**

100-356015-38-78  
100-356015-46-✓; 264; ✓; 262

JUL 15 1955

*Wimb*

AUG 5 1955

*mac*

*C*

100-356015-796; ✓ 11/15/54, ✓ 11/30/54  
797

**CHANGED TO**

100-356015-16-175  
100-356015-46-✓; ✓; 265

JUL 26 1955

Went

C

100-356015-798; ✓ 12/2/54; 1-12/2/54

## CHANGED TO

100-356015-16-174  
100-356015-46-✓; ✓;

JUL 26 1955

W. A. B.

AUG 5 1955.

W. A. B.

100-356015-1 dated 4/24/799;  
800

**CHANGED TO**

100-356015-45-V

100-356015-16-176

100-356015-46-266

JUL 11 1955

7000.6  
JUL 26 1955

7000.5

100-356015-801; 802; 803

**CHANGED TO**

100-356015-16-177  
100-356015-46-268; 267

JUL 26 1955

*March*

AUG 5 1955

*March*

*C*

100-356015-~~dated~~ 12/3/54, 804, 12/2/52

**CHANGED TO**

100-356015-38-✓

100-356015-46-269; ✓

JUL 15 1955

mmmb

AUG 5 1955

mmmb

C

100-356015-805; 806; 807

**CHANGED TO**

100-356015-62-42

100-356015-16-178

100-356015-46-270

JUL 12 1955

*Frank*  
JUL 26 1955

*7*  
AUG 5 1955

*Frank*

6



2 - Orig & Dupl 1 - Mr. Boardman  
1 - yellow 1 - Mr. Belmont  
1 - Sect. Tick. 1 - Mr. Ferris

SAC, El Paso (100-4347)

December 23, 1954

Director, FBI (100-356015)

~~PERSONAL AND CONFIDENTIAL~~

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER

Gen'l

Reurlet December 9, 1954. Approval is being given to your suggestion to hold a two-day training session relative to the development of informants in connection with the above-captioned project. Inasmuch as your office is centrally located insofar as the Border Office Agents who will be attending the conference are concerned, it appears to be logical to hold that conference in your Division. As soon as the replies are received from the other Border Offices to your letter of reference, a concrete agenda will be prepared and a definite date for the conference will be selected.

1 - SAC, San Antonio ~~PERSONAL AND CONFIDENTIAL - REGISTERED~~  
1 - SAC, Albuquerque ~~PERSONAL AND CONFIDENTIAL - REGISTERED~~  
1 - SAC, Phoenix ~~PERSONAL AND CONFIDENTIAL - REGISTERED~~  
1 - SAC, San Diego ~~PERSONAL AND CONFIDENTIAL - REGISTERED~~

NLF:saw (11)

RECORDED - 5

EX-107

100-356015-808  
13 DEC 28 1954

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

FOR APPROVAL  
SENT DIRECTOR  
12-24-54

MAILED 5  
DEC 27 1954  
COMM - FBI

DEC 29 1954

100-356015-✓ dated 12/24/54; ✓ 12/20/54  
 ✓ 12/21/54; ✓ 12/22/54

**CHANGED TO**

100-356015-45-✓; ✓  
 100-356015-46-✓; ✓

JUL 11 1955

*Wm. L.*

AUG 5 1955

*Wm. L.*

*C*

100-256015-809' 8/0

**CHANGED TO**

100-256015-45-16

100-256015-16-8/0

JUL 11 1955

7-11-55

JUL 26 1955

7-11-55

U

Federal Bureau of Investigation  
United States Department of Justice

530 Broadway  
San Diego, California  
December 22, 1954

PERSONAL AND CONFIDENTIAL

Mr. Tolson	_____
Mr. Boardman	_____
Mr. Nichols	_____
Mr. Belmont	_____
Mr. Harbo	_____
Mr. Mohr	_____
Mr. Parsons	_____
Mr. Rosen	_____
Mr. Tamm	_____
Mr. Sizoo	_____
Mr. Winterrowd	_____
Tele. Room	_____
Mr. Holloman	_____
Miss Gandy	_____

DIRECTOR, FBI (100-356015)

ATTENTION: FOREIGN LIAISON SECTION

RE: <sup>①</sup> COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

Dear Sir:

Gen'l.

Re El Paso letter to Director dated December 9, 1954 wherein it was suggested the Bureau conduct a two-day training session for the development of security informants in connection with the project "Communist Coverage Along the Mexican Border".

It is the opinion of the San Diego Office that such a conference would be extremely beneficial and should be conducted in the near future, particularly in view of the [redacted] in which San Diego is the office of origin. In regard to this case, during the conference held at San Francisco by representatives of the Seattle, Portland, San Francisco, Los Angeles, and San Diego Offices during December 13 and 14, last, considerable time was spent in the discussion thereof and one of the conclusions reached was that emphasis would be placed on this case as well as the entire Mexican situation inasmuch as it was felt Mexico City would be the focal point for Russian espionage activities in the United States. It is felt a conference such as the one suggested by El Paso would be beneficial to all border offices inasmuch as San Diego could present the problems and facts concerning the [redacted] and would be benefited from the suggestions and experience of other border offices.

It should further be pointed out that by letter of September 21, 1954 in same captioned matter, the San Diego Office suggested such a conference be held at the Seat of Government with two representatives from the Office of the Legat, Mexico City, it being felt a great deal might be accomplished in a thorough discussion of this Communist Coverage Program.



Registered Mail  
RGG:jes

cc: 1 - El Paso (100-4847) (Reg.)  
1 - San Antonio (Registered)  
1 - Albuquerque (Registered)  
1 - Phoenix (Registered)

RECORDED-11  
INDEXED-11

EX-130

16 DEC 27 1954

JAN 4 1955  
124

UNRECORDED COPY FILED IN

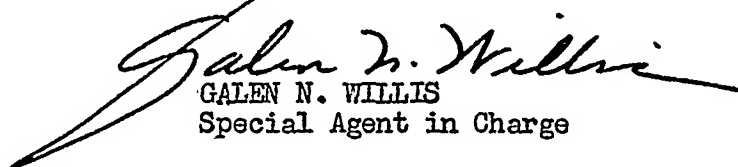
b7E

SD 100-6923

The San Diego Office particularly suggests the Legat attend any such conference which may materialize in the future so that specific factors necessary for the handling of the  might be thoroughly aired and satisfactorily clarified to effect a mutual understanding of problems, etc., existing in this case.

b7E

Very truly yours,

  
GALEN N. WILLIS  
Special Agent in Charge

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

1 - Mr. Boardman 0-28  
1 - Mr. Belmont  
2 - Orig & duplicate  
1 - yellow 1 - Ferris  
CIPHER PAD CODE

To: COMMUNICATIONS SECTION. DECEMBER 23, 1954

Transmit the following message to: LEGAL ATTACHE  
MEXICO CITY, MEXICO

# AIRGRAM

COMMUNIST COVERAGE ALONG MEXICAN BORDER. SAC, EL PASO, HAS SUGGESTED TWO-DAY TRAINING SESSION RE DEVELOPMENT OF INFORMANTS FOR BORDER COVERAGE PROJECT SIMILAR TO TWO-DAY SESSION FOR DEVELOPMENT OF SECURITY INFORMANTS HELD IN OTHER FIELD OFFICES. PROPOSED CONFERENCE WOULD BE ATTENDED BY TWO REPRESENTATIVES FROM SEAT OF GOVERNMENT, ALL AGENTS HANDLING PROJECT IN BORDER OFFICES, PLUS ONE SUPERVISORY OFFICIAL FROM EACH OFFICE AND REPRESENTATIVES FROM YOUR OFFICE. PROBLEMS OF DEVELOPING SECURITY INFORMANTS ON FOREIGN SOIL DIFFERENT FROM DEVELOPMENT OF DOMESTIC INFORMANTS, THEREFORE, INFORMANT DEVELOPMENT WOULD BE PRINCIPAL TOPIC FOR DISCUSSION. SAC ALSO SUGGESTS AGENDA INCLUDE: (1) DISCUSSION OF NECESSITY TO COMPLETELY COVER ACTIVITIES OF CPM ALONG BORDER AND AIMS AND PURPOSES OF SPECIAL TRAINING TO OBTAIN APPROPRIATE INFORMANT COVERAGE; (2) SUMMARY IN BRIEF OF ACTIVITIES OF CPM WITH SPECIAL EMPHASIS ON CURRENT TRENDS, DEVELOPMENTS AND MEMBERSHIP; (3) ANALYSIS OF COMMUNIST MENTALITY IN MEXICO WITH SPECIAL REFERENCE TO CLASSES AND TYPES FROM WHICH MOST MEMBERS COME; (4) ANALYSIS OF METHODS PROVED SUCCESSFUL IN DEVELOPING INFORMANTS IN BORDER COVERAGE PROJECT; (5) OUTLINE OF BORDER PROBLEM AS PERTAINS TO EACH OFFICE; (6) DISCUSSION OF ROLE OF

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

SENT VIA AIRTEL  
12-24-54

1 - Foreign Liaison Unit (detached)

Per

PAGE TWO

U.S. IMMIGRATION AND NATURALIZATION SERVICE IN DEPORTING OR EXCLUDING SUBVERSIVE ALIENS AND PROBLEMS THEREBY PRESENTED IN DEVELOPMENT OF INFORMANTS; (7) SUMMARY DISCUSSION BY ALL PARTICIPANTS ON WAYS AND MEANS TO DEVELOP AND HANDLE BETTER INFORMANTS THIS PROJECT. CONFERENCE WOULD BE FORUM TYPE WITH DISCUSSION OF PROBLEMS BY ALL PARTICIPANTS. / <sup>ANTICIPATED</sup> YOUR OFFICE SHOULD BE ABLE TO BRIEF CONFERENCE ON ACTIVITIES AND RELATED ASPECTS OF COMMUNIST MOVEMENT IN MEXICO AS WELL AS POLITICAL DEVELOPMENTS EFFECTING THIS PROJECT AND EXPERIENCES ENCOUNTERED IN BOTH SUCCESSFUL AND UNSUCCESSFUL ATTEMPTS TO DEVELOP INFORMANTS. ALSO BELIEVED CONFERENCE SHOULD BE ATTENDED BY LEGAL ATTACHE AND SA'S CREECHEN AND RINK WHO HANDLE MATTERS IN AREA ADJACENT TO BORDER. SUAIRGRAM IMMEDIATELY YOUR COMMENTS AND SUGGESTIONS RELATIVE TO CONTRIBUTIONS YOUR OFFICE CAN MAKE TO SUCH A CONFERENCE. YOU WILL BE ADVISED SUBSEQUENTLY OF DETAILED AGENDA.

NR. 271840

ENC. 1845-1905 BY leh

CK. \_\_\_\_\_ BY \_\_\_\_\_

APPROVED BY 7

TYPED BY dem

FILED BY \_\_\_\_\_



Mr. Tolson	_____
Mr. Boardman	_____
Mr. Nichols	_____
Mr. Belmont	_____
Mr. Mohr	_____
Mr. Parsons	_____
Mr. Rosen	_____
Mr. Tamm	_____
Mr. Winterrowd	_____
Mr. Holloman	_____
Miss Gandy	_____

## Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (100-356015)  
ATTN: FOREIGN LIAISON SECTION

DATE: 12-9-54

FROM : SAC, EL PASO (100-4847)

PERSONAL &amp; CONFIDENTIAL

SUBJECT: COMMUNIST COVERAGE ALONG THE MEXICAN BORDER

Gen'l

It is the suggestion of the El Paso Office that the Bureau conduct a two day training session for the development of Security Informants in connection with the project "Communist Coverage Along the Mexican Border". It is further suggested that this two day session be modeled along the lines of the two day sessions for the development of Security Informants in the United States recently held in a number of cities including San Francisco on November 4-5, 1954; namely, that it be conducted by Bureau officials and attended by agents and supervising personnel actually assigned to work on the project in the San Antonio, El Paso, Albuquerque, Phoenix and San Diego Offices. It is also suggested that Legat, Mexico participate, particularly since his experience in this field is, in all probability, more extensive than that of any of the Border office personnel.

In connection with the above suggestions, the following is being respectfully offered for the consideration of the Bureau. I am informed that the two day training session for the development of security informants held in San Francisco on November 4-5, 1954 was successful and that considerable valuable information and practical suggestions were offered to those in attendance. It should be noted that the Bureau in train schools, in In-Service training, in Bureau Manuals, in SAC Letters and other communications has compiled information, instructions and suggestions on how to develop security informants within the United States. Still, even though this mass of information was already available, the above mentioned two day training session was practical and beneficial.

The training session at San Francisco was directed primarily to developing informants in the Communist Party.

REGISTERED AIR MAIL

FAJ:jam

(7)

1cc - San Antonio (P&C) (REGISTERED)  
1cc - Albuquerque (P&C) (REGISTERED)  
1cc - Phoenix (P&C) (REGISTERED)  
1cc - San Diego (P&C) (REGISTERED)

RECORDED-11

100-356015-

812

INDEXED-11

29 DEC 13 1954

EX-120

ALL INFORMATION CONTAINED HEREIN IS UNCLASSIFIED  
DATE 12-22-54 BY [signature]

USA Underground and the problems of developing security informants pertaining to Communist Coverage Along the Mexican Border were beyond the scope of that meeting.

As the Bureau is aware, the problems of developing security informants to get information in a foreign country are somewhat different than problems within the United States. Because of the highly confidential nature of the Border Coverage Project, Bureau instructions as to how to develop informants in this activity have been necessarily limited. Therefore, because the particular problem has not been touched in any previous training sessions and because there has been to date, necessarily, only a limited amount of instructive and suggested material available, it is felt that Border Coverage training sessions would be doubly profitable.

There is being set forth below a few topics that, it is suggested, could be profitably included in the agenda of a Border Coverage Informant School.

1. Discussion of the necessity to cover completely the activities of the Communist Party of Mexico along the border. Aims and purposes of special training to obtain appropriate informant coverage.
2. Summary, in brief, of the activities of the Communist Party of Mexico with special emphasis on current trends, development and membership.
3. Analysis of the Communist mentality in Mexico with special references to classes and types from which most of members come.
4. Analysis of methods that have proved successful in developing Bureau informants in this project.
5. Outline of the Border problem as it pertains to each office; for example, as to the El Paso Office - the principal activity of the Communist Party of Mexico in the border area covered by the El Paso Office is in Juarez,

Mexico. Juarez is adjacent to El Paso, Texas and is a city of 151,000. In many respects, especially among the working classes of Mexican extraction, Juarez and El Paso are one community. A substantial percentage of persons working in the most important plants in El Paso actually reside in Juarez. (This could be developed in more detailed manner if actually included on an agenda.)

6. A discussion of the role of U. S. Immigration and Naturalization Service in excluding and deporting subversive aliens and problems presented by their activities in development of Bureau informants.

7. Summary discussion with participation of all individuals present on ways and means which can be used to develop and handle better security informants on this project.

The above agenda is not intended to be all-inclusive and in all probability the Bureau, Legat, Mexico and other offices will have additional items of even greater interest.

I would like to reiterate my belief that such training as suggested above would help the El Paso Office greatly in improving informant coverage of the Communist Activities Along The Mexican Border.

An extra copy of this letter is being sent the Bureau in the event they desire to forward same to Legat, Mexico City. Offices receiving a copy of this letter are invited to forward their opinions regarding this matter to the Bureau and the El Paso Office.

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

0-9a

AIR-TEL

To: COMMUNICATIONS SECTION **DECEMBER 29, 1954**

Transmit the following message to: **SAC, EL PASO  
PHOENIX  
ALBUQUERQUE  
SAN ANTONIO  
SAN DIEGO**

*Gen'l*

**COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBULST DECEMBER 29, 1954, ADVISING THAT APPROVAL HAS BEEN GIVEN TO THE SUGGESTION OF HOLDING A TWO-DAY BORDER COVERAGE INFORMANT TRAINING SESSION AND THAT THOSE SESSIONS WOULD BE HELD AT EL PASO. FOR INFORMATION OF ALL OFFICES, SESSIONS WILL BE HELD JANUARY 24 AND 25, 1955. EACH OFFICE SHOULD SUBMIT RECOMMENDATIONS BY ONE SUPERVISORY OFFICIAL TO ATTEND CONFERENCE BEARING IN MIND THAT AGENTS ACTIVELY ASSIGNED TO BORDER COVERAGE PROGRAM WILL ATTEND. THOSE AGENTS INCLUDE: SAN ANTONIO - WILLIAM E. COLESDY, CLAY ZACHARY, AND CLARENCE P. GRAHAM; SAN DIEGO - A. D. ORRANTIA, S. W. H. PERS, AND B. BOYLE; ALBUQUERQUE - HERBERT ORRANTIA; - PHOENIX - W. C. ROGERS AND R. C. MOODY; AND EL PASO - FREDERICK AND C. LAWRENCE RICE. SAN ANTONIO, PHOENIX, AND ALBUQUERQUE SHOULD SUBMIT IMMEDIATELY BY AIRTEL THEIR REPLIES TO EL PASO LATELY OF DECEMBER 9, 1954, REQUESTING SUGGESTIONS AND COMMENTS CONCERNING CONFERENCE.**

RECEIVED  
FBI  
JAN 1 1955  
RECEIVED  
FBI  
JAN 1 1955  
RECEIVED  
FBI  
JAN 1 1955

RECORDED - 10 100-25111-7813

HOOVER 12 DEC 31 1954

- Tolson \_\_\_\_\_
- Boardman \_\_\_\_\_
- Nichols \_\_\_\_\_
- Belmont \_\_\_\_\_
- Harbo \_\_\_\_\_
- Mohr \_\_\_\_\_
- Parsons \_\_\_\_\_
- Rosen \_\_\_\_\_
- Tamm \_\_\_\_\_
- Sizoo \_\_\_\_\_
- Winterrowd \_\_\_\_\_
- Tele. Room \_\_\_\_\_
- Holloman \_\_\_\_\_
- Gandy \_\_\_\_\_

NLF:fjb (15) Orig & dupl 1 - yellow 2 - Phoenix  
2 - San Antonio 2 - Albuquerque 2 - San Diego  
1 - Mr. Boardman 1 - Mr. Belmont 1 - Mr. Ferris  
1 - Section tickler

SENT VIA

M

Per

100-356015-✓12/24/54

**CHANGED TO**

100-356015-46-✓

AUG 5 1955

Wm. L.

C

## Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (100-356015)

DATE: 12/30/54

FROM : *Doc* SAC, ALBUQUERQUE (100-1339) ~~PERSONAL AND CONFIDENTIAL~~SUBJECT: *0* COMMUNIST COVERAGE ALONG THE  
MEXICAN BORDER *C. C. 1/6*

Rebulet 12/23/54 and El Paso let 12/9/54.

It is the opinion of this office that such a conference as proposed at El Paso would be invaluable in the above-captioned program. Further, it is believed to be a very logical step in the furtherance of this program which cannot be substituted by other methods. Therefore, when the Bureau appropriately instructs personnel from this office will be designated to attend.

For the information of offices receiving a copy of this communication, the Albuquerque Office, although covering a portion of the Mexican border, includes only two so-called points of entry, and both handle very little traffic. In the past consideration has been given an investigation conducted pertaining to possible use of these border crossings for purposes inimical to the best interests of the United States.

HLM/can  
REGISTERED

- 1 - El Paso (100-4847) ~~PERSONAL & CONFIDENTIAL~~ REGISTERED
- 1 - San Diego (100-6923) ~~PERSONAL & CONFIDENTIAL~~ REGISTERED
- 1 - San Antonio ~~PERSONAL AND CONFIDENTIAL~~ REGISTERED
- 1 - Phoenix ~~PERSONAL & CONFIDENTIAL~~ REGISTERED

RECORDED-20/

EX-128

F-189

JAN 6 1955

124 Room

814

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. L. V. BOARDMAN

FROM : MR. A. H. BELMONT

SUBJECT: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

DATE: December 29, 1954

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Clegg \_\_\_\_\_  
Glavin \_\_\_\_\_  
Ladd \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

*Gen'l*

Re my memorandum of December 22, 1954, recommending approval for the suggestion submitted by the Special Agent in Charge at El Paso for a two-day training session relative to the development of border coverage informants. That memorandum bears the Director's notation "I concur. H."

It is believed that the training conferences should be held the latter part of January, 1955, preferably Monday and Tuesday, January 24 and 25, 1955. It is believed that date is early enough to meet the needs of the border offices and it gives ample time to organize the conferences and to make sure that participants are all adequately briefed on the agenda.

As you are aware, the El Paso letter with their suggestion was sent to the other border offices for their comments and recommendations. Upon receipt of replies from those offices, it will be possible to work out the final agenda for the conferences. It is noted that the reply has been received from the San Diego Office but that replies have not yet been forthcoming from San Antonio, Phoenix and Albuquerque.

RECOMMENDATIONS:

1. It is recommended that the dates of January 24 and 25, 1955, be set for these conferences.

RECORDED-2003-356015-815  
13 JAN 3 1955

2. That the attached airtel be sent to the border offices instructing San Antonio, Albuquerque and Phoenix to submit their replies to the original El Paso letter immediately by airtel and advising all offices that the conference sessions have been

Attachments (2) *Peret 12-30-54*

NEF:fjb  
(4)

1 - Mr. Boardman  
1 - Section tickler

1 - Mr. Belmont  
1 - Mr. Ferris

64 JAN 12 1955



Memo to Mr. Boardman  
from Mr. Belmont

RE: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

scheduled for January 24 and 25, 1955. Each office is also being furnished the names of the border coverage agents who will attend as recommended in my memorandum of reference and is being requested to submit recommendations concerning the Supervisory personnel who should attend.

3. There is likewise attached an airgram to the Legal Attache in Mexico City advising him of the Bureau's intention to hold the conferences on January 24 and 25, 1955, and instructing him and Special Agents John J. Creeden and Malcolm L. Rink to report to El Paso for the sessions.

*12-30*  
*212*

*W*  
*12-30*

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

0-28

TELETYPE PAD CODE

To: COMMUNICATIONS SECTION.

DECEMBER 23, 1954

Transmit the following message to:

LEGAL ATTACHE  
MEXICO CITY, MEXICO

# AIRGRAM

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBUAIRGRAM DECEMBER TWENTYSEVEN, NINETEEN FIFTYFOUR. BORDER COVERAGE INFORMANTS CONFERENCE WILL BE HELD EL PASO JANUARY TWENTYFOUR AND TWENTYFIVE, NINETEEN FIFTYFIVE. SPECIAL AGENTS J. N. SPEAKES, J. J. CREEDEN, AND M. L. RINK SHOULD REPORT TO EL PASO FOR CONFERENCE THOSE DATES.

1 - Foreign Liaison Unit (detached)

HLF:fjb  
(6)

- 1 - Original
- 1 - yellow
- 1 - Mr. Boardman
- 1 - Mr. Belmont
- 1 - Section tickler
- 1 - Foreign Liaison Unit - Ferris (detached)

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

SENT VIA Airgram 12-30-54 at 4:56 PM

Per me

RECEIVED HEADQUARTERS ROOM  
F B I  
DEC 30 10 23 AM '54  
#330  
NR. 302110

ENC. 2110-2115 BY 1-1  
CKD \_\_\_\_\_ BY \_\_\_\_\_  
APPROVED BY 1-1  
TYPED BY 1-44  
FILED BY 1-

JAN 11 1955

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. L. V. BOARDMAN

DATE: December 22,  
1954

FROM : MR. A. H. BELMONT

SUBJECT: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

SYNOPSIS:

By letter 12-9-54 SAC at El Paso has suggested two-day training session relative to development of border coverage informants similar to regional sessions held recently concerning security informants. Proposes session be conducted by Bureau officials and attended by Agents and supervising personnel handling project in border offices (San Antonio, El Paso, Phoenix, Albuquerque and San Diego) with participation by representative of Legal Attache's office Mexico. Border coverage program highly confidential and not known outside of border offices and problem of developing informants in foreign country is different from domestic informants. SAC feels sessions should be held under guidance of Bureau officials so that border offices and Mexico office Agents can compare experiences and assist each other in handling informant development problems. SAC also suggests agenda include discussion of Mexican Communist and related activities as well as informant experience and role of U.S. Immigration and Naturalization Service (INS) in dealing with subversives along border which affects our informant coverage. SAC's suggestion has considerable merit. Border coverage project unique and believed conferences would be beneficial to Agents endeavoring to develop informants in Mexico. In October, 1954, SAC, San Diego suggested border coverage conferences at Seat of Government but suggestion not approved as costs of transportation of Agents to Seat of Government not commensurate with benefits and when Agents report for In-Service they confer with supervisors handling border coverage and Mexican Communist matters. Current suggestion from SAC, El Paso, however, has substantial merit and would be less expensive holding sessions at El Paso which is a central point for all border offices and for Agents in Mexico. Preliminary survey shows 19 Agents and 2 representatives from Seat of Government would attend (all Agents handling project in border offices plus 1 supervisory official from each office and 3 Agents from Mexico.) Agents from Mexico should include Legal Attache and Special Agents Creeden and Rink who handle investigations near border area. Those Agents brief conference on activities of Mexican Communist Party, political conditions in Mexico affecting our operations and informant development procedures shown to be successful in Mexico. Conference would cover training and development of border coverage informants, comparison of experiences in

explore means to improve approaches to border informants in border area.

Attachments

WLF:mmm

(5)

- 1 - Mr. Boardman  
1 - Mr. Belmont  
1 - Section Tickler  
1 - Mr. Ferris

RECORDED  
INDEXED  
12-23-54

100-356015-

and b7E

This matter important in view of present intensification of investigations concerning [redacted] in Mexico City and need to round out program so we can be alert to [redacted] in border area whose target may be the United States. Border crossing problem would also be discussed as matter of interest to Agents assigned this program. SAC El Paso sent copy of letter to other border offices with request for comments and detailed agenda, therefore, cannot be worked out until those comments are received.

*It is recommended that:*

per 6  
12-23

*[Signature]*

*[Handwritten signature]*

28  
I enclose  
H. - 2 -

2 per 2

DETAILS:

By letter dated 12-9-54, the SAC at El Paso has suggested a two-day training session relative to the development of informants in connection with the border coverage project somewhat similar to the regional sessions recently held in the field relative to the development of security informants in the United States. This suggestion provides for a two-day session to be conducted by Bureau officials and attended by Agents and supervising personnel actually handling this project in the border offices of San Antonio, El Paso, Phoenix, Albuquerque, and San Diego. It was also suggested that the Legal Attache's office in Mexico City participate in this conference since the experience of Agents in Mexico in the development of Mexican informants is more extensive than that of border office personnel. The development of foreign informants in connection with the border coverage project was, of course, beyond the scope of informant development sessions held recently and the highly confidential border coverage project has not been made known to the offices outside of the border. The problem of developing informants in a foreign country is different from problems relating to the development of informants in the United States. The SAC at El Paso, therefore, feels that border coverage informant training sessions should be given under the guidance of Bureau officials so that border office Agents as well as Agents from Mexico can compare experiences and assist each other in handling the problem of development of Mexican informants.

The SAC has further suggested that the agenda for these sessions include a discussion of the activities of the Mexican Communist Party along the border, an analysis of the membership of that Party, an analysis of methods proved successful in developing informants in this project, comparison of the border problems in each office, a discussion of the role of U. S. INS in dealing with subversive aliens along the border and a summary discussion by all participants of ways and means to develop and handle border coverage informants.

It is felt that the SAC's recommendation has considerable merit. The border coverage project is unique and the problem of development of informants to work in Mexico actually differs from developing informants in the domestic field. In view of the importance of this project and the difficulties faced by the border offices in developing and handling informants in an area where they have no actual legal jurisdiction, it is believed that such a conference as proposed by the SAC at El Paso would be beneficial.

You will recall that in October of this year consideration was given to the suggestion of the SAC at San Diego that special conferences be held at the Seat of Government composed of two border coverage Agents from each office together with representatives of the Legal Attache's office in Mexico. That suggestion, however, was not approved as it was

felt that the benefits would not be commensurate with the expenses involved and it was pointed out that when the Agents handling this project are called into the Bureau for In-Service training they confer with the supervisors handling the border coverage project and the Mexican Communist investigations at which time they have an opportunity to discuss various problems. It is felt, however, that the current suggestion from the SAC at El Paso has substantial merit. It would be much less expensive since the sessions could be held at El Paso, which is a central point for the border office Agents, and, therefore, the travel involved would be limited. It would also be readily accessible to the representatives of the Mexico City office with limited travel expense. A preliminary survey shows that such a conference would be attended by 19 Agents and 2 representatives from the Seat of Government, (2 Agents from El Paso, 3 Agents from San Antonio, 2 Agents from Phoenix, 1 Agent from Albuquerque and 3 Agents from San Diego together with one supervising official who has knowledge of the border coverage program from each of the five offices, and 3 representatives of the Legal Attache's office including the Legal Attache and Special Agents Creeden of Monterrey and Rink of Guadalajara who cover the part of Mexico near the border.) The latter 2 Agents would be needed to assist in correlating information concerning conditions and informant matters on their side of the border and the Legal Attache would be able to furnish over-all information concerning the Mexican Communist Party and development of informants in Mexico City.

As in the case of the security informant training sessions recently held in the field, it is felt that the proposed sessions would furnish the border Agents training in the development of security informants for use under the border coverage program; clarify possible means for getting other live informants into the Communist underground

[redacted] along the border (similar to the way [redacted] was recruited into the Gus Hall escape network by the Communists and the way [redacted] has more recently been [redacted]

b7D  
b7E

[redacted] The training sessions would also explore ways to improve our approaches to potential informants along the border. It is also felt that holding these meetings in El Paso would affect a considerable saving in expenses and travel time over holding such meetings at the Seat of Government.

If the suggested training sessions are held, the Seat of Government representatives would not lecture but would briefly present the background of the subject matter and develop an up-to-date picture of recent events and present basic Bureau policy. The representatives from Mexico would describe the current activities of the Communist Party and related movements including Vicente Lombardo Toledano's Popular Party and advise of their experiences in the recruitment, development and handling of Mexican informants. The Agents from the various border offices would describe for the benefit of the other participants their experiences in the successful development of border coverage informants

as well as discussing those experiences which were unsuccessful in an effort to ascertain what approaches and methods should be used or avoided in the future. It is believed that illustrating informant development problems by a detailed account of pertinent interviews with potential informants would prove to be instructive and might well assist in ironing out local problems which have been giving the Agents trouble.

A general discussion would also be held relative to the best means of placing informants in the underground and possibly guiding them in [redacted]

b7E

[redacted] It is believed that this latter point is particularly important in view of the intensification of investigations being conducted by the Legal Attache's office concerning [redacted] in Mexico City. If that intensification program is to be well rounded, the border Agents must have informants who can be guided into [redacted] in the border area since the purpose of the intensification program is to ascertain the [redacted]

[redacted] in Mexico City.

In addition to the above items it is also believed that the conference should discuss the border crossing situation which as you know involves the agreement with the Mexican government whereby our Agents can cross into Mexico to handle official police matters on a liaison basis with the local police. As you are aware, this program has in the past given us some trouble in connection with the need to have our Agents accompanied by Mexican police officers when making official interviews in Mexico. While the border-crossing arrangement is entirely separate and apart from the border coverage project, since the border coverage project is of necessity highly confidential and we cannot openly use Mexican police officers to handle security informants, it is nevertheless pertinent to the subject of the proposed training sessions since any incident which might upset the border-crossing agreement would, of course, result in curtailing the rights of the Agents to go into Mexico thereby handicapping them in the developing and handling of informants under the border coverage program.

It is noted that the SAC at El Paso sent copies of his letter of reference to the four other border offices with the suggestion that they furnish the Bureau and El Paso their comments concerning this proposal. A detailed agenda can, therefore, not be completely worked out until the comments of the other border offices are received.



100-356015-✓12/4/54; ✓1/29/54

**CHANGED TO**

100-356015-46-✓✓

AUG 5 1955

mmh

C

100-356015-817

**CHANGED TO**

100-256015-16-180

JUL 26 1955

*W. W. W.*

JANUARY 4, 1955

ENCODE

To: COMMUNICATIONS SECTION.

LEGAL ATTACHE, MEXICO CITY, MEXICO

Transmit the following message to:

100-356015-818  
RECORDED-37  
AIRGRAM

COMMUNIST COVERAGE ALONG MEXICAN BORDER. REUR AIRGRAM DECEMBER THIRTYONE LAST. CONCERNING YOUR SUGGESTION THAT SA WADE E. KNAPP BE SUBSTITUTED FOR SA EDWIN L. SWEET TO ACCOMPANY LEGAL ATTACHE, BUREAU DID NOT PROPOSE ATTENDANCE AT CONFERENCE BY SA SWEET AND NOT NECESSARY FOR SA KNAPP TO BE INCLUDED. ONLY THREE AGENTS YOUR OFFICE CONSISTING OF YOURSELF AND SA'S JOHN J. CREEDEN AND M. M. RINK DESIGNATED TO ATTEND. YOU WILL SUBSEQUENTLY BE ADVISED IN FURTHER DETAIL OF CONFERENCE AGENDA. REGARDING YOUR SUGGESTION TO CHANGE DATE OF CONFERENCE BUREAU FEELS NO SUCH CHANGE NECESSARY SINCE CONSULAR CONFERENCE WILL BE HELD IN MEXICO FOR ONE WEEK PRIOR TO BORDER COVERAGE CONFERENCE WHICH WILL LAST ONLY TWO DAYS AND THEREFORE YOU WILL BE BACK IN MEXICO CITY BEFORE END OF CONSULAR CONFERENCE. NO CHANGE THEREFORE BEING MADE IN BORDER COVERAGE CONFERENCE WHICH IS SCHEDULED FOR JANUARY TWENTYFOUR AND TWENTYFIVE NEXT.

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

cc - Foreign Service Desk

NLF:lfj  
(4)

HOOVER

NR. 338-042020

ENC 2020-2028 BY Mel  
RECEIVED BY Mel

APPROVED BY

TYPED BY

FILED BY

55 JAN 7 1955

SENT VIA Airgram 1-4-55 4:16 PM

Per DS

# AIRGRAM

Mr. Tolson	✓
Mr. Boardman	✓
Mr. Nichols	✓
Mr. Rosen	✓
Mr. Harbo	✓
Mr. Mohr	✓
Mr. Parsons	✓
Mr. Tamm	✓
Mr. Sizoo	✓
Mr. Winterrowd	✓
Tele. Room	✓
Mr. Holloman	✓
Miss Gandy	✓

DECODE OF CODED MESSAGE NUMBER 915 DATED DECEMBER 31, 1954 AT MEXICO CITY, MEXICO. RECEIVED VIA AIRGRAM.

① COMMUNIST COVERAGE ALONG MEXICAN BORDER. *Genl* REBU AIRGRAM DECEMBER 27 LAST. CONSIDER PROPOSED CONFERENCE OF DEFINITE UTILITY AND REPRESENTATIVES THIS OFFICE CAN MATERIALLY CONTRIBUTE TO SUCCESS THEREOF THROUGH HELPING LEAD DISCUSSIONS OF PCM AND RELATED MEXICAN MARXIST GROUPS, CONTEMPORARY CONDITIONS IN MEXICO AS THEY AFFECT U.S. INTERNAL SECURITY, DEVELOPMENT INFORMANTS AND RELATED MATTERS. RESPECTFULLY SUGGEST BUREAU CONSIDER FOLLOWING: 1. SUBSTITUTE SA WADE E. KNAPP FOR SA EDWIN L. SWEET TO ACCOMPANY LEGAL ATTACHE FROM MEXICO CITY INASMUCH AS KNAPP HANDLING BULK CASES INVOLVING MEXICAN COMMUNISM. SWEET HANDLING POLICE LIAISON IN CRIMINAL MATTERS AND NOT IN POSITION TO CONTRIBUTE MATERIALLY TO CONFERENCE DISCUSSIONS. 2. IF NOT FEASIBLE TO HOLD CONFERENCE PRIOR TO JANUARY 17 NEXT, RESPECTFULLY SUGGEST DATES BE SET FOR FEBRUARY. BY LETTER AND AIRGRAM I HAVE ADVISED OF CONSULAR CONFERENCE HERE BEGINNING JANUARY 17 NEXT AT WHICH I HAVE BEEN ASKED TO SPEAK BRIEFLY. THIS CONSULAR CONFERENCE IN ADDITION TO BRINGING INTO MEXICO CITY ALL CONSULS FROM OUTLYING POSTS IN MEXICO NOW APPEARS TO BE TAKING ON ADDED IMPORTANCE THROUGH ANTICIPATED PRESENCE ASSISTANT SECRETARY OF STATE HENRY HOLLAND, SCOTT MC LEOD, MRS. RUTH HUGHES FROM WASHINGTON AND ALSO U.S. OFFICIALS FROM OTHER AGENCIES ALONG THE BORDER. I CONSIDER IT STRONGLY TO BUREAU'S INTEREST THAT I BE PRESENT IN EMBASSY FROM JANUARY 17 NEXT TO END OF MONTH TO KEEP APPRIZED OF ANY DEVELOPMENTS WHICH MIGHT AFFECT DIRECT INTEREST OF BUREAU IN MEXICO. I PLAN EITHER DURING CONFERENCE OR AT ITS TERMINATION TO MAKE PERSONAL CONTACT WITH VARIOUS CONSULAR OFFICIALS WHO HAVE BEEN IN CLOSE PERSONAL TOUCH WITH OUR RESIDENT AGENTS ASSIGNED TO CONSULATES IN MEXICO OR WITH OUR DOMESTIC FIELD BORDER OFFICE AGENTS AND I FEEL THAT IMPRESSIONS RECEIVED

EX. 117 **RECORDED-37** **13 JAN 5 1955**  
If the intelligence contained in the above message is to be disseminated outside the Bureau, it is suggested that it be suitably paraphrased in order to protect the Bureau's cryptographic systems.

cc: Mr. Farnis  
cc: Mr. Belmont  
57 17 148

# AIRGRAM

Mr. Tolson	_____
Mr. Boardman	_____
Mr. Nichols	_____
Mr. Belmont	_____
Mr. Harbo	_____
Mr. Mohr	_____
Mr. Parsons	_____
Mr. Rosen	_____
Mr. Tamm	_____
Mr. Sizoo	_____
Mr. Winterrowd	_____
Tele. Room	_____
Mr. Holloman	_____
Miss Gandy	_____

PAGE TWO---

FROM THESE CONSULAR OFFICIALS WOULD BE OF INTEREST TO THE BUREAU PERSONNEL ATTENDING PROPOSED BORDER COVERAGE CONFERENCE. SUCH IMPRESSIONS WOULD HAVE TO DO WITH OUR RELATIONS WITH CONSULS FROM ADMINISTRATIVE VIEWPOINT AND ALSO GENERAL MATTER OF INTERNAL SECURITY ALONG THE MEXICAN - U.S. BORDER. 3. CONCERNING TRAVEL BY SA-S RINK AND CREEDEN, I FORSEE NO PROBLEM. RINK PRESENTLY ON ROAD TRIP IN SONORA AND BAJA CALIFORNIA BUT WILL BE IN TOUCH BY TELEGRAM AS OF JANUARY 1 NEXT. RESPECTFULLY REQUEST BUREAU ADVISE ME EARLY AS POSSIBLE AS SOON AS CONFERENCE DATES ESTABLISHED SO THAT RESIDENT AGENTS DO NOT GET EMBARKED ON ROAD TRIPS OF UNUSUAL LENGTH.

JOHN N. SPEAKES

RECEIVED:

1-3-55

10:31 AM

DS

If the intelligence contained in the above message is to be disseminated outside the Bureau, it is suggested that it be suitably paraphrased in order to protect the Bureau's cryptographic systems.

100-356015-819

**CHANGED TO**

100-356015-38-79

JUL 15 1955

Misak

C

# UNITED STATES GOVERNMENT

TO : L. V. Boardman

DATE: December 23, 1954

FROM : A. H. Belmont

SUBJECT: ESPIONAGE CONFERENCE  
San Francisco, 12/13 and 12/14/54

Tolson  
Boardman  
Belmont  
Clegg  
Glavin  
Ladd  
Nichols  
Rosen  
Tracy  
Harbo  
Mohr  
Parsons  
Rosen  
Tamm  
Trotter  
Winterrowd  
Tele. Room  
Holloman  
Gandy

*Communist Coverage Along the Mexican Border*

The Espionage Conference in San Francisco was held December 13 and 14, 1954. The Bureau representatives were SA W. A. Branigan, Espionage Section Chief, and SA R. J. Lamphere. Two representatives each were present from the Seattle, Portland, Los Angeles and San Diego offices. Three representatives were present from the San Francisco office and, in addition, SAC Whelan and ASAC Holtzman attended portions of the Conference where their duties would permit.

Various plans and programs of the Bureau in the espionage field were discussed in detail with the representatives of the West Coast offices, every effort being made to give them a thorough understanding of our planning in this field. Particular stress was placed during the conference on the possibilities of illegal resident agent-type operations on the West Coast, including clandestine radio-type operations. Lengthy discussion was also had on the possibilities of Soviet intelligence operations on the West Coast being based from the Soviet Embassy in Mexico. A majority of the discussion centered around means of combatting these types of operations.

The representatives from the West Coast offices indicated they were very well pleased with the conference and all of the representatives took an active part in the discussion. These representatives indicated they felt the conference achieved a very worth-while purpose in giving them a more thorough understanding of over-all problems and plans in the espionage field. They liked the idea of treating the West Coast problems on a sectional basis. They also indicated they felt the recommendations made by the conference would enable additional steps being taken to meet problems posed by Soviet espionage operations.

RJL:em

1-43

CC: Mr. Boardman  
Mr. Belmont  
Mr. Branigan  
Mr. Lamphere

100-356015-  
NOT RECORDED  
176-JAN 1955

7-189 (5)  
64 JAN 28 1955  
DIRECTOR  
12-28-54

INITIALS ON ORIGINAL



The following represents concrete problems and recommendations made by the conference concerning various matters discussed. Subject to your approval, these recommendations set out hereinafter will be implemented in the particular cases and programs involved.

Coverage of Operations Stemming from the  
[redacted]

b7E  
b7D

There are indications that espionage operations against the United States will be directed from Mexico. We have one case at present where we are [redacted]

[redacted] Our Legal Attache in Mexico, however, has been instructed to implement Bureau coverage in Mexico on suspected Soviets and American citizens. The conference felt, however, there are several recommendations which might improve the over-all coverage.

ACTION: 1) For your approval, a memorandum is being prepared separately to [redacted] outlining our belief that Soviet intelligence operations [redacted] in Mexico and requesting that [redacted] provide us on a continuing basis more complete information on [redacted] and [redacted] in Mexico.

b3  
b7E

It should be noted that on prior occasions, through liaison, we have raised with [redacted] our need for this type of information.

2) If you approve, a monograph will be prepared concerning our knowledge of previous Soviet espionage cases in Mexico, with the idea in mind of educating the field on the types of operations which have occurred in the past.

Memo to [redacted] regarding [redacted]  
[redacted]

3) We are also preparing separately for your approval a memorandum to the Legal Attache in Mexico and to the various border offices, again alerting them to this problem and requesting that they attempt through [redacted]

b7E

In addition, this topic should be included on the agenda for the proposed Boarder Coverage Informant Conference. A separate memo has already been submitted recommending such conference.

### Displaced Persons:

In the discussion at the conference it was pointed out that there was a likelihood that the Soviets would attempt to send illegal agents into the U.S. as displaced persons. One of the problems which arises in our investigations of allegations against displaced persons after their arrival in the United States is the necessity for establishing their correct identity. In previous investigations it has been determined that displaced persons have adopted the identities of other persons in order to facilitate their entry into the United States. It was pointed out that in investigations of cases various offices have developed sources who are familiar with various displaced persons' camps in Europe and Asia. It was suggested a coordination of such sources would be valuable.

ACTION: We will prepare for your approval instructions to the field to submit to the Bureau the names of sources who have knowledge of displaced persons abroad in order that we may more effectively run out the identities of such persons. We already have a program calling for the full utilization of confidential sources in espionage and foreign intelligence investigations and we will use this program for the implementation of these instructions.

Memo to Field Offices 1-6-55  
re Esp & Int Sec Instruct  
(Full Util of Sources)  
R.J.L.

### White Russian Emigres in Canada:

In the discussion at the conference concern was expressed relative to a large number of White Russian emigres who are now entering Canada from the Far East. A number of these persons received Soviet citizenship following the end of World War II. It was pointed out that there is a possibility that there are in this group numerous persons who previously have been turned down for entry into the U.S. The border between the U.S. and Canada being relatively easy to cross, the possibility was pointed out that persons in this group with subversive connections might well attempt to enter the United States.

ACTION: If you approve, we will prepare a memorandum to [redacted] concerning this problem of White Russian emigres in Canada and we will specifically request [redacted] to advise us if they receive any data indicating persons with subversive connections may be attempting to enter the United States.

Memo to [redacted] re White Russian Emigres  
R.J.L.

During the conference discussion was had on problems encountered in cases arising from [redacted] It appeared from the discussion that one of the major problems is the agent time consumed in reviewing files, logs and other material and in channelizing the information obtained to appropriate files. It has been found in numerous instances that data which was not of any significance when originally developed in the period 1943 to 1945 is now of particular significance when coupled with the [redacted] information. The Portland office, with less man power available, apparently has been unable to concentrate on these cases to the same extent as the other offices.

b3

ACTION: We are preparing separately a memorandum instructing the SAC's in San Francisco, Los Angeles, Portland and Seattle to see that sufficient man power is assigned to the [redacted] and related cases to insure that all necessary file research is carried out as fully and promptly as is possible. We are stressing in the memorandum to the field the fact that [redacted] information has enabled us to [redacted]

b3

b7E

12-22-54

Possible U. N. Meeting in San Francisco:

The San Francisco office in discussion pointed out that apparently serious plans are being laid toward a U. N. meeting in San Francisco in June, 1955, on the tenth anniversary of the founding of the U. N. in that city. Apparently both the City of San Francisco and the U. N. are interested in having this meeting take place. The San Francisco office feels if this U. N. conference develops the Bureau will want to lay down in advance careful plans for [redacted]

b7E

[redacted] They have in mind that the Soviet intelligence services in all likelihood would use their attendance at the conference as a means of contacting persons on the West Coast. The SF office views the U. N. conference as giving them the opportunity of [redacted]

[redacted] They feel in order to [redacted] [redacted] in keeping with the Bureau's intensification program, it would be necessary to use additional Bureau personnel on Special

assignment in San Francisco for the period of the conference.  
It is to be recalled we did this at the time of the first U. N.  
conference in San Francisco in 1945.

ACTION: We will, if you approve, instruct San Francisco to  
present their specific recommendations for [redacted]  
at the U. N. conference once it appears that this meeting will  
take place.

b7E

*all approved*

*✓*

*W. B.*

*W. B.*

*Jm* *QD*

*W. B.*

*QD*

# Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (100-356015)  
 FROM : *HGM* ATT'N: FOREIGN LIAISON SECTION  
 S.O., PHOENIX (100-3670)

DATE: Dec. 29, 1954

SUBJECT: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

PERSONAL AND CONFIDENTIAL

*Gen'l*

Re El Paso letter to the Director, dated Dec. 9, 1954, suggesting a training session for those Agents handling the Communist Coverage Along The Mexican Border program.

In the opinion of the Phoenix Division, a training program for those Agents handling the Communist Coverage Along The Mexican Border program would be highly desirable and I wish to add my recommendation to the suggestion submitted by the El Paso Division.

In connection with the proposed training program, it is my suggestion that the Bureau consider consolidating and bringing up to date all instructions issued relative to this program, including instructions concerning the development of informants, the administrative handling of informants, and all phases of report writing. A discussion of these matters with all Agents attending the proposed session would be very beneficial and it is believed that printed instructions would also be very beneficial, not only to the Agent handling the program but to those charged with the administration of the program.

It is also suggested that the Bureau define the duties and responsibilities of the border offices in connection with this program, defining limitations upon the investigation to be conducted by the border offices, if any, and the way in which the border offices can best assist the Legat in carrying out the responsibilities assigned to the Legat.

It is also believed that a discussion would be profitable relative to the use of Mexican officials during the course of investigations in this category, and the necessity or desirability of having Mexican officials present during any phase in the investigations related to the Communist Coverage Along The Mexican Border program.

WCR/dk

RECORDED - 15

100-356015-820

REGISTERED MAIL

CC: 1 - Albuquerque (RM)  
 1 - El Paso (100-4047) (RM)  
 1 - San Antonio (RM)  
 1 - San Diego (RM)

10 JAN 8 1955

EX-107

JAN 10 1955

124

PA 103-3670

If, as suggested, representatives of the Legat in Mexico City are present, it is suggested that they outline the scope of activity being conducted by the Immigration and Naturalization Service representatives in Mexico and lead a discussion of the problem of border liaison with representatives of IENS stationed along the Mexican border.

An extra copy of this letter is being forwarded to the Bureau in the event they may desire to forward a copy to the Legat, Mexico City.

DIRECTOR, FBI (100-356015)

Dec. 29, 1954

ATTN: FOREIGN LIAISON SECTION

SAC, PHOENIX (100-3670)

PERSONAL AND CONFIDENTIAL

COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

Re El Paso letter to the Director, dated Dec. 9, 1954, suggesting a training session for those Agents handling the Communist Coverage Along The Mexican Border program.

In the opinion of the Phoenix Division, a training program for those Agents handling the Communist Coverage Along The Mexican Border program would be highly desirable and I wish to add my recommendation to the suggestion submitted by the El Paso Division.

In connection with the proposed training program, it is my suggestion that the Bureau consider consolidating and bringing up to date all instructions issued relative to this program, including instructions concerning the development of informants, the administrative handling of informants, and all phases of report writing. A discussion of these matters with all Agents attending the proposed session would be very beneficial and it is believed that printed instructions would also be very beneficial, not only to the Agent handling the program but to those charged with the administration of the program.

It is also suggested that the Bureau define the duties and responsibilities of the border offices in connection with this program, defining limitations upon the investigation to be conducted by the border offices, if any, and the way in which the border offices can best assist the Legat in carrying out the responsibilities assigned to the Legat.

It is also believed that a discussion would be profitable relative to the use of Mexican officials during the course of investigations in this category, and the necessity or desirability of having Mexican officials present during any phase in the investigations related to the Communist Coverage Along The Mexican Border program.

WCR/dk

REGISTERED MAIL

- CC: 1 - Albuquerque (RM)
- 1 - El Paso (100-12347) (RM)
- 1 - San Antonio (RM)
- 1 - San Diego (RM)



PX 100-3670

If, as suggested, representatives of the Legat in Mexico City are present, it is suggested that they outline the scope of activity being conducted by the Immigration and Naturalization Service representatives in Mexico and lead a discussion of the problem of border liaison with representatives of INS stationed along the Mexican border.

An extra copy of this letter is being forwarded to the Bureau in the event they may desire to forward a copy to the Legat, Mexico City.

## Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI (100-356015)

FROM : SAC, San Antonio (100-7483)

SUBJECT: COMMUNIST COVERAGE ALONG THE  
MEXICAN BORDER

DATE: Dec. 28, 1954

*Gen'l*  
PERSONAL AND CONFIDENTIAL

Re El Paso letter to Bureau 12/9/54 and Bureau letter to El Paso 12/23/54.

It is felt that a two day training session concentrating on the problems of the development of security informants in connection with the project of Communist Coverage Along the Mexican Border would offer an excellent opportunity to discuss the problem and to coordinate these matters along the entire Mexican border.

In view of the limited number of offices participating in this program it is suggested that attendance not be limited to one Agent from each office but that all Agents in each office assigned, with Bureau approval, to this program be allowed to attend.

It is suggested that the background of this program and the Bureau's responsibilities and desires concerning this program be thoroughly discussed.

The activities and the problems presented by the development of informants by the Immigration and Naturalization Service should be discussed. Any problems presented by denials of entry or exclusions by that service should also be discussed.

The difference in activities of the CP in Mexico and the mentality of the average Mexican Communist presents certain problems with regard to development of informants that would not be apparent concerning Domestic CP coverage. These problems should be discussed.

It is also suggested that the Bureau might desire to have Vice Consul JOHN J. CREEDEN of Monterrey, Mexico, attend such a conference.

SJW:JMW

- 1 cc. El Paso - P&C, REG.
- 1 cc. Phoenix - P&C, REG.
- 1 cc. San Diego - P&C, REG.
- 1 cc. Albuquerque - P&C, REG.

RECORDED - 15

100-356015-82

EX-107

NO JAN 8 1955

JAN 10 1955

9-189

5-F 240

Letter to the Director

12/28/54

It should be an excellent opportunity to exchange information and particularly to examine the various sources and trends occurring in Mexico. It is recommended that such a conference be held.

*101-256015-822*

**CHANGED TO**

*101-256015-46-571*

AUG 5 1955

*Y. J. J.*

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

0-9a

To: COMMUNICATIONS SECTION.

Transmit the following message to: JANUARY 5, 1955

URGENT

SAG, ALBUQUERQUE PERSONAL ATTENTION

① COMMUNIST COVERAGE ALONG MEXICAN BORDER. ~~RE EL PASO LETTER~~  
DECEMBER NINE LAST AND BU AIRTEL DECEMBER TWENTY-NINE LAST.  
SUTEL TODAY WHEN INFORMATION SUBMITTED.

HOOVER

NLF:ojk  
(3) jfk

RECORDED - 79

100-356015- 823

EX - 117

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

JAN 5 2 30 PM '55  
RECEIVED READING ROOM  
FBI  
U.S. DEPT. OF JUSTICE

JAN 5 1955

SENT VIA

3-00 PM

Per

FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE  
COMMUNICATIONS SECTION

JAN 5 1955

TELETYPE

FBI WASH DC - 1-5-54 3-00PM JN

SAC, ALBUQUERQUE PERSONAL ATTENTION

COMMUNIST COVERAGE ALONG MEXICAN BORDER. RE ELPASO LETTER DECEMBER  
NINE LAST AND BU AIRTEL DECEMBER TWENTY-NINE LAST. SUTEL TODAY  
WHEN INFORMATION SUBMITTED.

HOOVER

CORR FIRST WD SHD BE COMMUNIST

END

OK FBI AQ MLT

URGENT

M

RECEIVED  
U.S. DEPARTMENT OF JUSTICE  
COMMUNICATIONS SECTION

JAN 5 1955

TELETYPE

1-5-55

2-14 PM

Mr. Tolson	_____
Mr. Boardman	_____
Mr. Nichols	_____
Mr. Belmont	✓
Mr. Harbo	_____
Mr. Mohr	_____
Mr. Parsons	_____
Mr. Rosen	_____
Mr. Tamm	_____
Mr. Sizoo	_____
Mr. Winterrowd	_____
Tele. Room	_____
Mr. Holloman	_____
Miss Gandy	_____

*Handwritten: nelson*

*ear*  
FBI, ALBUQUERQUE

DIRECTOR, FBI

URGENT

① COMMUNIST COVERAGE ALONG MEXICAN BORDER. REPLY EP LET DECEMBER NINE  
LAST SUBMITTED DECEMBER THIRTY, REPLY TO BU AIRTEL DECEMBER TWENTY-  
NINE SUBMITTED JAN FOUR LAST.

BRYCE

END AND ACK PLS

R

4-15 PM OK FBI WA CAF

DISC

RECORDED - 15/100-356015- 824

20 JAN 6 1955

Mr. Belmont

EX-125

*cc 7:01 Harris*

80<sup>124</sup> JAN 10 1955

*9-189*

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

AIRTEL

Transmit the following Teletype message to:

FBI, EL PASO (100-4847)

1-3-55

DIRECTOR, FBI

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBUAIRTEL

12/29/54 TO EP, PX, AQ, SA AND SD. I WILL PERSONALLY  
ATTEND THE TWO DAY BORDER COVERAGE INFORMANT TRAINING  
SESSION AS SUPERVISORY OFFICIAL FOR THIS PROJECT FOR THE  
EP DIVISION.

MURPHY

END

RLM:jam  
(3)

Mr. Belmont

CC: MR. BELMONT  
AND SUPERVISOR  
SOM INTEL DIVISION

EX-110

cc: 710 Mr. [unclear]

RECORDED - 15

Ret'd 12  
JAN 2 1955

100-356015-

825

JAN 2 1955

51 JAN 12 1955

Approved: \_\_\_\_\_

Special Agent in Charge

Sent \_\_\_\_\_ M Per \_\_\_\_\_



TO : A. M. Belmont

DATE: Jan. 6, 1955

FROM : W. A. Branigan

SUBJECT: ESPIONAGE CONFERENCE,  
San Francisco, Dec. 13 and 14, 1954

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

Gen'l

COMMUNIST Coverage Along the Mexican Border

With reference to the attached memorandum of 12/23/54, which makes recommendations as an outgrowth of the Espionage Conference held on 12/13 and 14/54 in San Francisco, this is to advise that the recommendations have been implemented as follows:

A memorandum in the [redacted] dated 12/22/54, emphasized to the west coast offices the necessity of carrying out investigations and research on [redacted] cases fully and promptly and instructed the SACs to see that sufficient man power is assigned for this purpose.

In the case on [redacted] Mexico, we directed a detailed memorandum to [redacted] on 12/27/54 informing them of the Bureau's need for comprehensive data on [redacted] in Mexico, pointing up the possibilities of [redacted]

A memorandum dated 1/4/55 outlined to the Central Research Section what was generally desired in a monograph to be prepared on Soviet espionage activities in Mexico. This monograph will be prepared.

A memorandum dated 1/6/55 to various field offices has been prepared, instructing them to submit the names of sources who have knowledge of displaced persons abroad in order that we may effectively run out the identities of subjects in displaced persons cases. We are carrying this out in connection with our existing program, calling for the full utilization of sources.

RJL:em  
Attachment  
(4)

Ticklers: Mr. Belmont  
Mr. Branigan

77H 9 175 55 6H 22

EST- 302LICE  
REC'D 301NGH1

REC'D ESPIONAGE 100-356015-

JAN 10 3 03 PM '55

NOT RECORDED

JAN 10 1955

RECEIVED BY [redacted]

X

~~100-356015-43~~

7-189  
JAN 20 1955

A memorandum dated 1/3/55 was directed to the Mexican border offices and the Legal Attache in Mexico outlining the possibilities of clandestine Soviet intelligence activities along the border and alerting the offices to this problem and the necessity for effective border coverage.

A memorandum dated 1/6/55 to [redacted] requested information on White Russian emigres in Canada and pointed out that we are concerned regarding the possibilities of illegal Soviet intelligence activities emanating from outside the borders of the United States. b7D

A memorandum dated 1/3/55 from the San Francisco office regarding the UN organization called attention to the plans for a UN meeting in San Francisco in June, 1955, and the SF office submitted detailed recommendations for [redacted] b7E

[redacted] We will follow this matter carefully to insure [redacted] at the UN meeting in San Francisco.

ACTION: We will closely follow the action which has been requested by the foregoing memoranda to see that all of these matters are properly handled and to insure that we reap the full benefits from the various programs.

2B  
gmk  
10/10/55  
JH

100-256015-✓1/2/55; ✓12/15/54; ✓1/4/55

**CHANGED TO**

100-256015-46-✓; ✓; ✓

AUG 5 1955

Wm. L. ...

✓

# AIRGRAM

Mr. Tolson \_\_\_\_\_  
 Mr. Boardman \_\_\_\_\_  
 Mr. Nichols \_\_\_\_\_  
 Mr. Belmont \_\_\_\_\_  
 Mr. Harbo \_\_\_\_\_  
 Mr. Mohr \_\_\_\_\_  
 Mr. Parsons \_\_\_\_\_  
 Mr. Rosen \_\_\_\_\_  
 Mr. Tamm \_\_\_\_\_  
 Mr. Sizoo \_\_\_\_\_  
 Mr. Winterrowd \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Mr. Holloman \_\_\_\_\_  
 Miss Gandy \_\_\_\_\_

DECODE OF CODED MESSAGE NUMBER 922 DATED JANUARY 7, 1955 AT  
 MEXICO CITY, MEXICO. RECEIVED VIA AIRGRAM.

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBUATIRGRAM  
 JANUARY 4. MATTER NOW UNDERSTOOD SINCE RECEIPT REFERENCE  
 AIRGRAM. ORIGINAL BUAIRGRAM OF DECEMBER 27 LAST WAS DE-  
 CIPHERED IN ERROR, THIS ERROR BEING THAT WORD QUOTE RPT  
 UNQUOTE WAS DECIPHERED AS SWEET DUE TO GARBLE HERE. THIS  
 CLARIFICATION FOR BUREAU'S INFORMATION. AS PER BUREAU  
 AUTHORITY SPECIALS AGENTS SPEAKES, CREEDEN AND RINK WILL  
 PROCEED EL PASO EXPECTING TO ARRIVE THERE AFTERNOON  
 JANUARY 23 NEXT AND DEPARTING EL PASO JANUARY 26 NEXT.  
 EXACT ITINERARIES FOLLOW BY AIRGRAM.

JOHN N. SPEAKES

RECEIVED:

1-10-55

11:11 AM

CCA

RECORDED - 8

100-356015-

826

JAN 11 1955

EX-107

cc: Mr. Fennio

64 JAN 19 1955

If the intelligence contained in the above message is to be disseminated outside the Bureau, it is suggested that it be suitably paraphrased in order to protect the Bureau's cryptographic systems.

100-356015-✓1/12/55

**CHANGED TO**

100-356015-46-✓

AUG 5 1955

ms:eb

100-356015-827

**CHANGED TO**

100-356015-46-2921

AUG 5 1955

500 6

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

To: COMMUNICATIONS SECTION. JANUARY 11, 1955

AIR-TEL

Transmit the following message to: SAC, SAN ANTONIO

100-356015-828  
COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REUR AIR-TEL JANUARY 4, 1955, ADVISING SA CLARENCE P. GRAHAM SCHEDULED TO ATTEND IN-SERVICE JANUARY 24, 1955. IN VIEW OF IMPORTANCE OF GRAHAM'S ATTENDANCE AT BORDER COVERAGE CONFERENCE, IN-SERVICE SCHEDULED FOR JANUARY 24, 1955, IS BEING POSTPONED AND YOU SHOULD DESIGNATE HIM FOR IN-SERVICE AT A LATER DATE. AS PREVIOUSLY INSTRUCTED, YOU SHOULD ARRANGE FOR GRAHAM TO ATTEND BORDER COVERAGE CONFERENCE. SINCE GRAHAM AND SA'S OGLESBY AND ZACHRY, THE AGENTS HANDLING THE BORDER COVERAGE PROJECT, AND YOU WILL BE ATTENDING CONFERENCE IT IS NOT BELIEVED NECESSARY FOR SUPERVISOR LUTHER V. DUNN TO ATTEND SINCE ONLY ONE SUPERVISORY OFFICIAL FROM EACH OFFICE WILL PARTICIPATE IN THE CONFERENCE.

HOOVER

NLF:saw

- 1 - Mr. Mohr. (Sent direct)
- 1 - Training & Inspection Div. (Sent direct)
- 1 - Mr. Boardman (Sent direct)
- 1 - Mr. Belmont
- 1 - Movement Desk
- 1 - Miss Usilton
- 1 - Mr. Ferris
- 1 - Sect TickFile

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

MAILED 8

JAN 11 1955

JAN 13 1955

SENT VIA

M

Per

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

FD-36  
Mr. Tolson  
Mr. Boardman  
Mr. Nichols  
Mr. Belmont  
Mr. Harbo  
Mr. Mohr  
Mr. Parsons  
Mr. Rosen  
Mr. Tamm  
Mr. Sizoo  
Mr. Winterrowd  
Tele. Room  
Mr. Holloman  
Miss Gandy

FBI, SAN ANTONIO (100-7483) 1/4/55  
Transmit the following Teletype message to:

SJW:JMW

DIRECTOR, FBI AIRTEL

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBUAIRTEL

DEC. 29, 1954. RE SAN ANTONIO LETTER TO BUREAU DEC. 28, 1954. RELET FROM SAN ANTONIO SETS FORTH REPLY TO EL PASO LETTER DEC. 9, 1954. RE AGENTS ASSIGNED SAN ANTONIO TO ATTEND THIS CONFERENCE RECOMMEND SAS WILLIAM E. OGLESBY AND CLAY ZACHRY, JR. IN VIEW OF ATTENDANCE OF SA CLARENCE P. GRAHAM AT IN SERVICE JAN. 24, 1955, RECOMMEND SA LUTHER V. DUNN BE AUTHORIZED TO ATTEND CONFERENCE AS WELL AS SAC, SAN ANTONIO, ON WHICH DESK CASES ARE SUPER-  
VISED.

Mr. Belmont

WERNER

RECORDED - 25

EX-110

AIR TEL  
5/1/55

Approved: \_\_\_\_\_  
Special Agent in Charge

Sent \_\_\_\_\_ M Per \_\_\_\_\_



100-356015-829

**CHANGED TO**

100-356015-45-89

JUL 11 1955

Macab

SEND AIR MAIL

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

PERSONAL-CONFIDENTIAL

AIRTEL

Transmit the following Teletype message to:

FBI PHOENIX (100-3670) 1/4/55

DIRECTOR, FBI (100-356015) U R G E N T

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBUAIRTEL

12/29/54. LETTER REQUESTED WAS SUBMITTED BY REGISTERED  
MAIL 12/29/54. IN REGARD TO REFAIRTEL, RECOMMEND ASAC  
ERNEST J. VAN LOON ATTEND INSTANT CONFERENCE AT EL PASO  
1/24 & 25/55 SINCE ASAC VAN LOON SUPERVISES COMMUNIST  
AND SECURITY TYPE CASES.

END

MAYNOR

HGM-kb  
(5)

REGISTERED MAIL

1 cc El Paso (P&C - REGISTERED)

Mr. Belmont

RECORDED - 86

100-356015-830

64 JAN 19 1955 Special Agent in Charge

Sent \_\_\_\_\_ M Per \_\_\_\_\_

Mr. Tolson	_____
Mr. Boardman	_____
Mr. Nichols	_____
Mr. Belmont	_____
Mr. Harbo	_____
Mr. Parsons	_____
Mr. Rosen	_____
Mr. Tamm	_____
Mr. Winterrowd	_____
Tele. Room	_____
Mr. Holloman	_____
Miss Gandy	_____

SEND AIR MAIL

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

Mr. Tolson  
FD-36 Boardman  
Mr. Nichols  
Mr. Belmont  
Mr. Harbo  
Mr. Mohr  
Mr. Parsons  
Mr. Rosen  
Mr. Tamm  
Mr. Winterrowd  
Tele. Room  
Mr. Holloman  
Mr. Gandy

PERSONAL & CONFIDENTIAL

AIRTEL

Transmit the following Teletype message to:

FBI PHOENIX (100-3670)

1/11/55

DIRECTOR, FBI (100-356015) - ATTN: FOREIGN LIAISON SECTION

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REEPAIRTEL

TO BUREAU, 1/5/55. ASAC ERNEST J. VAN LOON AND SAS ROBERT C. MOODY AND WALTER C. ROGERS WILL ARRIVE EL PASO VIA SOUTHERN PACIFIC RAILROAD, 7:30 A.M., 1/24/55. WILL RETURN PHOENIX 11:55 P.M., 1/25/55. HOTEL ACCOMODATIONS FOR ONE NIGHT ONLY DESIRED.

Mr. Belmont

MAYNOR

END

WCR:jcs  
(8)

REGISTERED AIR MAIL

2cc: El Paso (100-4847) (REGISTERED MAIL) (P & C)

RECORDED - 86

SEND AIR MAIL

100-356015-831

JAN 12 1955

911-X

PER. FILES

64 JAN 19 1955 Special Agent in Charge

Sent \_\_\_\_\_ M Per \_\_\_\_\_

## Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. L. V. Boardman *LB*

DATE: January 10, 1955

FROM : Mr. A. H. Belmont *AB*SUBJECT: *eco* <sup>(b)</sup> COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDERStrictly Confidential

Tolson	
Boardman	
Nichols	
Belmont	
Mohr	
Parsons	
Rosen	
Tamm	
Sizoo	
Winterrowd	
Tele. Room	
Holloman	
Gandy	

*Gen'l*

As you are aware, a conference of border coverage Agents with the primary purpose of furnishing instructions and guidance regarding the development of informants will be held in El Paso, Texas, January 24, and 25, 1955. By air-tel dated January 4, 1955, the SAC at San Antonio has advised that SA Clarence P. Graham has been scheduled to attend In-Service January 24, 1955. Inquiries with the Administrative Division have disclosed that Graham was selected for that In-Service class previously by the SAC at San Antonio and there, therefore, appears to be no reason why his In-Service could not be canceled for the time being.

It is believed particularly important that SA Graham attend the border coverage conference. He has been handling the border coverage program in the Laredo-Nuevo Laredo area for the past few months. He has been handling [redacted] a security informant, who you will recall, in December, 1954, made a trip to [redacted] and [redacted] reportedly at the request of the Mexican Communist Party. Under the circumstances, therefore, it is believed particularly important that SA Graham attend the border coverage conference.

RECOMMENDATION:

It is recommended that SA Graham's In-Service be postponed so that he can attend the border coverage conference and that the attached air-tel be sent to the SAC at San Antonio so advising him and instructing him to designate Graham for In-Service at a later date.

Attachment *sect 1-11-55**NLF:saw*

- 1 - Mr. Mohr
- 1 - Training & Inspection Division
- 1 - Mr. Boardman
- 1 - Mr. Belmont
- 1 - Movement Desk
- 1 - Miss Usilton
- 1 - Mr. Ferris
- 1 - Sect. Tick. File

RECORDED - 15

1-11-55  
100-356015-832  
7 JAN 14 1955

JAN 11 1955

2-159

1-11-55 (1-11-55)

b7D

UNRECORDED COPY FILED IN 1-11-55

Autostat

RECEIVED

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

Mr. Tolson	
Mr. Boardman	
Mr. Belmont	
Mr. Mohr	
Mr. Parsons	
Mr. Rosen	
Mr. Tamm	
Mr. Trotter	
Mr. Tele. Room	
Mr. Holloman	
Miss Gandy	

AIRTEL

Transmit the following Teletype message to:

PERSONAL & CONFIDENTIAL

FBI, EL PASO (100-4847) 1-5-55

DIRECTOR, FBI (100-356015) - ATTN: FOREIGN LIAISON SECTION

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBUAIRTEL DATED

12-29-54. THE BUREAU AND OFFICES RECEIVING COPIES OF THIS  
AIRTEL ARE REQUESTED TO ADVISE THE EL PASO OFFICE OF THE  
NAMES OF THE INDIVIDUALS ATTENDING THE SESSIONS OF 1/24-25/55  
IN EL PASO SO THAT HOTEL ACCOMODATIONS CAN BE ARRANGED. IT  
IS ALSO REQUESTED THAT TIME OF ARRIVAL AND TYPE OF ACCOMODA-  
TION DESIRED BE FURNISHED. AN EXTRA COPY OF THIS AIRTEL IS  
BEING FURNISHED THE BUREAU IN EVENT IT IS DESIRED TO FURNISH  
SAME TO LEGAT, MEXICO.

MURPHY

END

Mr. Belmont

FAJ:jam  
(8)

REGISTERED AIR MAIL

- cc - PHOENIX (REGISTERED AIR MAIL) (P & C)
- cc - ALBUQUERQUE (REGISTERED AIR MAIL) (P & C)
- cc - SAN ANTONIO (REGISTERED AIR MAIL) (P & C)
- cc - SAN DIEGO (REGISTERED AIR MAIL) (P & C)

RECORDED - 86  
EX-110

100-356015-

333

Approved: [Signature]  
Special Agent in Charge

Sent M Per [Signature]

Mr. Boardman  
- Mr. Belmont  
1 - Section Tackler  
1 - Administrative Division.

1 - Mr. Ferris  
1 - Yellow

RADIOGRAM

JANUARY 11, 1955

ENCODE IN FULL

SAC, SAN JUAN

DEFERRED

100-356015-834

SA ARNOLD D. ORRANTIA, ADMINISTRATIVE. ORRANTIA'S PRESENCE  
HIGHLY DESIRABLE AT CONFERENCE OF SELECTED AGENTS HANDLING  
MATTERS ALONG MEXICAN BORDER WHICH IS TO BE HELD EL PASO,  
TEXAS, JANUARY TWENTYFOUR AND TWENTYFIVE. SUTEL ATTENTION  
FOREIGN LIAISON UNIT IMMEDIATELY WHETHER ORRANTIA CAN BE  
RELEASED IN TIME TO ATTEND THIS CONFERENCE AND WHETHER IT  
WOULD BE NECESSARY FOR HIM TO RETURN.

HOOVER

NLF:lm/bmm  
(7)

NR. 112306  
ENC. 2306-2310 BY ASS  
CK.                      BY                       
APPROVED BY                       
TYPED BY ASF  
FILED BY                     

RECEIVED READING ROOM  
JAN 11 5 11 PM '55

Tolson  
Boardman  
Nichols  
Belmont  
Harbo  
Mohr  
Parsons  
Rosen  
Tamm  
Sizoo  
Winterrowd  
Tele. Room  
Holloman  
Gandy

RADIO

JAN 11 1955

FEDERAL BUREAU OF INVESTIGATION  
U.S. DEPARTMENT OF JUSTICE  
COMMUNICATIONS SECTION

6:28 PM per mail

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

FD-36
Mr. Tolson
Mr. Boardman
Mr. Nichols
Mr. Belmont
Mr. Ladd
Mr. Clegg
Mr. Glavin
Mr. Harbo
Mr. Rosen
Mr. Tracy
Mr. Egan
Mr. Gurnea
Mr. Hendon
Mr. Pennington
Mr. Quinn
Mr. Nease
Miss Gandy

AIRTEL

Transmit the following ~~Teletype~~ message to:

FBI SAN DIEGO

1-3-55

DIRECTOR

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBUAIRTEL 12-29-54.

SUPERVISOR RUSH G. GLICK WILL ATTEND CONFERENCE AT EL PASO ON INDICATED DATES, TOGETHER WITH SPECIAL AGENTS S. W. PARKS AND RICHARD J. DOYLE. IT SHOULD BE NOTED SA ARNOLD D. ORRANTIA IS PRESENTLY ON SPECIAL ASSIGNMENT IN SAN JUAN, PUERTO RICO. IT IS THE UNDERSTANDING OF THIS OFFICE THAT HIS SPECIAL ASSIGNMENT IS NEARING COMPLETION. THEREFORE, IT IS SUGGESTED THE BUREAU MAY WISH TO EXPEDITE HIS RETURN TO SAN DIEGO FOR ATTENDANCE AT THE CONFERENCE IN VIEW OF THE IMPORTANCE THAT HE ATTEND OR ALTERNATIVELY IT IS SUGGESTED SA ORRANTIA BE ALLOWED TO SCHEDULE HIS RETURN THROUGH EL PASO AND ATTEND ENROUTE TO SAN DIEGO.

WILLIS

Mr. Belmont

AIRMAIL

RGH:HB  
100-6923

RECORDED

100-356015-834  
10 JAN 1955

LIAISON

Approved: *[Signature]*

Special Agent in Charge

Sent

M

Per

## Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. L. V. Boardman *lfj*

DATE: January 10, 1955

FROM : Mr. A. H. Belmont *AHB*STRICTLY CONFIDENTIALSUBJECT: COMMUNIST COVERAGE ALONG THE MEXICAN BORDER *125*

Tolson	_____
Boardman	_____
Nichols	_____
Belmont	_____
Harbo	_____
Mohr	_____
Parsons	_____
Rosen	_____
Tamm	_____
Sizoo	_____
Winterrowd	_____
Tele. Room	_____
Holloman	_____
Gandy	_____

SYNOPSIS:

*Gen'l*

Border coverage conference for all agents assigned to project scheduled January 24, and 25, 1955, at El Paso with particular reference to development of informants for project. SAC, San Diego, points out SA Arnold D. Orrantia presently on special assignment in San Juan, Puerto Rico, but assignment nearing completion, therefore, SAC suggests Bureau may wish to expedite his return in view of importance of his attendance or alternately that he be allowed to schedule return through El Paso to attend conference en route to San Diego. Orrantia went to San Juan 11/5/54 on 90-day assignment teaching Spanish school, now nearing completion. Border coverage program of extreme importance particularly in San Diego and Orrantia has been a key agent in this program and has been most successful in developing and handling border coverage informants with outstanding success in handling [redacted] (which has now become an important [redacted] and [redacted] of former high official of Mexican Communist Party). In view of extent of Orrantia's participation in border coverage program and his successful experience in developing and handling informants, his attendance at border coverage conference is highly desirable. Since language school is nearing completion, recommended that if possible Orrantia be instructed to return on January 24 to attend border coverage conference.

b7D

b7E

RECOMMENDATION:

It is recommended that the attached radiogram be sent to the SAC at San Juan advising that if possible Orrantia's presence is desired at the conference to be held in El Paso, January 24, and 25, 1955, and inquiring whether Orrantia can be released in time to attend this conference.

## Attachment (1)

- 1 - Administrative Division
- 1 - Mr. Boardman
- 1 - Mr. Belmont
- 1 - Section Tickler
- 1 - Mr. Ferris

NLF:lfj/bpk  
(6)

RECORDED

100-356015-835

100-55

7-189  
53 JAN 20 1955

b3



DETAILS:

As you are aware, a 2-day training session in connection with the confidential border coverage project is scheduled to be held in El Paso, January 24, and 25, 1955. This conference which is designed primarily to furnish instructions and guidance to the agents handling this program in the development of border coverage informants will be attended by the agents in each border office who handle this project and by one supervisory official from each border office.

There are three agents who handle this project out of the San Diego Office, SA's Sheldon W. Parks, Richard J. Doyle, and Arnold D. Orrantia. By airtel dated January 3, 1955, the SAC at San Diego has pointed out that Orrantia is presently on special assignment at San Juan, Puerto Rico, although it is the understanding of the San Diego office that this project is nearing completion. San Diego suggested, therefore, that the Bureau might wish to expedite Orrantia's return to San Diego for attendance at the conference in view of the importance of his attendance or alternately it was suggested that Orrantia be allowed to schedule his return through El Paso to attend en route to San Diego.

As you are aware, in accordance with the Director's instructions only a very limited number of agents are authorized to handle the border coverage project which because of highly confidential nature is considered somewhat of a "special assignment." In Orrantia's case it is noted that he is one of the key agents assigned to the border coverage program. He has done an excellent piece of work in his overall handling of the program in the area (Tijuana-Ensenada territory) and he has done outstanding work in the development of informants. In this connection it is noted that he developed and has been handling

[redacted] who, as you know, is informant developed under this program who has now [redacted]

[redacted] in Mexico City. [redacted]

[redacted] superiors have been [redacted] and from the

operation of that case we have good grounds to believe [redacted]

[redacted] in Mexico City. In addition to this operation it is also noted that Orrantia has been very successful in developing other informants on the border coverage project, such as [redacted] of a former high ranking Mexican Communist Party official, and in obtaining her assistance in securing the cooperation of [redacted].

b7D  
b7E

It is noted that SA Orrantia was sent to San Juan, Puerto Rico, for 90 days to conduct a Spanish language school. He arrived in San Juan for that assignment November 5, 1954. With regard to Orrantia's attendance at the border coverage conference, as you are aware, the purpose of that conference is to discuss informant development operations with the various agents and to endeavor to assist them through a comparison of experiences by the participating agents. It is felt, therefore, that Orrantia's presence at the conference is particularly important since he has been the most successful of the border coverage agents in developing informants for this program. Since the language school is nearing completion, it is recommended that if possible Orrantia be instructed to return by January 24, 1955, to attend the border coverage conference.

282

✓ per 2

QMA

3  
B

Office 1

dum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (100-356015)

DATE: 1/4/55

FROM: SAC, ALBUQUERQUE (100-1339)

SUBJECT: COMMUNIST COVERAGE ALONG THE MEXICAN BORDER

Rebuairtel 12/29/54.

Gen'l

SA HERBERT F. GREATHOUSE of the Albuquerque Office will attend the conference at El Paso January 24 and 25. SA GORDON JACKSON will attend the same conference as a member of the supervisory staff of the Albuquerque Office.

HLM/car

1 - El Paso

1 - JACKSON

1 - GREATHOUSE

(6)

RECORDED-27  
EX-103

100-356015-836

JAN 11 1955  
F-189

FILED  
JAN 11 1955  
FBI - ALBUQUERQUE

# AIRGRAM

Mr. Tolson	
Mr. Boardman	
Mr. Nichols	
Mr. Belmont	
Mr. Harbo	
Mr. Mohr	
Mr. Parsons	
Mr. Rosen	
Mr. Tamm	
Mr. Sizoo	
Mr. Winterrowd	
Tele. Room	
Mr. Holloman	
Miss Gandy	

DECODE OF CODED MESSAGE NUMBER 923 DATED JANUARY 11, 1955 AT MEXICO CITY, MEXICO. RECEIVED VIA AIRGRAM.

① COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. RE BUREAU AIRGRAM JANUARY 4 LAST. SA-S MALCOLM M. RINK AND JOHN N. SPEAKES HOLD FOLLOWING CONFIRMED RESERVATIONS ON MEXICAN AIRLINE QUOTE AERONAVES DE MEXICO UNQUOTE: DEPART MEXICO CITY 7:00 AM ON JANUARY 23, FLIGHT 203, ARRIVING JUAREZ, MEXICO 1:35 PM SAME DATE. DEPART JUAREZ 3:30 PM JANUARY 26, FLIGHT 202, ARRIVING MEXICO CITY 10:00 PM. SA JOHN J. CREEDEN JR, WILL MAKE SEPARATE TRAVEL PLANS FROM MONTERREY TO EL PASO VIA SAN ANTONIO TEXAS EXPECTING TO ARRIVE EL PASO AFTERNOON JANUARY 23. REQUEST EL PASO OFFICE MAKE HOTEL RESERVATIONS FOR 3 NAMED SAs AND THAT BUREAU ADVISE LEGAT NAME OF HOTEL PRIOR TO INITIATION OF TRIP.

JOHN N. SPEAKES

RECEIVED: 1-13-55

11:04 AM

HL

100-356015-837

RECORDED-107

JAN 14 1955

cc: Mr. Belmont  
cc: Mr. Harbo

5- [Signature]

64 JAN 18 1955

If the intelligence contained in the above message is to be disseminated outside the Bureau, it is suggested that it be suitably paraphrased in order to protect the Bureau's cryptographic systems.

cox

100-356015-838

**CHANGED TO**

100-356015-46-273

AUG 5 1955

          
*March*  
        

6 ✓

AIRTEL

2 - Orig. & Dupl.

1 - Yellow

FILED

~~transmitted~~

AIRTEL

1 - Liaison Sect.

1 - Foreign Liaison Unit (detached)

1-14-55

SAC, EL PASO

G-11

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. LEGAL ATTACHE IN MEXICO ADVISES SA'S MALCOLM H. RINK AND JOHN N. SPEAKES HOLD RESERVATIONS ON MEXICAN AIRLINE "AERONAVES DE MEXICO." DEPARTING MEXICO CITY 7 A. M., JANUARY 23, 1955, FLIGHT 203, ARRIVING JUAREZ, MEXICO 1:35 P. M., SAME DATE. RETURN RESERVATIONS HELD FOR JANUARY 26, 1955, DEPARTING JUAREZ 3:30 P. M., FLIGHT 202, ARRIVING MEXICO CITY 10 P. M. SA JOHN J. CREEDEN, JR., MAKING SEPARATE TRAVEL PLANS FROM MONTERREY TO EL PASO VIA SAN ANTONIO TEXAS EXPECTING TO ARRIVE EL PASO AFTERNOON JANUARY 23. LEGAL ATTACHE REQUESTS YOU MAKE HOTEL RESERVATIONS FOR ABOVE THREE AGENTS ADVISING BUREAU IMMEDIATELY OF NAME OF HOTEL SO THAT LEGAL ATTACHE CAN BE NOTIFIED PRIOR TO HIS DEPARTURE FROM MEXICO CITY.

HOOVER

1 - Foreign Liaison Unit (detached)

NLF:pyp  
(5)

*Rink*

*JMR*  
*AK*

RECORDED  
EX-112

100-35615-839  
13 JAN 17 1955

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
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Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

MAILED 8  
JAN 14 1955  
COMM-FBI

64 JAN 19 1955

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RECEIVED

SAC, EL PASO

January 14, 1955

DIRECTOR, FBI

PERSONAL AND CONFIDENTIAL

COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

With regard to the two days' training session which will be held in your office, January 24-25, 1955, in connection with the border coverage program, it is requested that you make arrangements for appropriate classroom with seating accommodations for 16 Agents and supervisory officials from the field and 3 representatives from the Legal Attache's office in Mexico City as well as 2 representatives from the Seat of Government. Your receptionist should be aware of the location of the classroom in order to direct the visiting personnel to the classroom after they are properly identified and have signed the appropriate register.

NLF:mmm  
(5)

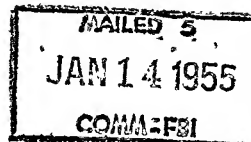
RECORDED-91

EX. - 109

100-356015-840  
JFM

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
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Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

JAN 17 1955



58 JAN 20 1955

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

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1 Move ~~Fertis~~ Desk 0-28  
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~~XXXXXXXXXX~~  
CIPHER PAD CODE ~~XXXXXXXXXX~~

To: COMMUNICATIONS SECTION. JANUARY 14, 1955

Transmit the following message to: LEGAL ATTACHE

~~XXXXXXXXXX~~  
1 Section Ticker

MEXICO CITY, MEXICO

# AIRGRAM

*Gen'l*  
COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBULET JANUARY THIRTEEN, TRANSMITTING COPIES OF AGENDA FOR BORDER COVERAGE CONFERENCE TO BE HELD EL PASO JANUARY TWENTY-FOUR AND TWENTY-FIVE, NEXT, WHICH WILL BE ATTENDED BY YOU AND SPECIAL AGENTS CREEDEN AND RINK. INSOFAR AS POSSIBLE ALL MATTERS WILL BE PRESENTED ON DISCUSSION BASIS RATHER THAN LECTURE BASIS AND IT IS EXPECTED ALL PARTICIPANTS WILL JOIN IN DISCUSSION CONTRIBUTING FOR BENEFIT OF ENTIRE CONFERENCE THEIR EXPERIENCES AND RAISING POINTS THEY DESIRE CLARIFIED. YOU ARE SCHEDULED TO INFORM CONFERENCES AND LEAD DISCUSSION FOR TWO-HOUR PERIOD, JANUARY TWENTY-FOUR, THREE TO FIVE PM REGARDING SITUATION IN MEXICO AS IT AFFECTS INTERNAL SECURITY OF US COVERING MEXICAN COMMUNIST AND POPULAR PARTIES WITH BRIEF SUMMARY OF ACTIVITIES, CURRENT TRENDS, DEVELOPMENTS, MEMBERSHIP IN ORGANIZATION; RELATIONSHIP BETWEEN TWO PARTIES; SOVIET ACTIVITIES IN MEXICO; POLITICAL DEVELOPMENTS IN MEXICO AS THEY AFFECT OUR COVERAGE; MEXICAN COMMUNIST AND POPULAR PARTY ACTIVITIES IN BORDER AREA. YOU ARE ALSO SCHEDULED TO LEAD ONE-HOUR DISCUSSION FROM SIX TO SEVEN PM SAME DATE ON ANALYSIS OF MEXICAN COMMUNIST MENTALITY, INCLUDING DISCUSSION OF WEAKNESSES AND STRONG POINTS IN MEXICAN COMMUNIST OUTLOOK PERTINENT

Tolson  
Boardman  
Nichols  
Belmont  
Harbo  
Mohr  
Parsons  
Rosen  
Tamm  
 Sizoo  
Winterrowd  
Tele. Room  
Holloman  
Gandy

EX 117 RECORDED - 24 100-356015-841  
13 JAN 1955

SENT VIA *Airgram* 1/14/55

SENT VIA *Airgram* 1/14/55

124 2-189



PAGE TWO

TO DEVELOPING COMMUNISTS AS INFORMANTS AS WELL AS WEAKNESSES AND STRONG POINTS IN OUTLOOK OF POPULAR PARTY PERTINENT TO DEVELOPMENT OF INFORMANTS FROM POPULAR PARTY RANKS. YOU SHOULD PREPARE MATERIAL FOR PRESENTATION TO CONFERENCE ON THOSE ASPECTS AND YOU SHOULD CONSIDER HAVING THE OTHER REPRESENTATIVES FROM YOUR OFFICE ASSIST IN PRESENTATION OF ASPECTS ON WHICH THEY MAY BE PARTICULARLY KNOWLEDGEABLE. FOR YOUR GUIDANCE MOST SUBJECTS LISTED ON THE AGENDA WILL BE HANDLED THROUGH PRESENTATION OF FACTS AND BUREAU POLICY AND QUESTIONS MADE OF VARIOUS PARTICIPANTS IN CONFERENCE TO BRING INFORMATION AVAILABLE TO THEM TO THE ATTENTION OF THE CONFERENCE. YOUR SECOND DISCUSSION PERIOD SHOULD BE PREPARED WITH THIS CONCEPT IN MIND ALTHOUGH YOUR FIRST PERIOD WILL OF NECESSITY HAVE TO BE LARGELY AN INFORMANT COVERAGE PRESENTATION OF SITUATION BY YOU.

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COMMUNICATIONS SECTION

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ENC. 1900-1952 BY CCA  
CK. \_\_\_\_\_ BY \_\_\_\_\_  
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FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

Low 0-9  
ement desk  
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st Tickler

Mr. Keay  
AIR-TEL Mr. Ferris

To: COMMUNICATIONS SECTION. JANUARY 17, 1955

Transmit the following message to: SAC, EL PASO

PERSONAL AND  
CONFIDENTIAL

*dist*  
① COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. INSPECTOR VICTOR P. KEAY AND SA NATHAN L. FERRIS, WHO ARE ATTENDING BORDER COVERAGE CONFERENCE JANUARY 24 AND 25, 1955, AS BUREAU REPRESENTATIVES, ARE DEPARTING WASHINGTON FOR EL PASO 12:35 p.m., JANUARY 23, 1955, BY AMERICAN AIRLINES, ARRIVING EL PASO 7:35 p.m., THAT DATE. REQUEST YOU MAKE HOTEL RESERVATIONS FOR TWO SINGLE ROOMS FOR KEAY AND FERRIS. RESERVATIONS HELD TO DEPART EL PASO BY AMERICAN AIRLINES 12:50 p.m., JANUARY 26, 1955.

HOOVER

NLF:mmm  
(7)

RECORDED-27

100-356015-842  
24 JAN 18 1955

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
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Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

COMM - FBI  
JAN 17 1955  
MAILED 24

58 JAN 20 1955

SENT VIA

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1 yellow  
1 dupl with c  
1 Section Ti  
1 Mr. Boardm  
1 Mr. Belmor  
1 Mr. Ferris

b6  
b7c

SAC, El Paso

January 13, 1955

RECORDED-35

Director, FBI

EX-109

843  
PERSONAL AND CONFIDENTIAL

**COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER**

Reference is made to the Bureau's letter of December 23, 1954, advising that a conference of border coverage Agents and supervisory officials would be held at El Paso, Texas, on January 24 and 25, 1955, which conference, although primarily designed as a training session in the development of informants in connection with this project, will also serve to review and clarify in the minds of all participants the general purposes, background and policies of the border coverage program. With this purpose in mind the attached agenda has been prepared and you will note the conferences have been designed with the intention that all of the participating Agents engage in the discussions. The El Paso office is being furnished five copies, the San Antonio office seven copies, the Phoenix office five copies, the Albuquerque office four copies, the San Diego office six copies, and the Mexico City office five copies of the agenda. Sufficient copies are, therefore, being furnished each office for the use of the participating Agents and supervisory officials and for file copies.

You should immediately bring this agenda to the attention of all of those who will participate in the conference and make sure that each person who is participating prepares himself adequately by reviewing the file on the border coverage program and related cases, analyzing the problems and reviewing the situation faced by his office in connection with this program in order that he may make concrete contributions to the discussions which are to be held and also clarify the questions which he may have concerning the operations of this program. It is felt that the success of this conference will depend upon the extent to which all of the participants are prepared to enter into the discussion and contribute their experiences and observations for the general benefit of the conference.

Each SAC receiving a copy of this letter should make sure that the representatives from his office have the time and opportunity to properly prepare themselves for this conference.

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
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Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

Attachments (5)  
1 SAC, San Antonio (7) Attachments  
1 SAC, Phoenix (5) Attachments  
1 SAC, Albuquerque (4) Attachments  
1 SAC, San Diego (6) Attachments  
1 Legal Attache, Mexico City (5) Attachments

JAN 14 1955

COMM-FBI

~~PERSONAL AND CONFIDENTIAL~~  
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~~PERSONAL AND CONFIDENTIAL~~  
~~CONFIDENTIAL-AIR POUCH~~

NLF:mmm;bmm

(12)



As you are aware, this training session will be conducted by the representatives from the State of Government and all designated Agents and field supervisory personnel should report to the El Paso office at 6:30 a.m., January 24, 1955, and they should be prepared to remain for this training which will conclude at 6:00 p.m., January 25, 1955.

The urgency for the development of confidential informants in this project is apparent particularly at this time when the Communists and Soviets are giving attention to underground and intelligence matters. It is essential that we direct our attention to the development of informants in the Communist Party of Mexico underground along the border.

As in all important matters the maximum benefit from our efforts can only be achieved through the wholehearted participation and enthusiasm of those who attend the sessions and each participant should keep these thoughts in mind in preparing himself for this two days' session. In addition to the topics listed on the agenda for discussion each Agent should bring to this session any ideas, suggestions or recommendations not included in the agenda which in his opinion merit the consideration of the conference.

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. L. V. BOARDMAN *LB*

DATE: January 13, 1955

FROM : MR. A. H. BELMONT *AB*SUBJECT: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER *Gen'l*STRICTLY CONFIDENTIAL *Hofsch*

Tolson	_____
Boardman	_____
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Holloman	_____
Gandy	_____

As you are aware a conference of the Agents handling the border coverage program together with supervisory officials of the border offices and two representatives from the Seat of Government is scheduled to be held in El Paso, Texas, January 24 and 25, 1955. The primary purpose of that conference is to instruct the border coverage Agents in the development of better informants for this program. It is not intended to be a series of "lecture" sessions but is designed on a discussion basis stimulating the active participation by all members attending the sessions. The discussions and explanations of Bureau policy will be under the direction of the representatives from the Seat of Government and the discussions relative to matters concerning Mexico such as the activities of the Mexican Communist Party and Mexican political affairs which affect our coverage will be led by Legal Attache John N. Speakes.

An agenda has been prepared, based on the topics which the border offices have indicated they desire to discuss, matters and problems which experience at the Seat of Government shows need for clarification, together with topics which previous informant training sessions have shown to be needed. A copy of that agenda is attached.

RECOMMENDATION:

If the attached agenda is approved, it is recommended that the letter addressed to the border offices and the Legal Attache's office in Mexico, which is also attached, be sent transmitting appropriate copies of the agenda so that the Agents scheduled to participate will have an opportunity to prepare themselves for the discussions prior to the opening of the conference.

ENCLOSURE

Attachments (2)

NLF:mn

- (5) 1 Mr. Boardman  
1 Mr. Belmont  
1 Section Tickler  
1 Mr. Ferris

RECORDED-35

INDEXED-35

100-356015-1843  
JAN 18 1955  
6116

EX - 109

A G E N D A

CONFERENCE REGARDING BORDER COVERAGE

EL PASO, January 24-25, 1955

100-356015-843 5 Nkt

ENCLOSURE

A G E N D A

January 24

8:30 AM - 9:00 AM Roll call. Discussion of background of conference and reasons for holding it. Exchange of ideas; potentialities of Mexican border regarding Internal Security of United States; need for improvement in coverage; mutual understanding of Bureau policy relative to the program; strictly secret nature of the project.

V. P. Keay

9:00 AM - 10:30 AM Purpose and policy regarding Border Coverage program. Origins; background; objectives; differentiation between program and border crossing agreement; policy regarding border crossing agreement with Mexico.

V. P. Keay

10:30 AM - 11:00 AM Reporting of information developed under program. Proper paraphrasing of information in reports; opening cases on the important Communist Party members; preparation of reports for dissemination; appropriate number of copies; verification of information reported.

N. L. Ferris

11:00 AM - 12:00 Noon Activities of [redacted] b3  
[redacted] and relationships with U.S. Immigration and Naturalization Service. [redacted] coverage and relative effectiveness in Mexico; role of INS in excluding and deporting subversive aliens and problems regarding informants, together

January 24 (Continued)

11:00 AM - 12:00 Noon  
(Continued)

with problem posed by development of informants by INS; coordination of Bureau work with INS along the border; problems that have arisen as a result of INS and  operations. b3

~~W. P. Keay~~

N. L. Ferris

12:00 Noon - 1:00 PM

Coordination of Border coverage activities with coverage by Office of the Legal Attaché in Mexico. Communication facilities with Legal Attaché's Office and with Resident Agents in Monterrey and Guadalajara; coverage of subjects crossing the border to or from the interior of Mexico; principal cases pending in Mexico City and subsidiary offices which have ramifications along the border.

~~W. P. Keay~~

N. L. Ferris

1:00 PM - 2:00 PM

LUNCH

2:00 PM - 3:00 PM

Relation of border coverage program to Espionage and Communist activities in the United States. Status of coverage established under the border coverage program; specific objectives of Border Coverage program.

V. P. Keay

3:00 PM - 5:00 PM

Situation in Mexico as it affects the internal security of the United States. Mexican Communist Party and Popular Party - brief summary of activities,



January 24 (Continued)

3:00 PM - 5:00 PM  
(Continued)

current trends, developments, membership and organization; relationship between the two parties; Soviet activities in Mexico; political developments in Mexico as they affect our coverage; Mexican Communist and Popular Party activities in the border area.

J. N. Speakes

5:00 PM - 6:00 PM

Dealing with Mexicans. Relations with Mexican officials in connection with this program; comparison of experiences in dealing with Mexican Nationals; nationalism and "Yankee Imperialism"; characteristics to take into consideration in handling Mexican informants.

N. L. Ferris

6:00 PM - 7:00 PM

Analysis of Mexican Communist mentality. Discussion of weaknesses and strong points in the Mexican Communist outlook pertinent to developing them as informants as well as weaknesses and strong points in the outlook of the Popular Party pertinent to the development of informants from PP ranks.

J. N. Speakes

January 25

8:30 AM - 12:00 Noon

Major cases and ways and means of obtaining needed informant coverage along the border. [redacted]

[redacted] and other successful operations; open or indirect approach; for monetary or patriotic motives; sources of potential informants; best means of establishing contact with them and of developing them. b7D

V. P. Keay

12:00 Noon - 1:00 PM

Discussion of successful and unsuccessful interviews with Mexican Communist and Popular Party members and methods of approaches to convert them into possible informants.

N. L. Ferris

1:00 PM - 2:00 PM

LUNCH

2:00 PM - 3:30 PM

Discussion of methods used to control informants, both active and inactive, and difficulties encountered in handling such informants as [redacted] and others. b7D

N. L. Ferris

3:30 PM - 5:00 PM

Study of means being used to insure prompt reporting by informants to be certain of immediate and proper handling of information. Study of procedures in effect for correlation of information received from informants by various resident agencies in

January 25 (Continued)

3:30 PM - 5:00 PM  
(Continued)

a Field Division with stress being placed on necessity for the setting out of appropriate leads and following through to a conclusion; discussion of means being used to check, verify and corroborate information from informants to insure accuracy and to prevent the use and dissemination of inaccurate data.

N. L. Ferris

5:00 PM - 6:30 PM

Forum - Suggestions for changes in policy and procedure. Methods to improve coverage; specific problems of the various offices.

V. P. Keay

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

1 - yellow 1 - or  
1 - Sect. Tick. 0-9

CARLEMAN

To: COMMUNICATIONS SECTION.

JANUARY 18, 1955

CIPHER AND CODE

Transmit the following message to: LEGAL ATTACHE  
MEXICO CITY, MEXICO

URGENT - OK Recall to  
Mr. Ferris 1-18-55

844  
COMMUNIST COVERAGE ALONG MEXICAN BORDER. REURABERALS JANUARY ELEVEN AND  
THIRTEEN, LAST. RESERVATIONS MADE HOTEL PASO DEL NORTE FOR YOU AND SA'S  
RINK AND CREEDEN.

RLF:saw (4)

1 - Foreign Liaison Unit (detached)

NOTE ON YELLOW:

Legat, John N. Speakes and SA's Malcolm M. Rink and John J. Creeden are  
under instruction to report to El Paso for the border coverage conference  
to be held January 24 and 25, 1955. Mexico City office requested to be  
advised prior to departure of those Agents of the hotel reservations which  
have been made for them by El Paso.

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JAN 18

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1850-1855 HZ

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Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

64 JAN 20 1955

SENT VIA

Cable 1-18-55 23 2 PM

Per

H2

**AIR MAIL**  
**FEDERAL BUREAU OF INVESTIGATION**

UNITED STATES DEPARTMENT OF JUSTICE

Mr. Tolson	_____
Mr. Boardman	_____
Mr. Nichols	_____
Mr. Belmont	_____
Mr. Harbo	_____
Mr. Mohr	_____
Mr. Parsons	_____
Mr. Rosen	_____
Mr. Tamm	_____
Mr. Sizoo	_____
Mr. Winterrowd	_____
Tele. Room	_____
Mr. Holloman	_____
Miss Gandy	_____

FBI, EL PASO

1/15/55

FAJ/slm

Transmit the following ~~Teletype~~ message to:

DIRECTOR, FBI

A I R T E L

REGISTERED MAIL

① COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. <sup>Gen'l</sup> REF. BUAIRTEL JANUARY  
FOURTEEN, NINETEEN FIFTY FIVE. RESERVATIONS MADE FOR SA'S JOHN N.  
SPEAKES, MALCOLM M. RINK, AND JOHN J. CREEDEN, JR., AT HOTEL PASO  
DEL NORTE, EL PASO, TEXAS NIGHT OF JANUARY 23, 1955.

MURPHY

100-4847

(4)

Mr. Belmont

EX-125

RECORDED - 10

100-356015-844

20 JAN 17 1955

Approved: Robert L. Murphy  
Special Agent in Charge

Sent \_\_\_\_\_ M

Per 3

57  
3  
FILES

## Office Memorandum • UNITED STATES GOVERNMENT

TO : A. H. BELMONT *VB*

DATE: January 17, 1955

FROM : R. R. ROACH *VB*SUBJECT: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

Tolson	_____
Boardman	_____
Nichols	_____
Belmont	_____
Harbo	_____
Mohr	_____
Parsons	_____
Rosen	_____
Tamm	_____
Sizoo	_____
Winterrowd	_____
Tele. Room	_____
Holloman	_____
Gandy	_____

*Gen'l*

*ack*

In connection with the conference of border coverage Agents which is to be held in El Paso, January 24 and 25, 1955, it is believed desirable that Inspector Keay and SA Ferris have available with them copies of border policy instructions which have been issued in connection with this program and related matters. There are about thirty-five pages of such material which should be reproduced in such form that it can be taken along to the conference for reference purposes. In view of the amount of work involved in having these pages copied by a typist, it is believed that the material should be reproduced by Autostat. It is noted that the Autostat machine in the Records Section is used very extensively and it is frequently difficult to obtain access to it for that reason. There is, however, an Autostat machine in the Laboratory which is on the seventh floor near the Foreign Liaison Unit and it might be advantageous if that machine were used to reproduce the material needed for the conference.

ACTION:

If you approve the reproduction of this material for the purpose of the above-mentioned conference, it is suggested that this memorandum be referred to the Laboratory Division with the request for authorization to use the Autostat machine in that Division to reproduce this material.

*7/18*  
MLF:PYP  
(5)

- 1 - Mr. Belmont
- 1 - Mr. Roach
- 1 - Section Tickler
- 1 - Mr. Ferris
- 1 - Orig.

OK  
*2/18*  
RECORDED-35

EX-125

100-356015-845

9 JAN 17 1955

66 JAN 15 1955  
*7-189*

# AIRGRAM

Tolson ✓  
 Boardman ✓  
 Nichols ✓  
 Mr. Belmont ✓  
 Mr. Harbo ✓  
 Mr. Parsons ✓  
 Mr. Rosen ✓  
 Mr. Tamm ✓  
 Mr. S. ✓  
 Mr. Trotter ✓  
 Mr. Egan ✓  
 Mr. H. ✓  
 Miss Gandy ✓

DECODE OF CODED MESSAGE NUMBER 931 DATED JANUARY 13, 1955 AT MEXICO CITY, MEXICO. RECEIVED VIA AIRGRAM.

① COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. Gen'l REBUAIRGRAM JANUARY 4  
 LAST. FOLLOWING ITINERARY SUBMITTED BY SA JOHN J. CREEDEN JR. :  
 LEAVE MONTERREY VIA AMERICAN AIRLINES 10:20 AM, FLIGHT 154  
 JANUARY 23 NEXT, ARRIVE SAN ANTONIO 11:40 AM SAME DATE. LEAVE  
 SAN ANTONIO 1:55 PM ARRIVE EL PASO 3:00 PM 23. RETURN RESERVATION  
 NOT YET CONFIRMED.

JOHN N. SPEAKES

RECEIVED:

1-17-55

10:18 AM

BLH

RECORDED - 43

(EX-110)

100-356015-

13 JAN 20 1955

84/6  
 cc: Mr. Belmont  
 cc: Mr. Tamm  
 cc: Mr. Gurnea

58 JAN 25 1955

7-117 If the intelligence contained in the above message is to be disseminated  
 outside the Bureau, it is suggested that it be suitably paraphrased in  
 order to protect the Bureau's cryptographic systems.

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. L. V. BOARDMAN *Bo*DATE: January 14, 1955 *al*FROM : MR. A. H. BELMONT *Belmont*STRICTLY CONFIDENTIALSUBJECT: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER *Gen'L*

Tolson	_____
Boardman	_____
Belmont	_____
Mohr	_____
Parsons	_____
Rosen	_____
Tamm	_____
Sizoo	_____
Winterrowd	_____
Tele. Room	_____
Holloman	_____
Gandy	_____

As previously approved a two-day conference at El Paso, Texas, of border coverage Agents and field office supervisory personnel as well as representatives from the Legal Attache's office and Seat of Government relative to informant development matters and general policy concerning the border coverage program will be held January 24 and 25, 1955. The SAC's of the border offices were instructed to suggest one supervisory official from each office to attend the conference. The following recommendations have now been received from those offices:

San Antonio: SAC S. J. Werner  
 El Paso: SAC R. L. Murphy  
 Albuquerque: Supervisor Gordon Jackson  
 Phoenix: ASAC E. J. VanLoon (supervises security cases)  
 San Diego: Supervisor Russ J. Glick

In view of the importance of this project along the border and the desirability of having responsible supervisory personnel present who would normally handle this project, it is believed that approval should be given to the proposed attendance by SAC's Werner and Murphy, of San Antonio and El Paso, respectively, and ASAC VanLoon of Phoenix, as well as Supervisor Russ J. Glick of San Diego who normally supervises the case in that office. Insofar as SAC's Werner and Murphy are concerned it is to be noted that they are held personally responsible for the coordination in their offices of the work of the various border coverage Agents and in those divisions.

Insofar as the Albuquerque office is concerned, however, it is noted that SA Gordon Jackson is only a relief supervisor and from the information available in Bureau records it is not clear whether he regularly supervises this project in Albuquerque or whether there is someone else in the office who handles it regularly. It is believed, therefore, that this point should be clarified before approval is given for his attendance. Previous approval has been given to the attendance at the conference of Legal Attache John N. Speakes and SA's John J. Creedon and Malcolm M. Rink.

Of the border coverage Agents who are scheduled to attend, the only question which has arisen regards Arnold D. Orrantia of the San Diego office. SA Orrantia has been on a 90-day assignment to San Juan conducting a Spanish language school since 11-5-54. In view of the fact that Orrantia is a key Agent on the border coverage program and has had outstanding success in the

Attachments (2)

RECORDED - 86

100-356015-847

MFM:mn

1 Mr. Boardman

1 Administrative Division

1 Mr. Belmont

1 Movement Desk JAN 21 1955

1 Section Ticker

1 Mr. Ferris

51 FEB 7 1955

EX-125

100-356015-847



development of informants, including [redacted] who has [redacted] b7D  
and since it was felt that Orrantia could make very definite contributions b7E  
to the conferences as well as learn from it, it was recommended in my memorandum  
of 1-10-55, that inquiry be made of the SAC at San Juan whether Orrantia  
could be released to attend the conference and if so, whether it would be  
necessary for him to return to San Juan. By radiogram dated 1-12-55 the SAC  
at San Juan advised that Orrantia can be released to attend the conference  
and that it will not be necessary for him to return to San Juan. The SAC  
has further advised that unless advised to the contrary Orrantia will depart  
from San Juan on 1-22-55 going direct to El Paso prior to reporting to his  
regular office of assignment at San Diego. Inasmuch as Orrantia can be  
released by the San Juan office it is believed, therefore, that he should  
attend the conference. If the above suggestions are approved the following  
will attend the conference:

San Antonio: SAC S. J. Werner -  
SA William E. Oglesby  
SA Clay Zachry  
SA Clarence P. Graham -  
El Paso: SAC R. L. Murphy  
SA Frederick Johns -  
SA C. Lawrence Rice  
Albuquerque: (Supervisory representative to be determined)  
SA Herbert F. Greathouse.  
Phoenix: ASAC E. J. VanLoon  
SA Walter C. Rogers.  
SA Robert C. Moody -  
San Diego: Supervisor Russ J. Glick  
SA Richard Doyle  
SA Sheldon W. Parks -  
SA Arnold D. Orrantia  
Mexico City: Legal Attache John N. Speakes  
SA John J. Creeden, Jr.  
SA Malcolm M. Rink  
Seat of  
Government: Inspector Victor P. Keay  
SA Nathan L. Ferris

ACTION:

It is recommended that: SENT 1-14-55  
hph

(1) the attached airtel be sent to all border offices with a copy  
for the Legal Attache in Mexico advising that the attendance of the above  
personnel has been approved.

SENT 1-14-55  
hph  
(2) the attached airtel be sent to Albuquerque inquiring whether  
relief supervisor Gordon Jackson normally handles the border coverage project  
and indicating that the supervisory official to attend the conference should  
be the one who regularly handles this project. Upon receipt of the reply  
other recommendations will be made concerning the attendance of a  
supervisory official from the Albuquerque office.

R  
1/14/55  
- 2 -

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

0-9  
b6  
b7C  
Mr. Boardman  
Mr. Belmont  
Section Tickler  
Administrative Div.  
AIR-TEL  
1 Movement Desk

To: COMMUNICATIONS SECTION. JANUARY 14, 1955

Transmit the following message to: SAC, EL PASO PERSONAL AND CONFIDENTIAL  
SAN ANTONIO 1 Mr. Ferris  
PHOENIX 1 dupl with orig  
SAN DIEGO  
ALBUQUERQUE  
LEGAL ATTACHE, MEXICO CITY ~~CONFIDENTIAL~~  
AIR POUCH

*Gentle*

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. FOR YOUR INFORMATION  
AND THAT OF ALL OF THE OFFICES RECEIVING COPIES OF THIS AIR-TEL  
THE FOLLOWING PERSONNEL HAVE BEEN APPROVED FOR ATTENDANCE AT THE  
BORDER COVERAGE CONFERENCE TO BE HELD BEGINNING 8:30 a.m.,  
JANUARY 24, 1955, AND TERMINATING 6:30 p.m., JANUARY 25, 1955, AT  
EL PASO, TEXAS.

SAN ANTONIO: SAC S. J. WERNER  
SA WILLIAM E. OGLESBY  
SA CLAY ZACHRY  
SA CLARENCE P. GRAHAM

EL PASO: SAC R. L. MURPHY  
SA FREDERICK JOHNS  
SA C. LAWRENCE RICE

ALBUQUERQUE: (SUPERVISORY REPRESENTATIVE TO BE DETERMINED)  
SA HERBERT F. GREATHOUSE

PHOENIX: ASAC E. J. VAN LOON  
SA WALTER C. ROBERTS  
SA ROBERT C. WOODY

SAN DIEGO: SUPERVISOR RUSS J. GLICK  
SA RICHARD DOYLE  
SA SHELDON W. PARKS  
SA ARNOLD D. ORRANTIA

MEXICO CITY: LEGAL ATTACHE JOHN N. SPEARES  
SA JOHN J. CREEDEN, JR.  
SA MALCOLM M. RINK

SEAT OF GOVERNMENT: INSPECTOR VICTOR P. KEAY  
SA NATHAN L. FERRIS

NLF:mn  
(14)

HOOVER

SENT VIA

M

Per

64 JAN 26 1955

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

AIRTEL

Transmit the following Teletype message to:

FBI, EL PASO (100-4847) 1-14-55

DIRECTOR, FBI (100-356015)  
ATTN: FOREIGN LIAISON SECTION

*personal & confidential*

*①* COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. ON 1-14-55,

*WFP*  FORMERLY ANTI-SUBVERSIVE SECTION, b3  
US I&NS, EP, TEXAS, NOW IN THE NEW REGIONAL OFFICE OF US  
I&NS AT SAN PEDRO, CALIF., ADVISED THAT HIS SERVICE HAD *little*  
RECENTLY BEEN REQUESTED TO WRITE A COMPREHENSIVE REPORT  
ON COMMUNIST ACTIVITIES ALONG THE MEXICAN BORDER AND IT WAS  
HIS CONCLUSION THAT THIS REPORT WAS TO BE FURNISHED TO A  
CONGRESSIONAL COMMITTEE THAT WOULD INVESTIGATE SUCH MATTERS  
IN THE NEAR FUTURE. HE REQUESTED THAT UNDER NO CIRCUMSTANCES  
SHOULD HIS NAME BE DIVULGED TO ANYONE OUTSIDE THIS BUREAU.  
THE ABOVE IS FOR THE INFORMATION OF THE BUREAU.

MURPHY

END

Mr. Belmont

FAJ:jam  
(4)

*cc Mr. Ferris*

REGISTERED AIR MAIL

SU- 6100-51

*100-356015-849*  
*Jan 17 1955*

20 JAN 17 1955

Approved: *[Signature]*

Special Agent in Charge

Sent \_\_\_\_\_ M Per \_\_\_\_\_

FD-36  
Mr. Tolson  
Mr. E. A. Tamm  
Mr. Clegg  
Mr. Glavin  
Mr. Ladd  
Mr. Nichols  
Mr. Rosen  
Mr. Tracy  
Mr. Carson  
Mr. Egan  
Mr. Gurnea  
Mr. Harbo  
Mr. Hendon  
Mr. Pennington  
Mr. Quinn  
Mr. Nease  
Tele. Room  
Mr. Holloman  
Miss Gandy

*cc sent to SAC  
San Pedro  
7-189  
JAN 25 1955*

100-356015-850;

**CHANGED TO**

100-356015-45-92;

JUL 11 1955

Wash

C

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

1 yellow  
1 Mr. Boardman 0-9  
1 Mr. Belmont  
1 Administrative Div.  
1 Movement Desk  
1 Section Tickler  
AIR-TEL 1 Mr. Ferris  
1 dupl with orig

To: COMMUNICATIONS SECTION. JANUARY 14, 1955

Transmit the following message to: SAC, ALBUQUERQUE

PERS. FILES

~~PERSONAL AND CONFIDENTIAL~~

① COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. BUFILES SHOW THAT SA GORDON JACKSON, RECOMMENDED IN YOUR LETTER OF JANUARY 4, 1955, AS REPRESENTATIVE OF SUPERVISORY STAFF YOUR OFFICE TO ATTEND CONFERENCE, IS RELIEF SUPERVISOR. ADVISE BUREAU BY RETURN AIR-TEL WHETHER SA JACKSON HANDLES BORDER COVERAGE PROJECT REGULARLY AND IF NOT, YOU SHOULD RECOMMEND ATTENDANCE OF SUPERVISORY OFFICIAL WHO HANDLES IT ON REGULAR BASIS.

HOOVER

NLF:mn  
(9) *mn*

RECORDED - 33

100-356015-

851

13 JAN 21 1955

125

RECEIVED READING ROOM  
JAN 14 6 57 PM '55

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

SENT FROM D. O.  
TIME 9:29 PM  
DATE 1/14/55  
BY hgh

66 JAN 25 1955

SENT VIA

M

Per

100-356015-852; ✓ 1/19/55

**CHANGED TO**

100-356015-45-90  
100-356015-46-✓

JUL 11 1955

7/11/55

AUG 5 1955

7/11/55

6

SAC, Albuquerque (orig and 1)

Ticklers: 1-Mr. Little

January 16, 1955

1-Mr. Lamphere

Director, FBI

PERSONAL ATTENTION

SOVIET ILLEGAL RESIDENT  
INTELLIGENCE OPERATIONS  
ESPIONAGE - R

Communist Coverage along

The material being set forth hereinafter is designed to show you the importance of the Mexican border from the standpoint of Soviet intelligence operations and the need for your offices to be alert to develop information to meet problems discussed herein.

The past history of Soviet intelligence operations has demonstrated that, primarily, there are two main types of operations which have been used. First, there is the legal resident operation where activities are based from Soviet establishments in a country and the communications go back to the Soviet Union through diplomatic channels. The second is the illegal resident type of operation where a trained Soviet agent is sent into a country under a fictitious identity and organizes intelligence networks and establishes means of communication back to the Soviet Union. A variation of the foregoing has been utilized in the past where the Soviet establishment in a bordering country is used as the directing base for intelligence operations in a country.

There are several factors which lead us to believe that the Soviet intelligence services at the present time will attempt to use either an illegal resident intelligence operation in the United States or base operations from the Soviet Embassy in Mexico, or use both methods. They need such operations in the event of a break in diplomatic relations, or after actual hostilities have commenced, when Soviet establishments in the

- 2 - El Paso
- 2 - Phoenix
- 2 - San Antonio
- 2 - San Diego
- 2 - Legal Attache,

PERSONAL ATTENTION  
PERSONAL ATTENTION  
PERSONAL ATTENTION  
PERSONAL ATTENTION

Tolson  
Boardman  
Nichols  
Belmont  
Harbo  
Mohr  
Parsons  
Rosen  
Tamm  
 Sizoo  
Winterrowd  
Tele. Room  
Holloman  
Gandy

Mexico City, Mexico

PERSONAL ATTENTION

RJL:em

(17)

1 cc - Foreign Service Desk

✓ 1 Bufile 100-356015

100-356015-1

61 JAN 26 1955



United States would be closed. The increased restrictions placed on Soviet personnel in the U. S. has made operations from official establishments here more difficult. [redacted]

[redacted] also has apparently made their intelligence operations more hazardous from a security standpoint.

Illegal resident intelligence operations will, in their communications system, undoubtedly use couriers, letters containing secret writing, and possibly clandestine radio. Clandestine radio stations might be established either in the U. S. or in Mexico as a means of communication. Operations based from the Soviet Embassy in Mexico also would need methods of communication to agents in the United States. The San Diego office is presently [redacted]

The points made hereinbefore illustrate the necessity for our having effective border coverage designed to detect Soviet intelligence operations in and out of the United States. It is necessary that we have effective liaison with United States Customs and the Immigration Service and that they have an understanding of our responsibilities and needs. It is necessary that we have an informant coverage along the border [redacted]

[redacted] Effective coverage on suspected persons traveling in and out of the United States is important. You should ensure that in your border coverage you are constantly alert to the possibilities of Soviet-intelligence-directed operations and that security cases involving Communists and Communist sympathizers are viewed with an understanding of the possibilities of Soviet intelligence ramifications.

The above comments and instructions are not designed to change in any way the instructions or policies relative to operations in Mexico.



*100-256015-✓ dated 1/5/55; 853;  
854; 855*

**CHANGED TO**

*100-256015-45-✓  
100-556015-16-184; 182; 181*

JUL 11 1955

*Y. ...*

JUL 26 1955

*... 6*

100-256015-856 857; 858;  
64.4/25

**CHANGED TO**

100-356015-45-88  
100-256015-16-85; 112  
100-256015-46-V

JUL 11 1955

JUL 26 1955

AUG 5 1955

6

RE

Wm. A. Deak

~~CONFIDENTIAL~~

CONFIDENTIAL



# h

GNW:jac  
100-6923  
(6)

Mr. Belmont

cc - EL PASO (~~CONFIDENTIAL~~ - REGISTERED - AIR MAIL)

**REGISTERED**

RECORDED - 36

11 JAN 22 1955

LIASON

Approved: \_\_\_\_\_  
Special Agent in Charge

Sent \_\_\_\_\_ M Per \_\_\_\_\_

100-356015-860; 861

**CHANGED TO**

100-356015-16-186

100-356015-45-94

JUL 26 1955

man. b

dupl.  
dman  
gardner

b6  
b7c

1 - Mr. Morris

SAC, El Paso

February 8, 1955

Director, FBI

~~PERSONAL AND CONFIDENTIAL~~

COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER (100-356015) *C. 12*

On January 24 and 25, 1955, a conference was held in the El Paso Office of Agents handling the border coverage project in each of the five border offices and a supervisory official from each office. The conference was also attended by interested personnel from the Legal Attache's Office in Mexico City. The purpose of the conference was to clarify the purposes and policies of the border coverage program and to explore means for extending informant coverage on the Mexican side of the border. The conference made several recommendations which have been approved and which are set forth below as instructions.

With regard to the method of concealing the United States Immigration and Naturalization Service as a source of routine information which is on file in that agency, the standard Bureau procedure should be followed and such information should be credited openly to the Immigration and Naturalization Service. Security information obtained from that agency, however, should continue to be handled under the third agency rule and the Immigration and Naturalization Service should be covered by a T symbol when setting forth information of that type obtained from that agency.

It is the Bureau's policy in connection with the development of confidential informants in the United States to take signed statements from informants to the effect that they will not disclose their identities as informants or divulge information which they have obtained while acting in an informant capacity for the Bureau at any time even after they have been

1 - SAC, San Antonio

~~PERSONAL AND CONFIDENTIAL~~

1 - SAC, Phoenix

~~PERSONAL AND CONFIDENTIAL~~

1 - SAC, Albuquerque

~~PERSONAL AND CONFIDENTIAL~~

1 - SAC, San Diego

~~PERSONAL AND CONFIDENTIAL~~

1 - Legal Attache

~~PERSONAL AND CONFIDENTIAL~~

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

Mexico City, Mexico

1 - [REDACTED] (Detention)

NLF:saw

(12)

This let is an attachment to a memo from  
H. Belmont to Mr. Boardman dtd 2-1-55  
bearing same caption.

RECORDED - 79

100-356015-862

discontinued as confidential informants, while this is a desirable practice in connection with the development of Mexican informants along the border, it is, however, in many instances poor psychology to attempt to obtain such a signed statement. In instances in which such a procedure is not desirable and might mitigate against the development of the informant, therefore, no effort should be made to induce the informant to sign such a statement. Each case should be treated separately and when it is believed inadvisable to attempt to obtain a signed statement from the informant, the Bureau should be advised in each instance why no action is being taken in that regard.

The delicacy of developing informants on Mexican soil and the necessity for using great care in the initial approach is recognized. In this connection, a potential security informant to be operated in Mexico should not be contacted without prior Bureau authority. In some instances, it is possible to develop sufficient information to indicate that the potential informant will cooperate with the Bureau. Those cases cause no particular difficulty and a statement concerning the potential informant's attitude should be included in the communication sent to the Bureau requesting authorization to contact the individual as a potential security informant. In other instances, however, it is not possible to develop information bearing on a potential informant's reliability or willingness to cooperate with the Bureau. This situation exists because many records in Mexico are very poor and our direct contacts with people in Mexico are limited and must be handled on a most discreet basis in connection with this program. Therefore, whenever it is impossible to develop sufficient background information to indicate the potential informant's probable cooperativeness, a communication should be directed to the Bureau requesting authority to approach the potential informant under an appropriate pretext in order that more information may be obtained regarding his likelihood to cooperate before any effort is made to develop him as a confidential informant. Once an office has authority to make pretext contacts with an individual who is being considered for an approach as a potential confidential informant, as many contacts may be made as are necessary to determine whether that individual as a potential informant might cooperate if approached on an informant basis. After the additional information is developed through pretext interviews, specific authority must be obtained from the Bureau to approach the individual for the purpose of developing him as an informant.

In many instances, after the potential informant has been selected for approach, it will be necessary to make the approach on Mexican soil. This situation exists because in many instances the Mexican who will be in a position to furnish desired information may not have border-crossing privileges into the United States. It is not feasible to bring potential informants into United States Immigration and Naturalization Service stations as a general rule since to do so might call the attention of Immigration and Naturalization Service officials to the fact that we are developing informants on the Mexican side of the border. The delicacy of making such contacts in Mexico is recognized but if we are to be successful in obtaining informants under this program, while at the same time keeping our activities confidential, approaches to individuals must be made on the Mexican side of the border in many instances. In making such approaches, however, discretion should be exercised and good judgment used in order to avoid possible embarrassment. The Agents handling Mexican informants should continue to contact informants or potential informants either in Mexico or in the United States, whichever arrangement appears under the circumstances and local conditions to be more feasible.

Greater dissemination should be undertaken among the border offices of information and experiences resulting from this program. In the future, therefore, each office should send the other border offices copies of pertinent correspondence concerning this program in order that all may profit and benefit by the experiences of each office.

In order to assist in increasing our informant coverage along the border as rapidly as possible consistent with sound and discreet operations, the Legal Attache in Mexico is giving consideration to the possibility of planting informants along the border or submitting the names of individuals already living in that area whom he believes might be developed into effective informants. The Legal Attache is reviewing the informant situation in his office to determine what assistance his office can render to the border field divisions and each office will be subsequently advised of any results of that review which might be of assistance to that particular office. Such informants who might be transferred to or planted in the border area by the Legal Attache's Office would, of course, be handled by the adjacent border field division.

Each SAC in charge of a border office should constantly bear in mind the undesirability of having border coverage Agents



so overburdened with other types of cases that they are unable to adequately handle their part of the border coverage project. The border coverage Agents, of course, handle this program along with their other work which also serves as an excuse for their being on the Mexican side of the border. An appropriate balance, however, should be struck in the Agent's case assignments so that he will be able to devote the necessary amount of time to the border coverage program while at the same time sharing the burden of regular work along the border.

The problem of sources from which the border offices can obtain the names of individuals who might be approached as potential informants is basic to the informant development program. It appears that the best source for such information would be the files of the various offices in both the pending and closed cases and consideration should be given to individuals who are presently active in the Communist movement as well as those who for some reason or other have ceased to be active. The border coverage Agents in each office should, therefore, review the pertinent office files to locate potential informants as part of a pool from which they will draw their prospects for possible development as informants in this program.

In connection with the developing of informants, it is believed preferable whenever possible for the approaches and development to be handled by the Agent himself. Occasions will arise, however, when it will appear that the initial contact would best be made by a third person. Each situation must be resolved on its merits and no blanket rule can be adopted governing such a procedure. Whenever it is felt that it would be advantageous to use a third person to make the approach and such a contact can be made with security by a third person of tested reliability, the full facts should be presented to the Bureau and no contact should be made until Bureau authority has been received.

Closer coordination by the Security Squads of the border offices and the Agents assigned to developing informants on the Mexican side of the border is desirable. In view of the nature of this project, however, it is necessary that its existence and the fact that we are operating informants on the Mexican side of the border be kept confidential and the knowledge of it restricted to those who are handling the program and other employees in the various border offices who must of necessity need to know. Since the



Agents who are working on the border coverage program have assigned to them for investigation the Communist Party of Mexico and the Mexican Popular Party cases, closer coordination by the Agents assigned to the border coverage program and the other security Agents in the border offices can be obtained by emphasizing at conferences of the Security Squads the Bureau's vital interest in Communist, Russian or satellite subversive matters on the Mexican side of the border. Closer coordination can also be obtained by pointing out to the Security Squads that any information which may come to their attention relative to subversive matters in Mexico should be brought to the attention of the Agents handling the investigations of the Communist Party of Mexico and the Mexican Popular Party. Greater coordination should also be given in the border offices by having other informants who might be traveling in Mexico from time to time obtain information regarding the Communist Party of Mexico and the Mexican Popular Party in order that such information can be made available to the Agents working on this program for general intelligence purposes. In the event, therefore, that regular security Agents are handling informants who may make trips to Mexico on personal business, those Agents should notify the Agent handling the Mexican Communist and Popular Party cases so that the latter can furnish them any leads which he may desire to have covered and concerning which the informant may be able to obtain information during his travels in Mexico. In this connection, it will not be necessary to furnish the other Agents in the office handling security cases information regarding our border coverage operations or the fact that we are developing and operating informants in Mexico. Stress should be laid on the Communist Party and related cases rather than a discussion of the border coverage program itself.

In view of the interest expressed by the participants at the conference held in El Paso on January 24 and 25, 1945, and in view of the value to be derived from an exchange of experiences and suggestions among various Agents handling this program, consideration will be given at a later date to holding a subsequent conference. The exact date of the second conference will be dependent upon developments in the interim in connection with the border coverage program and upon the extent to which the proposals and ideas developed during the original conference are applied. It is anticipated that the second conference will be held at an appropriate time from six to nine months after the original conference.

Each SAC receiving a copy of this letter should arrange for the border coverage Agents to review the Bureau monographs

included on the prepared list which was furnished those Agents at the time of the El Paso conference. It is felt that that material will assist in rounding out the security knowledge of those Agents and give them additional background and understanding of the general Communist and espionage picture as it affects the over-all objectives of this program. Much of that information will likewise be of assistance in discussing Communism with Mexican Communists who may be interviewed as potential informants and it is the Bureau's desire that each border coverage Agent keep abreast of the general developments in the security field and that he take full advantage of the material correlated and analyzed in Bureau monographs relative to Communist and espionage matters.

During the conference emphasis was placed on the [redacted] of the border coverage program as exemplified by the recruitment of [redacted] in Mexico City and by the participation of [redacted] in the Bus Hall escape route setup. As noted at the conference, there is a strong possibility that operations against the western part of the United States by the Soviets will be based from the Soviet Embassy in Mexico. It is imperative, therefore, that the border coverage program which has been established to supplement the Bureau's other operations which are designed to detect espionage and underground operations should receive adequate attention. Each SAC receiving a copy of this letter should make sure that the Agents and supervisory personnel handling the border coverage program constantly bear in mind the possibility of uncovering underground and espionage operations on the Mexican side of the border and every effort must be made to establish adequate coverage to detect such operations and to serve the other objectives of the program.

b7D  
b7E

## Office Memorandum • UNITED STATES GOVERNMENT

TO : Mr. L. V. Boardman

DATE: February 1,  
1955

FROM : Mr. A. H. Belmont

SUBJECT: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER  
Bufile 100-356015

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Belmont \_\_\_\_\_  
Hamm \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

SYNOPSIS:

As previously approved by the Director, a conference was held in the El Paso Office on January 24 and 25, 1955, concerning Communist coverage along the Mexican border. Mr. F. J. Baumgardner, Chief of the Internal Security Section, and Supervisor N. L. Ferris of the Foreign Liaison Unit, from the Seat of Government, were conference leaders. The conference was attended by eighteen Special Agents and Supervisors from the five border offices, including the Special Agents in Charge from the San Antonio and El Paso offices, the Assistant Special Agent in Charge of the Phoenix Office, the Legal Attache, Mexico City, and two Agents handling Bureau operations in Northern Mexico. The purpose of the conference was (1) to clarify purposes and policies of Border Coverage Program; (2) analyze problems involved in development of informants and explore ways to improve informant coverage; (3) stimulate interest in program and assure realization of its importance by the Field Agents; (4) develop suggestions and recommendations in order to improve functioning of program. Topics for discussion presented in accordance with approved agenda (copy of which is attached) and "lecture" approach avoided with matters presented on a discussion basis. Emphasis placed on [redacted] and Communist underground potentialities as exemplified in [redacted] and the Gus Hall escape route operation in the El Paso area. Those cases discussed in detail and conference understood necessity to be alert to uncover espionage and Communist underground activities through Border Coverage Program. Through provocative questions, ideas and suggestions the thinking of conference was directed along channels leading to a community of thought and free discussion concerning pertinent problems. All participants engaged freely in discussions and through clarification of local problems and exchange of specific ideas and experiences conference was definitely beneficial to field personnel who attended. All Agents and Field Supervisory personnel present indicated they profited greatly by conference and opportunity to analyze mutual problems in group discussion. It was the consensus of those present that another conference should be held within six to nine months in order that those working on the program could further exchange experiences and ideas in the furtherance of the program.

Attachments

cc - Mr. Boardman  
Mr. BelmontMr. Baumgardner  
Mr. Ferris  
FJB:NLF:hif/saw (5)RECORDED - 43  
EX-112

13 FEB 11 1955

2

### SYNOPSIS OF RECOMMENDATIONS:

Following is synopsis of recommendations made by conference after careful deliberation and are concurred in by Domestic Intelligence Division. Detailed recommendations follow this synopsis.

1. Signed statements not to divulge identity as informant or information obtained for Bureau not be requested of Mexican informant in cases where such requests would be very poor psychology in handling foreign informants. Informants will continue to be orally advised of conditions of their employment.

2. When not possible to determine in advance possible attitude of potential informant regarding cooperation with Bureau, border office will request Bureau authority to approach him under appropriate pretext to obtain more information.

3. Due to impossibility of contacting some Mexicans on American soil and inadvisability of interviewing potential informants in Immigration and Naturalization Service office, contacts with Mexicans will, when necessary, be made in Mexico.

4. Each border office will send other border offices copies of pertinent correspondence concerning this program so that all may benefit by experiences of each office.

5. Legal Attache in Mexico will review informant situation in his office with regard to possibility of planting informants in border area or furnishing names of potential informants resident in that area.

6. Each border SAC will see that proper balance is maintained in Agents' work loads so that they will share burden of regular work along border but at same time will not be so overburdened with other types of cases that they are not able to handle their part of border coverage program.

7. Border offices should review pending and closed files concerning active or past Communists to establish pool from which to draw prospects for possible development as informants.

8. Whenever it would be preferable to use third person of tested reliability to approach potential informant, facts will be presented to Bureau.

9. To closer coordinate coverage on Mexican side of border with regular coverage established on American side, attention of Security Squads in border offices should be called to Bureau's vital interest in Communist, Russian or satellite subversive matters in Mexico and instructed that any information coming to their attention relative to subversive matters in Mexico be brought to attention of Agents handling Communist Party of Mexico and Mexican Popular Party cases (which Agents handle border coverage program). No information would be furnished to other Agents handling security cases in border

offices regarding border coverage operations or fact informants being developed and operated in Mexico.

10. Due to benefits derived from instant conference, all participants felt that an additional conference should be held six to nine months later after suggestions and concepts developed at January conference have been applied. Consideration will be given to this matter at end of six months.

11. Attached proposed letter to all border offices and Legal Attache, Mexico, summarizing results of conference and incorporating preceding recommendations.

✓

OK



RECOMMENDATIONS IN DETAIL:

The following recommendations were made by those in attendance at the conference after careful deliberation and through discussion. These recommendations are concurred in by the Domestic Intelligence Division:

(1) It is the policy, in connection with the development of confidential informants in the United States, to take signed statements from informants as early in their development as possible to the effect that they will not disclose their identities as informants or divulge information which they have obtained while acting in an informant capacity for the FBI at any time, even after they have been discontinued as confidential informants. It was brought out at the conference that while this is a desirable practice in connection with the development of Mexican informants along the border in many instances it is very poor psychology to attempt to obtain such a signed statement. The conference strongly recommended that where it was not desirable and might mitigate against the development of the informant to attempt to induce him to sign such a statement that no effort be made in that direction. In this regard it was felt that since a Mexican informant would not owe any allegiance to the United States the signing of such a paper might create confusion in his mind and he could well think he was signing an official document which made him a bona fide employee of the United States Government. The conference felt that each case would have to be treated separately and that where it was believed inadvisable to attempt to obtain a signed statement from the informant the Bureau would be advised in each instance why no action was being taken in that regard.

(2) The delicacy of developing informants on Mexican soil was thoroughly discussed and the necessity for using great care in the initial approach was gone into at considerable length. In this connection, no contact will be made with any potential security informant in Mexico without prior Bureau authority. In some instances it is possible to develop sufficient information to indicate that the potential informant will cooperate with the FBI. These cases cause no particular difficulty; however, in many instances it is not possible to develop information bearing on a potential informant's reliability or willingness to cooperate with the FBI. This is true because of the fact that records are very poor in Mexico and our direct contacts with people in Mexico are limited and must be handled on a most discreet basis in connection with this program. Therefore, it was recommended by the conference that whenever it is impossible to develop sufficient background information to indicate a potential informant's probable cooperation the office will handle this situation by requesting Bureau authority to approach the potential informant under an appropriate pretext in order that more information may be obtained regarding his likelihood to cooperate before any effort is made to develop him as a confidential informant. It was agreed that once an office has authority to make pretext contacts as many such contacts may be made without additional Bureau authority as is necessary to make a determination as to whether he, the potential informant, might cooperate if approached on an informant basis. After the additional information is developed through pretext interviews, specific authority must be obtained from the Bureau to approach an individual for the purpose of developing him as an informant.

(3) After a thorough exploration of all possibilities, the conference agreed that in most instances after the potential informant had been selected for approach, it would be necessary to make the approach on Mexican soil. This was true because in many instances the Mexican who will be in a position to furnish the desired information will not have border crossing privileges into the United States. It is not feasible to bring potential informants into Immigration and Naturalization stations as a

general rule since to do so might tip Immigration and Naturalization Service officials to the fact that we were developing informants along the border. Contacts have been made on Mexican soil for the purpose of developing informants under this program since its inception in 1948. The conference recognized the delicacy of making such contacts in Mexico but after a thorough exploration of all possibilities reached the conclusion that if we are to be successful in obtaining informants under this program, while at the same time keeping our activity confidential, we must continue to make the approaches on the Mexican side of the Rio Grande in most instances.

(4) Those in attendance at the conference felt that the border offices could improve the over-all knowledge of all individuals working on the program by a greater dissemination of information concerning this program. Therefore, in the future it was agreed that each border office will send copies of pertinent correspondence concerning this program to the other border offices in order that all might profit and benefit by the experience of each.

(5) The most feasible methods for increasing our informant coverage along the border as rapidly as possible were discussed thoroughly. It was suggested that the Legal Attache



at Mexico might be able to plant informants along the border or suggest the names of individuals already living in that area who might be developed into effective informants. The Legal Attache believed such a project might be feasible and he is reviewing his informant situation to determine what assistance his office can render the border field divisions. Such informants, who might be transferred to or planted in the border area by the Legal Attache's Office, would, of course, be handled by the adjacent border field division.

(6) The conference thoroughly discussed the need for each Border Crossing Agent to have the time to handle this project and develop needed informants. It was agreed that each Special Agent in Charge will see to it that the men assigned to this program are not so overburdened with other types of cases that they are unable to adequately handle their part of the border coverage project. The Border Coverage Agents, of course, handle this program along with their other work which also serves as an excuse for their being on the Mexican side of the border. It was the opinion of the conference, however, that an appropriate balance should be struck in the Agents' case assignments so that they will be able to devote the necessary amount of time to the Border Coverage Program, while at the same time sharing the burden of regular work along the border. Appropriate instructions in this connection are being issued.

(7) The problem of sources from which the border offices could obtain the names of individuals who might be approached as potential informants was thoroughly explored. The conference felt that the best source for such information would be the files of the various offices in both the pending and closed cases and it was felt that consideration should be given to individuals who are presently active in the Communist movement as well as those who have for some reason or other ceased to be active. The border offices are, therefore, reviewing their files to locate potential informants as part of the pool from which they will draw their prospects for possible development as informants in this program.

(8) The question arose in making the initial approach whether on occasion, when necessity demanded, a third person could be used to make the initial contact. After a thorough analysis of utilizing such a procedure, the conference was of the opinion that each such situation would have to be resolved on its merits and that no blanket rule could be adopted governing such a procedure. It was agreed that whenever an office felt it would be advantageous to use a third person to make the approach and such a contact could be made with security by a third person of tested reliability, the full facts would be presented to the Bureau and no contact would be made until Bureau authority had been received.

(9) It was the feeling of the conference that closer coordination could be effected between the Security Squads and the Agents assigned to developing informants on the Mexican side of the border. After considerable discussion, it was decided it would be unwise to inform Agents assigned to the Security Squads of our program of developing informants along the Mexican border, since this project has been held very close and only the personnel assigned to the project have any knowledge of it. However, since the Agents who are working on the Border Coverage Program have assigned to them for investigation the Communist Party of Mexico and the Mexican Popular Party cases, the conference felt that closer coordination between the Agents assigned to the Border Coverage Program and the other Security Agents in the border offices could be obtained by emphasizing at conferences of the Security Squads the Bureau's vital interest in Communist, Russian or satellite subversive matters on the Mexican side of the border. Closer coordination could also be obtained by pointing out to the Security Squads that any information which might come to their attention relative to subversive matters in Mexico should be brought to the attention of the Agents handling the investigations of the Communist Party of Mexico and the Mexican Popular Party. The conference also recommended that greater coordination be given in the border offices to the Border Coverage Program by having other informants who might be traveling in Mexico from time to time obtain information regarding the Communist Party of Mexico and the Popular Party of Mexico in order that such information obtained can be made available to the Agents working on this program for general intelligence purposes. No information would be furnished to other Agents in the office working security cases regarding our border coverage operations or the fact that we are developing and operating informants in Mexico.

(10) It was the enthusiastic recommendation of the conference that a further conference of a similar nature be held from six to nine months later. The conference felt that the current meeting had produced concrete benefits in guidance and suggestions for the extension of our border coverage and it was felt that after those suggestions and concepts had been applied for a six to nine months' period, a further conference should be held to analyze the progress made and for a mutual exchange of experiences to develop further plans and proposals for the continued extension of our border coverage. Consideration will be given to this plan at the end of six months to determine whether such a conference should be held at that time or at the end of nine months.

(11) There is attached a proposed letter to all of the border offices and to the Legal Attache in Mexico summarizing the results of the conference and incorporating the preceding recommendations.

DETAILS:

As you are aware, the conference of Agents and supervisory personnel handling the project of Communist Coverage along the Mexican border was held at El Paso, Texas, January 24, and 25, 1955. It was attended by Special Agent in Charge S. T. Werner, Special Agents William E. Oglesby, Clay Zachry, and Clarence P. Graham of San Antonio; Special Agent in Charge R. L. Murphy and Special Agents Frederick Johns and C. Lawrence Rice of El Paso; Assistant Special Agent in Charge E. J. VanLoon and Special Agents Walter C. Rogers and Robert C. Moody of Phoenix; Security Supervisor Russ J. Glick and Special Agents Sheldon W. Parks and Arnold D. Orrantia of San Diego and Relief Supervisor Gordon Jackson and Special Agent Herbert F. Greathouse of Albuquerque, as well as by Legal Attache John N. Speakes and Special Agents John J. Creeden, Jr., and Malcolm M. Rink of Mexico. All of the Agents assigned to this project along the border were in attendance except Special Agent Richard Doyle

of San Diego, who received a subpoena to testify in Los Angeles on January 25 and was, therefore, unable to attend the conference. As you are aware, the Chief of the Internal Security Section, Mr. F. J. Baumgardner, and Special Agent N. L. Ferris of the Foreign Liaison Unit attended the conference as instructors from the Seat of Government.

The conference was originally proposed by the El Paso Office and recommended by the other border offices in order to assist the Agents and field supervisory personnel in obtaining a better understanding of the border coverage project and to assist them in the development of needed informants. The purpose of the conference was, therefore, four-fold:

- (1) To clarify the purposes and policies of the Border Coverage Program in the minds of the Agents handling it in the field.
- (2) To analyze the problems involved in the development of informants and to explore ways to improve our informant coverage.
- (3) To stimulate the interest of the field in this program and to assure that they realize its importance.
- (4) To develop the suggestions and recommendations of the Agents and field supervisory personnel who are handling this project on a day-to-day basis in order to improve the functioning of the program, and better fulfill the Bureau's needs.

The topics for discussion at the conference were presented in accordance with the previously approved agenda, a copy of which is attached. In presenting those topics the "lecture" approach was avoided by the Seat of Government representatives and matters were presented on a discussion basis. During the discussions, emphasis was placed on the importance of espionage and Communist underground activities as exemplified by the case of [redacted] who was developed under this program and who has been [redacted]

[redacted] in Mexico City and by the Gus Hall escape route case which involved [redacted] of the El Paso office who likewise was developed in connection with the Border Coverage Program. Those two cases were discussed in detail as well as other successful operations which have occurred under the Border Coverage Program in such a manner that all of the participants in the conference understood the necessity to be alert for possible espionage and Communist underground activities which could be uncovered through the Border Coverage Program. In most instances it was possible to handle the presentation of various topics through a brief presentation of the background of the subject matter developing an up-to-date picture of recent events and presenting Bureau policy. Through provocative questions to specific individuals it was possible to elicit ideas and suggestions and the thinking of the conference was directed along channels leading to a community of thought and free discussion concerning their problems.

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All the Agents and the supervisory personnel freely participated in the discussions and the open forum method proved to be both interesting and highly instructive. A number of local problems which had been giving the field Agents trouble were cleared up and considerable time was spent discussing the need for and the ways and means of securing informant coverage on the Mexican side of the border. Specific ideas were exchanged on these problems and certain other problems common to the entire field were discussed. With respect to these problems, the conference made recommendations which pertained to either clarification of policy and procedure or new approaches.

It was the observation of the representatives from the Seat of Government that this two-day conference was definitely beneficial to the field personnel who attended. Their interest and thinking were stimulated, proposals and suggestions for improving our border coverage were made and it is believed that the conference will result in a concrete improvement in our border coverage. It is noted that all of the Agents and field supervisory personnel present expressed themselves as feeling that they profited greatly by the conference and the opportunity to analyze mutual problems in group discussion.

100-356015-✓ 2/2/55; ✓ 2/4/55; ✓ 1/24/55  
✓ 2/7/55

**CHANGED TO**

100-356015-46-✓; ✓; ✓; ✓

AUG 5 1955

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Office Memorandum

2 • UNITED STATES GOVERNMENT

TO : Director, FBI (100-356015)

FROM : SAC, San Antonio (100-7483)

SUBJECT: COMMUNIST COVERAGE ALONG THE MEXICAN BORDER

DATE: Jan. 27, 1955

ATTENTION: FOREIGN LIAISON SECTION

PERSONAL AND CONFIDENTIAL

Reference is made to the conference concerning this matter which was held at El Paso, Texas, on January 24 and 25, 1955.

I feel that this conference was one of the best that I have attended. The matter of getting together all the people who are interested in one particular phase of the Bureau's activities is certainly a most worthwhile idea. The discussions by those present were most enlightening and I feel that through the discussions and suggestions which were offered much was accomplished by way of enhancing both the value and scope of this program.

I also would like to point out that the thorough knowledge of the Bureau's representatives who held the conference served to clear up all matters which may have been somewhat confusing due to the problems of interpretation. I feel that such conferences bring a new vitality to a program and engender a new and understanding enthusiasm of the problems which exist in each field office; that they bring forth an exchange of ideas which results in benefit to everyone attending. I would recommend that at the end of six months from the date of this conference a reappraisal of this program be made and that the matter be discussed in the light of our experiences during the last six months for the benefit of all Agents who are involved in this program.

SJW:JMW

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JAN 31 4 10 PM '55

REC'D-RECORDS

RECORDED-32

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RECORDED-32

EX-123

67 FEB 16 1955

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EXP. PROC.

JAN 31 1955



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**CHANGED TO**

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OCT 10 1955

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100-356015-Subd 1/14/55; ✓ 1/27/55; ✓ 1/31/55

**CHANGED TO**

100-356015-45-✓; ✓; ✓

JUL 11 1955

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100-356015-866; 867

**CHANGED TO**

100-356015-62-43

100-356015-38-80

JUL 12 1955

*Misc*

JUL 15 1955

*Misc*

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100-356015-868, 869, 870, ✓ Sat 5/13/55;  
 ✓ 4/17/55; ✓ 4/18/55; ✓ 4/17/55; ✓ 4/17/55; ✓ 4/18/55;  
 ✓ 4/21/55; ✓ 4/28/55

**CHANGED TO**

100-356015-45-91, 92, 97; ✓, ✓, ✓, ✓, ✓, ✓, ✓, ✓

JUL 11 1955

*2-11-55*

*C*

## Office Memorandum • UNITED STATES GOVERNMENT

Mr. Tolson	✓
Mr. Boardman	✓
Mr. Nichols	✓
Mr. Belmont	✓
Mr. Mohr	✓
Mr. Parsons	✓
Mr. Rosen	✓
Mr. Tamm	✓
Mr. Winterrowd	✓
Tele. Room	✓
Mr. Holloman	✓
Miss Gandy	✓

TO : DIRECTOR, FBI (100-356015)  
Attn: Foreign Liaison Section

DATE: 1-31-55

FROM : SAC, EL PASO (100-4847)

PERSONAL &amp; CONFIDENTIAL

SUBJECT: ① COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

Gen'l

Reference is made to Bureau airtel dated 1-14-55.

I wish to express my appreciation to the Bureau for scheduling the Border Coverage Conference at El Paso, Texas on January 24 and 25, 1955. This conference was held as planned, and appeared to be very well received by those in attendance. It was particularly beneficial to me. I have been in El Paso only six months, and now have an understanding of the project that otherwise would have taken me considerable additional time to acquire.

I would like to commend the Bureau representatives, Inspector FRED BAUMGARDNER and SA NATHAN FERRIS, and also Legat JOHN SPEAKES, for their able presentations of the material assigned to them. The subject matter was well covered, but an additional day would not have been time wasted since this was the first time a conference on this subject matter had been held.

Because of the benefits obtained at this conference, namely, a clearer idea of the Bureau's desires, as well as an appreciation of the problems pertaining to this project, I would like to suggest that a follow-up conference on the Communist Coverage Along the Mexican Border project be held in six to nine months, at a place designated by the Bureau.

RLM:jam  
(3)

REGISTERED - AIR MAIL

RECORDED - 47

100-356015-871

11 FEB 2 1955

EX-125

51 FEB 24 1955

FEB 2 1955

CRIME RECORDS

5-7-17-1955

Mr. Tolson	✓
Mr. Boardman	✓
Mr. Nichols	✓
Mr. Belmont	✓
Mr. Tamm	✓
Mr. Sizoo	✓
Mr. Winterrowd	✓
Tele. Room	✓
Mr. Holloman	✓
Miss Gandy	✓

Date: January 27, 1955  
 To : Director, FBI  
 From: Legat, Mexico (66-361)

Subject: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

PERSONAL AND CONFIDENTIAL

*Cen 2*

I feel it may be of interest to you in evaluating progress made in this matter to state my opinion that the conference regarding border coverage held at the El Paso Office January 24 and 25 last, has appeared to be extremely worthwhile.

As Legal Attache in Mexico I was impressed with the service performed by this conference in making more concrete and objective the results to be obtained through border coverage, the problems connected therewith on both sides of the border, and the techniques which can be utilized.

I felt that a very worthwhile purpose was served in getting together personnel from both border offices and the Mexico City Office so that a direct mutual exchange could be made of information which enables each special agent to better understand the work on the opposite side and to better coordinate his efforts therewith.

It is my feeling that the benefits derived from this conference justify the expectation that additional benefits would be derived through the holding of a similar conference at the end of a period of approximately nine to twelve months hence.

JNS:mac

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100-356015-874

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EX-111

51 FEB 23 1955

*100-256015-2, 4, 11/4/55*  
**CHANGED TO**  
*100-256015-45-✓*

JUL 11 1955

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*100-256015-873*

**CHANGED TO**

*100-256015-45-76*

JUL 11 1955

*2-6*

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# Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI (100-356015)

~~CONFIDENTIAL~~

DATE: 2-7-55

FROM : SAC, San Diego (100-6923)

SUBJECT: ① COMMUNIST COVERAGE ALONG THE MEXICAN BORDER  
CONFERENCE - EL PASO  
JANUARY 24-25, 1955

Mr. Tolson ✓  
Mr. Boardman ✓  
Mr. Nichols ✓  
Mr. Belmont ✓  
Mr. Ladd ✓  
Mr. Clegg ✓  
Mr. Glavin ✓  
Mr. Rosen ✓  
Mr. Tamm ✓  
Mr. Sizoo ✓  
Mr. Winterrowd ✓  
Tele. Room ✓  
Mr. Holloman ✓  
Miss Gandy ✓

Special Agents ARNOLD D. ORRANTIA, SHELDON W. PARKS, and RUSH G. GLICK, who attended this conference have advised me that all considered it to be most beneficial and informative and consider that all problems were satisfactorily clarified. It was also the opinion of these Agents that the entire conference was handled by Bureau officials FRED BAUMGARDNER and NATE FERRIS on a very constructive and well-planned basis.

It is felt that future meetings or conferences of this type are most desirable in order to effect a close and well-knit handling of this very important phase of the Bureau's work.

RGG:HB  
(3)

RECORDED-45

100-356015- 874

21 FEB 21 1955

RECEIVED - FBI

FEB 25 1955

PERM. FILES

RECORDED - 17

2-Orig & 1  
1-EP  
1-FSD  
1-Section Tickler  
1-Yellow

~~SECRET~~ - AIR COURIER

*ck*  
Date: February 18, 1955  
To: Legal Attache (Orig & 1)  
Mexico City, Mexico  
From: Director, FBI  
Subject: COMMUNIST COVERAGE ALONG THE MEXICAN BORDER

Enclosed herewith are two copies of a self-explanatory letter which has been received from the El Paso office dated February 9, 1955. It is noted that the El Paso office is interested in information concerning possible Communist activity among the Spanish refugee groups both in connection with and apart from the activities of the Communist Party of Mexico. This matter should be given your early attention and your reply should be furnished to the Bureau for transmittal to the El Paso office.

*JW*  
Enclosure (2)

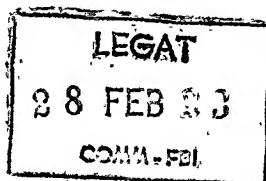
lcc - El Paso

cc - Foreign Service Desk (Detached)

NLF:bmm

(6) *lrm*

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_



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51 FEB 25 1955

## Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (100-356015)  
ATTN: FOREIGN LIAISON SECTION

DATE: 2/9/55

FROM : SAC, EL PASO (100-4847)

PERSONAL &amp; CONFIDENTIAL

SUBJECT: COMMUNIST COVERAGE  
ALONG THE MEXICAN BORDER

Gen'l

In compiling information concerning captioned subject from time to time mention is made by informants and other sources of information concerning individuals who are identified generally as "Spanish Reds," which appears to be a classification used in northern Mexico for all Spanish refugees who fled to Mexico after the Spanish Civil War without factual regard as to whether or not they were actually members of the Communist Party of Spain.

in 1948 furnished information indicating that in about 1939 JUAN NEGRIN, who then headed the Spanish Government in exile in Mexico, arranged for the purchase of a tract of land in the State of Chihuahua referred to as the Santa Clara ranch, which was operated for some years as a colony for the many Spanish refugees who had fled to Mexico. This informant said that by 1948, however, the Spaniards had almost totally failed to prosper because of the lack of ability of most of the refugees to adapt themselves to an agricultural life; that most of them had left the area; however, a number had settled down in other communities in the northern part of Mexico.

From our sources of information there have been several indications that there are quite a number of persons, who originally came to Mexico as Spanish refugees, now residing in Juarez and the surrounding territory, most of whom are of a professional or business class, which would actually put them, in most cases, at a different economical level than persons making up the rank and file of the Communist Party in Mexico.

Having in mind that the Spanish Communists, during the period of exodus from Spain and the resultant Spanish

1-D REGISTERED MAIL

CLR: JWB 11 8  
(5)

RECORDED - 17

INDEXED-17

100-356015-

13 FEB 23 1955

get Legat  
Mexico  
2-18-55  
RFF

548  
12

b7D

EP 100-4847

Government in exile . did . have in operation an extensive espionage and courier network, there is the possibility that many of these Spanish refugees who are today residing in northern Mexico may have had experience in participation in clandestine activities which would make them desirables for recruitment into possible current espionage and/or sabotage operations for the Russian Government or for other foreign governments having operations in Mexico. This office would like to be advised of any information which the Bureau may have or which might be received from the Legat, Mexico City, as to whether or not there has been any indication of organized Communist activity among the Spanish refugee groups, both in connection with and apart from the activity of the Communist Party of Mexico.

This office recently has had the two following cases: [redacted] and [redacted] and in both of which El Paso is origin, and in both the subjects are described as Spanish refugees who are presently in business in the border area in capacities which will lend themselves very readily to espionage or other subversive activity. In neither is there any indication that the subject has any association or connection with the Communist Party of Mexico.

Two extra copies of this memorandum are forwarded in the event the Bureau desires to bring this matter to the attention of the Legat, Mexico City.

b7E

100-256015-45-1/2/5-27, 876

**CHANGED TO**

100-256015-45-✓  
100-356015-16-188

JUL 11 1955

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*W. H. H.*

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JUL 26 1955

100-356015-✓ Initial 2/8/55; ✓ 3/16/55

**CHANGED TO**

100-356015-16-✓; ✓

JUL 26 1955

700-22-6

100-356015-877; 878; 879

**CHANGED TO**

ORIGINAL OF

100-417225-1

100-356015-46-275; 274

MAR 7 1955

*Post*

AUG 5 1955

*me*

*1786*

*100-256615-45-1*

**CHANGED TO**

*100-256615-45-1*

JUL 11 1955

*[Signature]*



100-256015-16-115; 117; 119  
880; 881

**CHANGED TO**

100-256015-16-115; 117; 119

JUL 26 1955

W. L. L. L.

100-356015-882; 883

**CHANGED TO**

100-356015-45-97;  
100-356015-62-44

JUL 11 1955

*Mamb*

JUL 12 1955

*Mamb*

*C*

*100-356015-Sub 4-3-55; 884*  
*885*  
**CHANGED TO**  
*100-356015-45-✓; 95; 78; ✓*

JUL 11 1955

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*7. 6*  


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 JUL 26 1955  
*7. 6*

100-356015-886; 887

**CHANGED TO**

100-356015-45-1-1

100-356015-46-177

JUL 11 1955

100-356015-45-1-1

AUG 5 1955

100-356015-46-177

100-356015-888, 889; ✓ 2/5/55, ✓ 3/7/55  
 890

**CHANGED TO**

100-356015-45-97; 100  
 100-356015-46-✓; ✓  
 100-356015-46-276

JUL 11 1955

*Mac*

JUL 26 1955

*Mac*

100-356015-✓ dated 2/1/55, ✓ 2/2/55

**CHANGED TO**

100-356015-16-✓; ✓

JUL 26 1955

7/26/55

6

*100-356015-891*

**CHANGED TO**

*100-356015-16-142*

JUL 26 1955

*manab*

*6*

2 duplt  
1 - Yellow  
1 - Section Tickler  
1 - N. L. Ferris

~~SECRET~~  
~~AIR COURIER~~

Date: March 24, 1955

To: Legal Attache  
Mexico City, Mexico

EX-125 RECORDED - 76  
From: Director, FBI (100-356015) - 892

Subject: COMMUNIST COVERAGE ALONG THE  
MEXICAN BORDER

Enclosed herewith is a copy of a self-explanatory letter which has been received from the Phoenix Office. It is noted that the Phoenix Office calls attention to the fact that the community of Cananea, Sonora, Mexico, is approximately 28 air-line miles south of the international boundary, and due to its semi-isolated position is most readily accessible by road from the Arizona side of the border. The SAC at Phoenix has suggested that permission be granted for his office to handle Bureau leads in Cananea both in security and criminal cases. It is understood, of course, that the Phoenix Agents would not openly conduct investigation in Cananea but would handle criminal matters on a liaison basis and security coverage would be discreetly established.

In order that the Bureau can give consideration to the request submitted by the Phoenix Office, it is desired that you furnish the Bureau your comments concerning the feasibility and advisability of having Bureau leads in Cananea handled by the Phoenix Office.

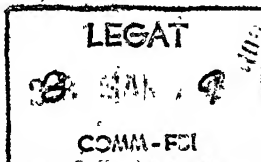
Attachment

1 - SAC, Phoenix (100-3870)

PERSONAL AND CONFIDENTIAL

NLF:mlp/lmm  
(6)  
1 - Foreign Liaison Unit (detached)

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_





## Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI, Attn. Foreign Liaison  
 FROM : SAC, Phoenix (100-358015)  
 Desk (100-358015)

DATE: 3/14/55

SUBJECT: COMMUNIST COVERAGE ALONG THE  
MEXICAN BORDER

PERSONAL &amp; CONFIDENTIAL

Mr. Tolson  
 Mr. Boardman  
 Mr. Nichols  
 Mr. Belmont  
 Mr. Ladd  
 Mr. Clegg  
 Mr. Glavin  
 Mr. Harbo  
 Mr. Rosen  
 Mr. Tracy  
 Mr. Egan  
 Mr. Gurnea  
 Mr. Hendon  
 Mr. Pennington  
 Mr. Quinn  
 Mr. Nease  
 Miss Gandy

It has been called to my attention by Agents assigned to the Communist coverage along the Mexican border Program that Cananea, Sonora, Mexico, is the largest mining area located near the U. S. boundary, and that unconfirmed reports have been received indicating that there may be Communist Party activity in this city.

Cananea, Sonora, Mexico, lies 40 miles by road south and west of the Port of Maco, Arizona. A review of the aerial maps in my possession indicates that the city of Cananea is located only about 25 airline miles south of the international boundary. It is to be noted that Cananea is situated in a somewhat isolated position and is most readily accessible by road from the Arizona side of the border. Although Cananea is accessible to Agents operating as Legal Attaches in Mexico, both by rail, air and dirt highways, because of its isolated position along the northern portion of the border area, it is undoubtedly most difficult for the Legal Attache to handle investigations of both criminal and security matters in this community.

In view of the proximity of Cananea to the Arizona border, and the fact that it lies almost within the 25 mile zone, and due to the fact that it is the only industrial type city located near the Arizona border in Mexico, it is my suggestion that the Phoenix Division be granted permission to conduct criminal type investigations as well as security type investigations in this city.

I have personally visited the cities along the Mexican border from Douglas to Nogales, Arizona, and have contacted police and immigration officials on both sides of the border. As a result of this personal contact and survey, I suggest that the Phoenix Division be granted permission to conduct both security type and criminal investigations in Cananea.

WCR/hec

(5)

REGISTERED

RECORDED - 19

PX 100-3670

I am requesting permission to conduct criminal type investigations in Cananea because I feel that the conducting of this type of investigation would serve as a cover for security type investigations which would center in that city.

No active investigation will be conducted in this city pending receipt of instructions from the Bureau. An extra copy of this letter is being furnished the Bureau for the attention of the Legat in Mexico City.

100-356015-*Added 2/10/55; 893*

**CHANGED TO**

100-356015-45-✓

100-356015-16-171

JUL 11 1955

*Went*  
JUL 26 1955

100-356015-✓ 3/1/55

**CHANGED TO**

100-356015-46-✓

AUG 5 1955

*W. B.*

C

1 Mr. Little b6  
1 Section Tickler b7C  
1 Mr. Ferris  
1 Mr. Belmont  
1 yellow

SAC, EL PASO

March 16, 1955

DIRECTOR, FBI (100-356015)

PERSONAL AND CONFIDENTIAL

COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

Gen'l

For the information of all of the border offices, the San Antonio office has ascertained that the Texas State Department of Public Safety is interested in developing information concerning Communist activities in Mexico. Information has been received from the Chief of Police in Brownsville that security investigators for the Texas State Department of Public Safety have obtained "confidential orders" to investigate the Communist Party of Mexico in Mexico. They have contacted one of the Brownsville police officers for assistance in this regard as none of the State security investigators speak Spanish.

Information has also been received by the San Antonio office that the [REDACTED]

b3

San Antonio has pointed out that with so many different agencies working on this matter and using personnel lacking in experience in dealing with Mexicans and the Spanish language, unusual precautions and discretion must be exercised by the Bureau's representatives in handling investigations under the border coverage program.

The above information is being called to the attention of the El Paso office inasmuch as Texas State investigators may likewise attempt to cover Communist activities in Juarez. All offices should be alert to the possibility that [REDACTED] or other American agencies, state or national, may endeavor to investigate Communism on the Mexican side of the border. The Bureau is, of course, in no position to oppose such activities on the part of those agencies but it will be imperative that the Agents handling this program exercise even greater caution and discretion, particularly with regard to the development and handling of informants on Mexican soil. In general, it is preferable if potential informants and informants can be interviewed on American soil but the circumstances in each case differ and the decision as to whether the individual involved should be contacted in Mexico or the United States must, of necessity, be left up to the Agent handling him. The information developed by [REDACTED]

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

RECORDED 28

24 MAR 18 1955  
Attachment to memo to Belmont, 3-15-55,  
same caption, NLE:mml

51 MAR 20 1955 (12)  
Legal Attache, Mexico City

SECRET-AIR COVERED

*the San Antonio office regarding the interest of other agencies in Mexican Communism, however, should be borne in mind by all of the Agents handling this program.*

100-356015-895; ✓ dated 3/16/55; 896;  
✓ dated 3/15/55; 897;

**CHANGED TO**

100-356015-45-✓ 4  
100-356015-38-✓; 81; ✓; 82

JUL 11 1955

Wm. b

JUL 15 1955

Wm. b

100-250015-898 899; 11/12/55

**CHANGED TO**

100-250015-10-198; 110; ✓✓

JUL 26 1955

signed



100-356015-Sub 13 p 15-16 p 15-17  
900:

**CHANGED TO**

100-356015-45-6.1.1.2

JUL 11 1955

*100-356015-62-10/10/55*

**CHANGED TO**

*100-356015-62-1*

JUL 12 1955

*100-6*

100-356015-46-40 ✓ 2/21/55; ✓ 2/21/55; ✓ 2/8/55

**CHANGED TO**

100-356015-38-✓ ✓  
100-356015-46-✓

JUL 15 1955

*Wend*

AUG 5 1955

100-356015-906; ✓ 3/1/55; ✓ 3/1/55

# CHANGED TO

100-356015-45-11  
100-356015-46-V; ✓

JUL 26 1955

7-11-55  
AUG 5 1955

100-356015-902; ✓ 2/19/55

**CHANGED TO**

100-356015-16-194  
100-356015-46-✓

JUL 26 1955

AUG 5 1955

100-356015-✓ 3/16/55 ✓ 3/17/55  
✓ 3/21/55

**CHANGED TO**

100-356015-16-✓  
100-356015-45-✓  
100-356015-62-✓

JUL 26 1955

Wiseb

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. A. H. BELMONT *ABM 4-5-55*DATE: April 4, 1955 *Viper*FROM : R. R. ROACH *R*SUBJECT: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER *Gen L*

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

Reference is made to my memorandum 3/14/55 relative to the semi-annual report submitted by the San Antonio office in the captioned program. It will be recalled that information was received by San Antonio that [redacted]

[redacted] An appropriate letter was sent to all the border offices advising them to be alert for similar developments in their areas.

Laredo, Texas.

By airtel dated 3/24/55 San Antonio has advised that [redacted] was contacted by Special Agent Clarence P. Graham of the San Antonio office on 3/22/55. [redacted] advised Graham that [redacted]

As far as [redacted] knew, [redacted]

relative to this matter since the original report was received on a confidential basis by the San Antonio office.

RECOMMENDATION:

It is recommended that the attached letter be sent to the border offices and the Legal Attache's office advising them of the above information.

Attachment *sent 4-5-55*

WLF:lmm/pyp *att*

- 1 - Mr. Belmont
- 1 - Section tickler
- 1 - N. L. Ferris

RECORDED-32

INDEXED-32

12 APR 6 1955

59 APR 11 1955

1100  
ig & dupli  
ction Tickler  
1 - N. L. Ferris  
1 - Mr. Belmont

RECORDED-32

INDEXED  
EX-117

32 SAC, El Paso  
100-356015-904  
Director, FBI

April 2, 1955

PERSONAL AND CONFIDENTIAL

COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

ReBulet March 16, 1955, which advised in part that  
the information was received by the San Antonio office that  
the [redacted]

Laredo  
Tex b3

That information was brought to  
the attention of all offices receiving a copy of this letter  
with the request that all offices be alert to the possibility  
that [redacted] might endeavor to investigate Communism on the  
Mexican side of the border.

For your further information, the San Antonio office  
has now advised that contact was made with a [redacted]  
[redacted] on March 22, 1955. On that  
occasion the [redacted] stated that until [redacted]

b3

Each office should, however,  
continue to be alert for any indication of operations in Mexico  
conducted by other American agencies which might require  
unusual caution on the part of Bureau Agents who are handling  
this program.

- 1 - SAC, Albuquerque
- 1 - SAC, San Diego
- 1 - SAC, Phoenix
- 2 - SAC, San Antonio
- 1 - Legal Attache  
Mexico City, Mexico

100-356015

NLF:lm (12)

Tolson  
Boardman  
Nichols  
Belmont  
Harbo  
Mohr  
Parsons  
Rosen  
Tamm  
Sizoo  
Winterrowd  
Tele. Room  
Holloman  
Gandy

Attachment to Roach to Belmont memo, 3/31/55, re  
"Communist Coverage Along the Mexican Border."

9 APR 11 1955

PERSONAL AND CONFIDENTIAL  
PERSONAL AND CONFIDENTIAL  
PERSONAL AND CONFIDENTIAL  
PERSONAL AND CONFIDENTIAL  
SECRET - AIR COUNCIL

COMM - FBI  
APR 5 1955  
MAILED 26



FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

FD-36  
Mr. Tolson  
Mr. Boardman  
Mr. Nichols  
Mr. Belmont  
Mr. Harbo  
Mr. Mohr  
Mr. Parsons  
Mr. Rosen  
Mr. Tamm  
Mr. Sizoo  
Mr. Winterrowd  
Tele. Room  
Mr. Holloman  
Miss Gandy

AIRTEL

Transmit the following Teletype message to:

FBI, SAN ANTONIO

3/24/55

PERSONAL AND CONFIDENTIAL

DIRECTOR, FBI (100-356015)

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBULET 3/16/55.

Laredo, Tex.

ADVISED SPECIAL

AGENT CLARENCE P. GRAHAM 3/22/55 THAT

REGISTERED MAIL

CPG/vl

100-7483

3 - Bureau

1 - San Antonio

RECORDED-32

Mr. Belmont

INDEXED - 32

27 MAR 25 1955

ESP. SEC.

Approved:

Special Agent in Charge

Sent

M

Per

Transmit to  
Bureau  
3/31/55  
let to El Paso  
4/1/55  
D.H.

Mail sent 3/28/55  
File Serial 3/30/55

AIR TEL EX-117

1-D

SW

100-356015-704

100-356015-905; 906

**CHANGED TO**

100-356015-46-350; 378

AUG 5 1955

Samuel

DEPARTMENT OF INVESTIGATION  
DEPARTMENT OF JUSTICE

orig. & dupl.  
Section tickler  
Yellow  
N. L. Ferris  
AIRTEL

To: COMMUNICATIONS SECTION. APRIL 7, 1955

Transmit the following message to:

SACS, EL PASO  
SAN ANTONIO  
ALBUQUERQUE  
PHOENIX  
SAN DIEGO

PERSONAL AND  
CONFIDENTIAL

*me*  
COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. *Gen'l*  
GENERAL FRANK H. PARTRIDGE, ASSISTANT COMMISSIONER OF UNITED STATES IMMIGRATION AND NATURALIZATION SERVICE (USINS) VISITING MEXICAN BORDER OFFICES OF USINS IN NEAR FUTURE. GENERAL PARTRIDGE INTERESTED IN DISSEMINATION OF INFORMATION BY BUREAU BORDER OFFICES TO USINS ON LOCAL LEVEL. IF HE CONTACTS YOUR OFFICE DO NOT DISCUSS BORDER COVERAGE PROGRAM WITH HIM. YOU SHOULD BE COURTEOUS, HOWEVER; BUT IF HE HAS ANY SPECIFIC INQUIRIES HE SHOULD BE REFERRED TO SEAT OF GOVERNMENT. BUREAU SHOULD BE IMMEDIATELY ADVISED OF ANY CONTACT BY GENERAL PARTRIDGE WITH YOUR OFFICE.

HOOVER

NLF:saw/pyp  
(9)

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

RECORDED



20 APR 12 1955

SENT VIA 50 APR 15 1955

M

Per

100-356015-908; ✓ 4/1/55; 909

**CHANGED TO**

100-356015-38-83

100-356015-46-✓; 279

JUL 15 1955

*manb*

AUG 5 1955

*manb*

SAC, EL PASO (Orig & 1)

~~PERSONAL AND CONFIDENTIAL~~

April 14, 1955

DIRECTOR, FBI (100-356015)

COMMUNIST COVERAGE ALONG THE  
MEXICAN BORDER

Gen L

A survey of the productivity of the border coverage program, particularly in the light of present world conditions, has given the Bureau cause for concern. This program was inaugurated nearly seven years ago, and the results are not commensurate with the amount of time the program has been in existence. The potential danger to the United States, from a security standpoint, of the Mexican border makes it imperative that this program not be handled with complacency. It is vital that adequate informant coverage be established through sound, stable, reliable informants so that each border office can keep abreast of subversive activities in the area across the border from its territory and so that information will be received of any efforts to utilize open or underground Communist or pro-Communist individuals for operations directed against the United States.

It is necessary, therefore, that the development of this program receive the close personal attention and supervision of each border office SAC. Effective April 30, 1955, and each thirty days thereafter, each border office is being required to submit a progress report to the Bureau covering the developments in the program to obtain adequate coverage.

A copy of this letter is being sent to the Legal Attache in Mexico for his information.

COMM - FBI

APR 14 1955  
MAILED 19

cc - San Antonio  
cc - Phoenix  
cc - Albuquerque  
cc - San Diego  
cc - Legal Attache  
Mexico City, Mexico

cc - Foreign Service Desk (detached)  
NLF:bmm (13)

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

See cover memo Belmont to Boardman re same subject dated 4/13/55, NLF:lmm

RECORDED-99

EX-126

SECRET  
APR 15 1955  
AIR COURIER

100-356015-✓3/23/55; ✓4/13/55; ✓3/23/55;  
✓4/13/55; ✓3/23/55; ✓4/13/55; ✓2/33/55; ✓4/13/55

**CHANGED TO**

100-356015-16-✓; ✓; ✓; ✓; ✓; ✓; ✓; ✓

JUL 26 1955

Mmb

2



Boardman  
Belmont  
Clegg  
Glavin  
Ladd  
Nichols  
Rosen  
Tracy  
Harbo  
Mohr  
Parsons  
Winterrowd  
Tele. Room  
Holloman  
Gandy  
Section Tickler

b6  
b7C

Date: April 14, 1955

To: Legal Attache  
Mexico City, Mexico

~~SECRET AIR COURIER~~

From: Director, FBI (100-356015)

Subject: <sup>①</sup> COMMUNIST COVERAGE ALONG  
MEXICAN BORDER

Gen'l

The Bureau is viewing with increasing concern the situation along the Mexican border and the inadequacy of our coverage in that region. It is felt very definitely that we should increase our subversive coverage especially as to Communist contacts and travel between Mexico and the United States.

The border offices are under instruction to immediately take steps to expand their coverage and it is correspondingly imperative that you establish adequate coverage not only in the metropolitan areas of Mexico City and Monterrey but also in the northern part of Mexico below the area covered by the border offices. It is requested, therefore, that you promptly draw up plans for the establishment of needed coverage and that you advise the Bureau of those plans within two weeks of the receipt of this letter.

You should also advise the Bureau immediately of the results of your survey of your informant situation relative to the possibility of sending an informant to Nuevo Laredo as instructed in the Bureau's letter of March 16, 1955, captioned "Communist Coverage Along The Mexican Border," the original of which was sent to San Antonio and a copy directed to your office.

LEGAT

30 APR 18

COMM - FBI

cc Foreign Service Desk (detached)

See memorandum to Boardman from Belmont dated 4-12-55 NLF:lm

NLF:pat  
(9)

RECORDED-74

100-356015-911

24 APR 18 1955

59 APR 20 1955

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

- 2 - Orig & dupli
- Mr. Boardman
- 1 - Mr. Belmont
- 1 - Section Tickler
- 1 - Mr. Little
- 1 - N. L. Ferris
- 1 - Yellow

SAC, El Paso

April 14, 1955

Director, FBI (100-356015)

PERSONAL AND CONFIDENTIAL

① COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

RECORDED - 25

WIK

During a recent conference at the Seat of Government, General Joseph M. Swing, the Commissioner of the U. S. Immigration and Naturalization Service, advised that his agency has the [redacted] on its payroll.

b7D

The Bureau's files show that [redacted]

b7D

[redacted] Mexico, is [redacted] Although in the past you have furnished information from the El Paso Office of the Immigration and Naturalization Service relative to the identity of that agency's informants in Mexico, it has not been possible to locate in the Bureau's files any indication that [redacted] has been developed by the Immigration and Naturalization Service as an informant.

It is requested that you advise the Bureau of any information coming to your attention indicating that [redacted] has been recruited as an informant by the Immigration and Naturalization Service and if so, you should also advise of any information which you may have relative to the manner in which he was recruited as an informant by that agency. It is not desired that you make any direct inquiries of the Immigration and Naturalization Service, but you should furnish the Bureau any information which you may have received regarding this matter.

b7D

NLF:pat/lmm  
(8)

COMM - FBI

APR 14 1955

MAILED 10

Attachment to Boardman from Belmont dated 4/13/55  
re "Mexican Border Coverage" NLF:lmm

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

APR 20 1955



## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. L. V. BOARDMAN

DATE: April 7, 1955

FROM : A. H. BELMONT

STRICTLY CONFIDENTIAL

SUBJECT: MEXICAN BORDER COVERAGE

Tolson \_\_\_\_\_  
 Boardman \_\_\_\_\_  
 Nichols \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Harbo \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Parsons \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
 Winterrowd \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holloman \_\_\_\_\_

Reference is made to my memorandum to the Director dated April 4, 1955, captioned "Justice Department Plans in Event of Formosan Open Hostilities." That memorandum stated that a memorandum was being prepared giving the factual picture of the possible hazards along the Mexican border in view of the statement by General Swing, of the Immigration and Naturalization Service (INS), that the picture at the border is not as bad as it has been painted.

SPECIFICS BACKING UP OUR MEMORANDUM TO THE  
ATTORNEY GENERAL DATED FEBRUARY 8, 1955:

General Swing's statement apparently referred to our memorandum of February 8, 1955, to the Attorney General with copies to Messrs. William P. Rogers, William F. Tompkins, and General Swing. That memorandum captioned "Mexican and Canadian Border Coverage" (a copy of which is attached) stated that the Mexican and Canadian borders presented a serious security problem from the standpoint of sabotage and espionage.

That statement is specifically backed up by the following:

1. The report of [redacted] states that [redacted] in [redacted] to [redacted] instructed his subordinate [redacted] placing special emphasis on [redacted]

2. We also set forth the information received concerning intentions of [redacted] to emphasize [redacted] rather than [redacted] relying completely on [redacted] ments, and we pointed out that [redacted] produced a document sent to [redacted] from [redacted] stating in part that the [redacted]

## Enclosures

RJD:HLF:HWL;pyp (7)

- 1 - Mr. Boardman
- 1 - Mr. Belmont
- 1 - Mr. Lamphere
- 1 - Mr. Little
- 1 - Mr. Ferris
- 1 - Section tickler

Memo to Boardman  
 4/13/55  
 100-356015-912  
 RECORDED - 60  
 APR 15 1955  
 LIAISON

3. We pointed out that during World War II the Nazis attempted to mount operations against the United States from Latin America, and that these operations were countered by our activities in Latin America uncovering these Nazi agents and seeing that the Latin Americans were apprised of their activities.

4. We pointed that in one case [redacted] a Soviet intelligence operation, controlled from Mexico and directed at the United States. [redacted]

b7E

5. We stated that the Mexican police are not efficient and that graft and corruption are prevalent, that there is a militant Communist movement in Mexico, and there are a large number of American Communists who have moved to Mexico to avoid American jurisdiction, and that a number of those individuals are known to have engaged in Soviet intelligence activities in the United States in the past. Although, not specifically mentioned, this group includes Samuel Novick, an associate of Arthur Adams and Alfred K. Stern who was involved in the Mocase, as well as Mr. and Mrs. Frederick Vanderbilt Field, and several of the so-called "Hollywood Ten." In this connection, it was pointed out that through available sources we are trying to keep abreast of the activities of these groups, but that at the present time we do not have any direct responsibilities for security coverage in Mexico since that responsibility belongs to [redacted]

b3

[redacted] It was stated that we have repeatedly stressed to [redacted] the need for establishing appropriate coverage in Mexico in order that we may be advised of activities which threaten our internal security.

6. We stated that the Communist Party (CP) underground in the United States in the past endeavored to effect means of taking Communist fugitives out of this country through prearranged border-crossing points.

7. With regard to Canada, we pointed out that [redacted] though small, is very effective and maintains contact with us. It was pointed out that we had recently concluded a meeting with [redacted] which various problems facing our respective countries in the counterintelligence field were discussed.

b7D

FURTHER SPECIFIC INFORMATION AS TO SECURITY  
WEAKNESSES OF THE MEXICAN BORDER:

1. The Mexican CP and the militant splintered groups such as the Mexican Worker-Farmer Party (POCM) form a fertile recruiting ground for Communist or Soviet agents. Confidential Informant [redacted] was recruited from the Mexican CP at the designation of the Secretary General of that Party to assist on the escape route set up for American Communist officials which was used by Gus Hall. b7D

2. The Popular Party under Vicente Lombardo <sup>Toledano</sup> ~~Toledo~~ is likewise pro-Soviet and strongly anti-United States, and at least one [redacted] was recruited from the Popular Party into the CP and immediately thereafter into [redacted] b7D  
b7E

3. For many years Mexico has been a refuge for political exiles, principally "leftists." As a result there are many foreign Communists residing there, including Guatemalan Communists who accompanied former President Jacobo Arbenz when he fled from Guatemala and a strong contingent of Spanish Communists who have been in Mexico since the end of the Spanish Civil War.

4. There is a strong and very active Soviet Embassy in Mexico City comprised of 41 known officials and 58 known dependents.

5. A [redacted] source identified [redacted] to various [redacted] to establish [redacted] was in Mexico from [redacted] as a [redacted] who have responsibility for [redacted] been in Mexico for an extended period. They are [redacted] who were in Mexico from [redacted]

6. In February, 1955, it was reported that an individual who is suspected of being Nikolai Trofimov, the chauffeur to the Russian Military Attache in Mexico City, was endeavoring to purchase aerial maps of San Francisco, particularly the Bay area.

7. In the Julius Rosenberg espionage case in 1950, David Greenglass received money and instructions to leave the United States and go to Mexico contacting the Soviet Embassy there. Morton Sobell, also a member of the same network, fled to Mexico in 1950 where he was located and returned to the United States and is presently serving a prison sentence. William Perl, another member of the network, was also contacted to flee to Mexico and Alfred Sarant, a close associate of Rosenberg's, fled to Mexico in 1950 and has not been located since.

8. The control of Communist or Soviet agents crossing the border constitutes a problem. Large areas of the border are wasteland or mountains where the border can be illegally crossed with ease. In population centers such as Laredo, El Paso, Brownsville, Tijuana, and Mexicali, traffic across the border, particularly in rush hours and weekends, renders the placing of stops ineffective. One instance of this problem was demonstrated when Amy S. Tiesler and Svea Katz Sommer, two American women who were with Gus Hall when he was arrested in Mexico, returned to the United States in March, 1952. They traveled from Mexico City to Juarez apparently by bus and crossed the border to El Paso by taxi cab, then apparently took another bus into the interior of the United States. Although stops had been placed for these subjects at United States border immigration points, they entered the United States without difficulty and the tourist cards which they turned in to the Mexican authorities were not found until two days later.

9. The border control problem is also aggravated by the "wetback" situation involving the illegal entry into the United States of large numbers of Mexican laborers. Frequently allegations have been made that the Communists are using the "wetback" routes to bring Communist agents into the United States. In one instance, Roberto Berdecio, the husband of Marion Davis Berdecio an espionage agent in the United States, stated that when he planned in early 1955 to make a trip from Mexico to San Francisco he was going to travel by the "wetback" route.

#### INS INFORMANT COVERAGE:

INS informant coverage is developed largely as a result of the ability of INS to call a subject in for interview with the possibility of taking up the subject's border-crossing card unless he is cooperative. This means of developing informants is apparently effective but, of course, is not available to the Bureau's agents. INS informant coverage on the Mexican side of the border, however, is uneven. The information received by the Bureau from INS indicates that INS informant coverage in the Matamoros and Nuevo Laredo areas is weak. This situation is particularly dangerous in the Nuevo Laredo

area because the Chief of Police in Nuevo Laredo has a Communist background which resulted in the American Consulate in that city taking up his border-crossing card. The danger to the United States in having a man of this type serving as Chief of Police in Nuevo Laredo is one which would call for adequate informant coverage in that area. The information received from INS, however, does not indicate that INS informant coverage in that area meets the needs of the situation. In other parts of the border INS is not known to have informant coverage south of Arizona and New Mexico. INS is trying to establish informant coverage in the area south of San Diego, including Tijuana and Mexicali. In Juarez, Chihuahua, Mexico, however, INS has established very good informant coverage. Local cooperation in the Juarez-El Paso area has been excellent and the El Paso office of INS has furnished the Bureau's office a list of its informants in Mexico.

Most of the information developed by INS along the border which has been furnished to the Bureau pertains to the identities of the individual Mexican Communists and coverage of routine Communist Party activities. The objective of INS apparently is to identify the Mexican Communists and to take their border-crossing cards up when the opportunity arises, thereby preventing them from entering the United States.

It is to be noted that in no case of prime importance to the security of the United States (in the Gus Hall case, [redacted] Morton Sobell and similar cases) did we get information of value from INS. In each instance it was up to the Bureau to develop its own informants and if it had not been for the Bureau's sources in the United States and Mexico we would not have been aware of the operations in Mexico or that the individuals involved had crossed the border.

b7E

#### BUREAU BORDER COVERAGE PROGRAM:

In 1948, the Director established on a highly confidential basis a program of Communist coverage along the Mexican Border. Although the coverage of security matters in Mexico is within the primary jurisdiction of [redacted] it was necessary to establish the Bureau's border coverage program because [redacted] information needed for the discharge of the Bureau's responsibilities in the domestic field. The program involves the development and establishment of informants on the Mexican side of the border and the establishment of appropriate confidential sources to obtain the information needed. Because it involves the operation of informants on the Mexican side of the border [redacted] it has been necessary to maintain the program on a highly confidential basis and only the personnel actually involved are aware of its operation. Our objectives have been the identification of

b3

Communists on the Mexican side of the border and the determination of their activities with the particular purpose of identifying and following any possible Soviet or Communist agents or operations which are directed against the United States.

As a result of the border coverage program by the end of January, 1955, the El Paso office had one confidential informant [redacted] who helped break the Gus Hall case), four potential informants and three confidential sources, all of whom were located in the Juarez, Mexico, area. The San Antonio office had two paid confidential informants and eight confidential sources. Of the two confidential informants, [redacted] poses as a Communist sympathizer but obtains information of a definite value from his Communist contacts in the Reynosa-Matamoros area and he has also established good contacts in the Nuevo Laredo area. The second San Antonio informant [redacted] was discontinued in January, 1955, for unreliability. The Albuquerque office had one confidential source and one confidential informant who were not paid. The area covered by Albuquerque is open country and very sparsely settled. The informant operates one of the principal stores in the area and furnishes information concerning local activities as well as information concerning newcomers. The source is a Mexican official who furnishes information coming to his attention. The Phoenix office had two informants one in Nogales, Sonora, and one who is in Mexico south of Yuma. The information produced by these two sources is limited due to the fact that there is reportedly no formal Communist Party organization in the border area south of Arizona. The San Diego office had four paid informants, five potential informants and four confidential sources. The informants include [redacted] the informant in [redacted] [redacted] and [redacted] of a former high official in the Mexican Communist Party who furnishes information concerning important Mexican Communists who come to Lower California. b7D b7E

The coverage maintained by the border offices was not considered adequate outside of El Paso and San Diego and in January, 1955, a two-day conference of all of the Agents handling the border coverage program and one supervisory official from each office was held in El Paso. The conference was attended by two representatives from the Seat of Government and the principal purpose as well as the principal interest in the conference pertained to the development of informants. As a result of the stimulation given to the program during the conference, all of the offices are reviewing their files in an effort to locate potential informant material and the Legal Attache in Mexico is surveying his informant coverage to ascertain whether there is any informant available who can be sent up to the Nuevo Laredo area or whether established sources can produce the name of any individual living in Nuevo Laredo who would be an appropriate security informant.

This matter was followed with the Legal Attache on March 16, 1955, and if his office is able to locate a suitable individual, arrangements will be made to operate that informant in the Nuevo Laredo area. The Nuevo Laredo area is particularly important and at the same time delicate due to the fact that the Chief of Police has a Communist background and, therefore, particular attention is paid to the problem of establishing informant coverage in that city.

It is noted that since the border coverage conference in January, 1955, the San Diego office is endeavoring to develop three potential confidential informants, the San Antonio office is likewise endeavoring to develop three potential confidential informants, the Phoenix office is endeavoring to develop two and the El Paso office is endeavoring to develop five.

The informants and sources developed under the border coverage program supplement the regular security coverage maintained by all border offices on Communist activities on the American side of the border. The Bureau's border coverage program is of necessity handled very discreetly in order not to disclose to other agencies, foreign or domestic, the extent of our activities in Mexico. For that reason and due to the fact that we have no jurisdiction, our Agents have to develop informants and sources through different means than those available to INS. The INS officials are able to call Mexican security subjects into the INS border offices for interview and if the subject is uncooperative, his or her border-crossing card can be taken away. This is a tremendous lever over most of these individuals who desire to enter the United States. In connection with the statement of General Swing that his agency has [redacted] b7D

[redacted] on its payroll, the Bureau's files show that the [redacted]

[redacted] was listed in the El Paso report of January 14, 1955, as [redacted] Although the El Paso office of INS has furnished the Bureau's office in that city the names of several of their informants in Mexico, we have not been advised that INS is utilizing [redacted] We are making every effort to establish as effective coverage as possible within the limitations of our operations on the Mexican side of the border.

DISSEMINATION OF BORDER  
COVERAGE INFORMATION:

Pertinent information developed under the Bureau's border coverage program was formerly disseminated at the Seat of Government in appropriate form to conceal the fact that we are operating informants in Mexico. Since the decentralization of INS, such headquarters dissemination is no longer possible and, therefore, corresponding dissemination is now made locally by the various border offices to the.



local offices of INS. This dissemination includes information on various individual Communists which would be of interest to INS in discharging its responsibilities as well as the reports submitted by the border offices relative to the Communist Party of Mexico activities in the various states of Mexico bordering the United States. Similar dissemination to INS is also made locally concerning information developed on the American side of the border relative to alien subjects who would be of interest to INS.

Dissemination of information is not made to INS concerning highly delicate cases such as [redacted] which is <sup>b7D</sup> not of primary interest to INS. Pertinent information concerning <sup>b7E</sup> such cases is, however, disseminated to INS if and when it becomes advisable, such as the Bureau's memorandum of February 8, 1955, which was sent to the Attorney General with a copy to INS reviewing the dangers to the United States of the situation along the Mexican and Canadian borders. In that communication a brief description of the [redacted] was included since it was felt that information concerning the existence of [redacted] was germane to the analysis of the situation but no details concerning that operation were pertinent and, therefore, were not included in the write up.

ACTION:

(1) In view of the statement that General Frank H. Partridge of INS is making a trip to the Mexican border in the near future and is interested in Bureau dissemination of information to his local offices, an airtel has been sent separately to the border offices advising of his visit. Each office is instructed to be courteous but not to discuss the border coverage program with General Partridge but that if he has any questions to refer him to the Seat of Government. The border offices are also under instructions to advise the Bureau if they are contacted by General Partridge.

(2) There is attached a memorandum to the Attorney General with copies for Mr. Rogers and Mr. Tompkins, and General Swing restating the potential weakness of the Mexican border and furnishing additional specific information regarding the dangerousness of the border.

*I am very much concerned about our Mexican border coverage & our Subversive coverage at Mexico City. I will know we have to speed up our dissemination & get me certainly should get better results with a more detailed attention of the*

*what information coming along border! But we know what airtel dissemination is costing us. H.*



BUREAU OF INVESTIGATION  
DEPARTMENT OF JUSTICE

low 0-9a  
tion Tickler  
Ferris

To: COMMUNICATIONS SECTION. APRIL 18, 1955

CIPHER PAD CODE

Transmit the following message to LEGAL ATTACHE  
MEXICO CITY, MEXICO

A I R G R A M

Gen'l  
COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. IN VIEW OF  
IMPERATIVE NEED TO STRENGTHEN BORDER COVERAGE, SECOND BORDER  
CONFERENCE WHICH WAS RECOMMENDED AT THE JANUARY, NINETEEN  
FIFTYFIVE, CONFERENCE AT EL PASO HAS BEEN SCHEDULED TO BE  
HELD BEGINNING MAY TWENTYTHREE, NINETEEN FIFTYFIVE. SUBMIT  
TO BUREAU BY NEXT DIPLOMATIC POUCH YOUR SUGGESTIONS FOR  
PROPOSED AGENDA FOR CONFERENCE. SA'S SPEAKES, CREEDEN AND  
RINK ARE TO ATTEND CONFERENCE.

1 - Foreign Liaison Unit (detached)

NLF:lmn, mm  
(4)

NOTE: Above instructions are being issued in accordance with  
the Director's instructions noted on Mr. Belmont's memo to  
Mr. Boardman dated April 13, 1955, relative to "Mexican Border  
Coverage," to the effect that the second border coverage  
conference should be set not later than June 1, 1955.

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

59 APR 21 1955

SENT VIA

Airgram

4/18/55

4:06 PM

Per

mat

RECORDED-43

EX-124

NR 182005-440  
ENC 2005-2020 BY 172

CK. BY  
APPROVED BY

TYPED BY  
FILED BY

100-356015-✓ dated 4/4/55, ✓ 4/14/55  
✓ 4/4/55

**CHANGED TO**

100-356015-16-✓  
100-356015-46-✓

JUL 26 1955

mmib

AUG 5 1955

mmib

C

*100-256015-914*

**CHANGED TO**

*100-256015-16-195*

JUL 26 1955

*init*

BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

O.K. Per Ball Mr. Tamm  
4/20/55 RLL 0-9

RAM

PAD CODE

To: COMMUNICATIONS SECTION.

APRIL 20, 1955

URGENT

1 - orig.  
1 - yellow  
1 - sect. tick.

Transmit the following message to:

LEGAL ATTACHE  
MEXICO CITY, MEXICO

① COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBULET TO  
EL PASO FEBRUARY EIGHT AND BULET TO SAN ANTONIO MARCH SIXTEEN, LAST  
COPIES OF WHICH WERE FURNISHED YOUR OFFICE. SEAIGRAM  
IMMEDIATELY RESULTS OF YOUR SURVEY RELATIVE TO ASSIGNMENT,  
OR PROCUREMENT, OF INFORMANT ~~FOR~~ NUEVO LAREDO.

NLF:MLP  
(4)

1 - FOREIGN LIAISON UNIT (DETACHED)

NR. 251717 #239  
ENC. 1710-1715 BY J  
CK. BY  
APPROVED BY 20  
TYPED BY 10  
FILED BY

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

RECORDED - 73

100-156015-711  
16 APR 21 1955

EX-124

APR 25 1955

SENT VIA

Cable 4/20/55 11:51 A M

Per

## Office Memorandum • UNITED STATES GOVERNMENT

TO : DIRECTOR, FBI (100-356015)  
ATTN: FOREIGN LIAISON SECTION

DATE: 4/21/55

PERSONAL & CONFIDENTIAL

FROM : SAC, EL PASO (100-4847)

SUBJECT: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

Gen'l

Reference Bulet to El Paso dated 4/19/55 and El Paso airtel to Bureau dated 4/21/55.

The following items are offered for consideration concerning the agenda of the Second Border Coverage Conference, tentatively scheduled for May 23, 24, and 25, 1955:

1. Reappraisal of the border coverage project, especially in light of present world conditions, in terms of our relations with  ✓

A. Border coverage is necessary for the FBI to fulfill its responsibilities regarding the internal security of the United States; therefore, is it advisable to have a general understanding with  re- ✓  
garding our border coverage operations?

2. Reappraisal of the border coverage project in terms of relations with U.S. I&NS. Certain conditions make it necessary to request U.S. I&NS assistance in developing and handling security informants. Among these conditions are:

A. U.S. I&NS coverage will most probably identify FBI informants as Communists, resulting in their exclusion from the United States. ✓

B. The small scope of Communist activities in any given area makes it inevitable that at times the FBI and U.S. I&NS will be attempting to develop the same individual as an informant.

AIR MAIL, SPECIAL DELIVERY, REGISTERED

100-356015-916

RAJ:jwb  
(8)

RECORDED-99

APR 25 1955

- San Antonio (AM, RM)
- Phoenix (AM, RM)
- Albuquerque (AM, RM)
- San Diego (AM, RM)

67 MAY 5 1955

C. The possibilities of using Section 212-28 I(eye) of Public Law 414-82nd Congress (McCarran-Walter Act) to develop as informants individuals who have been excluded from the United States because of subversive connections. This section provides that an alien previously found to be subversive may be issued a visa if such an alien establishes, to the satisfaction of the Consular Office, when applying for a visa and the Consular Officer finds that...since the termination of such membership or affiliation such alien is, and has been, for the last five years prior to the date of application for visa actively opposed to the doctrine, program, principles, and ideology of such organization and the admission of such alien into the United States would be in the public interest.

It should be noted that the use of the above provisions have been very successfully used by U.S. I&NS in El Paso in the development of informants. It would appear that the FBI would need the cooperation of other agencies in order to take advantage of the provisions of the above law. It should be further noted that the right to enter the United States to work or even for brief visits is highly regarded by most Mexicans in the border area and worth more to them than a considerable sum of money.

3. Reappraisal to avoid duplication of dissemination of information based on requests by U.S. I&NS, for summary of information at the local level. At present six copies of a blank memorandum with a cover letter are also prepared of this summary for dissemination at the Bureau. Is this additional Bureau dissemination necessary? Is not most of this information already disseminated by other means?

4. Discussion of potential source of espionage recruiting by the Soviets along the U.S.-Mexican border. In connection with this subject, the El Paso Office has in mind the particular problem that may be involved in the number of Spanish refugees who live in the area across the border from El Paso, as set out in El Paso letter to the Director dated 2/9/55. It was pointed out that this group could comprise a most productive

EP 100-4847

source of espionage agents and that in most cases these people have not identified themselves with the Communist Party of Mexico. It is possible that Legat, Mexico City, would have material to add to the discussion concerning the activities of Spanish refugees throughout the Republic of Mexico.

An extra copy of this letter is being furnished to the Bureau in the event it is deemed advisable to forward same to the Legat, Mexico City.

100-356015-✓ dated 4/15/52-

**CHANGED TO**

100-356015-16-✓

JUL 26 1955

W. C. C. C.

(6)



*100-356015-917*

**CHANGED TO**

*100-356015-38-84*

JUL 15 1955

*mem*

*C*

## Office Memorandum • UNITED

GOVERNMENT

TO : DIRECTOR, FBI (100-356015)  
Attn: Foreign Liaison Section

DATE: 4-21-55

FROM : SAC, EL PASO (100-4847)

PERSONAL & ~~CONFIDENTIAL~~

SUBJECT: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

Gen'l

ReBulet 4-14-55 regarding conference with General JOSEPH M. SWING.

From information received through frequent liaison with CLYDE L. NICHOLS, Acting Head, Anti-Subversive Section, U. S. Immigration & Naturalization Service,

[redacted] Mexico, is not an informant of U. S. Immigration & Naturalization Service. The most direct and recent statement made in this connection was on April 13, 1955 when he orally advised SA FREDERICK A. JOHNS that "things look good. [redacted] is out and my boy is in". This remark was made in a conversation regarding current factionalism of the [redacted] and the suspension of [redacted] from his official position; "my boy" clearly referred to [redacted] who is [redacted]

Mexico. 1953-34

In view of the information received by the El Paso Office briefly summarized above, it is believed that General SWING was referring to [redacted] who, as the Bureau has been advised, is a highly placed and highly regarded informant of the Immigration Service.

REGISTERED MAIL - AIR MAIL SPECIAL DELIVERY

RAJ:jam  
(3)

RECORDED-35

INDEXED-35

100-356015-918

27 APR 26 1955

59 MAY 23 1955 EX-124

LIMSON

100-356015-✓ dated 4/14/55, ✓ dated 4/25/55

**CHANGED TO**

100-356015-38-✓✓

JUL 18 1955

Hub

C

2 orig and dupl  
1 to [redacted]  
1 Section Tickler  
1 N. L. Ferris

SAC, El Paso

April 19, 1955

Director, FBI

①

COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

PERSONAL AND CONFIDENTIAL

Gen'l

Reference is made to Bureau letter dated April 14, 1955, advising that the productivity of the border coverage program, particularly in the light of present world conditions, has given cause for concern.

As you will recall, one of the recommendations made by the Border Coverage Conference held in El Paso, January 24 and 25, 1955, was that a second conference should be held within 6-9 months. In view of the necessity for the development of adequate coverage along the border, the second Border Coverage Conference has been tentatively scheduled for May 23, 24 and 25, 1955. If it appears later that the matters for consideration by the conference can be handled in 2 days instead of 3, an adjustment will be made in that schedule. The conference will be attended by the Agents regularly handling the project and one supervisory official of each office, preferably the SAC.

Each office should also immediately furnish to the Bureau comments and suggestions concerning the agenda to be followed by the second conference and of the identity of the personnel who will attend. Your reply should be submitted to reach the Bureau by April 28, 1955.

The Legal Attache in Mexico City is being advised separately of the scheduled Border Coverage Conference for May.

1 SAC, San Diego ✓ PERSONAL AND CONFIDENTIAL

1 SAC, San Antonio PERSONAL AND CONFIDENTIAL

1 SAC, Phoenix PERSONAL AND CONFIDENTIAL

1 SAC, Albuquerque PERSONAL AND CONFIDENTIAL

24 APR 27 1955

NOTE: Above instr being issued in accordance with the Director's instr noted on Mr. Belmont's memo to Boardman 4/13/55, relative to "Mexican Border Coverage," to effect second border coverage conference should be set no later than June 1, 1955.

NLF:lmn;td/bmm

(9)

APR 29 1955

APR 19 1955

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

50-125

100-356015-✓ dated 4/22/55 ✓ 4/12/55  
✓ 4/11/55

**CHANGED TO**

100-356015-38-✓

100-356015-46-✓;✓

JUL 18 1955

*mmr*

AUG 5 1955

*mmr*

C

Federal Bureau of Investigation  
United States Department of Justice  
530 Broadway  
San Diego, California  
April 23, 1955

Director, FBI

~~CONFIDENTIAL~~

Attention: FOREIGN LIAISON DESK

Re: COMMUNIST COVERAGE ALONG THE MEXICAN BORDER

Dear Sir:

Reference is made to Bureau letter dated April 19, 1955, regarding the Border Coverage Conference which has been tentatively scheduled for May 23, 24, and 25, 1955.

With respect to the agent personnel who will attend, I have designated the following agents to be present at this conference. Barring any emergency matters requiring my personal attention, I also plan to attend:

SA ARNOLD D. ORRANTIA  
SA SHELDON W. PARKS  
SA ARNOLD C. DOLDE

The following suggestions are being submitted for discussion at the conference if the Bureau deems it advisable:

1. A thorough discussion of the Border Coverage Informant Program and their development, particularly with reference to the method of development and the approach made in making the initial contact.
2. Further discussion on the activities of the United States Immigration and Naturalization Service, specifically the question of dissemination of information, protection of informants, and other related matters.
3. Discussion of the advisability of interviewing Communist Party of Mexico security subjects under suitable conditions as a means of developing informants, etc.



AIR MAIL - REGISTERED  
HGM, ADO: jml  
100-6923

11-000000

INDEXED - 77

EX-125

8 APR 25 1955

LIASON

57 APR 29 1955

EXP. PROC.

Mr. [REDACTED]  
Feniks

Gen'l

2

100-356015-920

Director, FBI

April 23, 1955

4. An overall discussion of the objectives of the program and any new developments since the last conference.

5. A part of the conference should be designated for a round-table discussion wherein all those present will have the opportunity to discuss any individual problems they may have encountered in connection with the program. This part of the conference could also be utilized to discuss any techniques which may have been developed or utilized by the various agents in their field divisions.

Should any other suggestions come to my attention, they will be immediately transmitted to the Bureau.

Very truly yours,



H. G. MAYNOR  
Special Agent in Charge

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

Mr. Tolson \_\_\_\_\_  
Mr. Boardman \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Belmont \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Mr. Mohr \_\_\_\_\_  
Mr. Parsons \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Tamm \_\_\_\_\_  
Mr. Sizoo \_\_\_\_\_  
Mr. Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

AIRTEL

Transmit the following ~~TELETYPE~~ message to:

FBI, SAN ANTONIO (100-7483)

4/23/55

PERSONAL AND CONFIDENTIAL

DIRECTOR, FBI (100-356015)

① COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBULET 4/19/55

## AGENDA:

1. DISCUSSION OF CURRENT POLITICAL SITUATION IN MEXICO AND ITS EFFECT ON BORDER COVERAGE PROGRAM.
2. COORDINATION OF BORDER COVERAGE ACTIVITIES WITH ACTIVITIES OF LEGAL ATTACHE, MEXICO CITY.
3. DISCUSSION OF HAZARDS INVOLVED IN DEVELOPMENT OF INFORMANTS BY BORDER OFFICES.
4. CONSIDERATION OF CLOSE COORDINATION WITH IN&S IN THE HANDLING OF PROBLEMS ARISING OUT OF BORDER COVERAGE MATTERS.
5. DISCUSSION OF PLANS FOR CONTROL OF THIS PROBLEM IN THE EVENT OF AN EMERGENCY INCLUDING THE TECHNIQUE OF DEVELOPMENT AND PLACEMENT OF INFORMANTS.
6. DISCUSSION OF METHODS OF DISSEMINATION CP PROPAGANDA IN MEXICO.

END PAGE ONE

REGISTERED MAIL AMSD

SJW:ms

3 BUREAU

- 1 SAC, SAN DIEGO PERSONAL AND CONFIDENTIAL  
1 SAC, PHOENIX PERSONAL AND CONFIDENTIAL  
1 SAC, ALBUQUERQUE PERSONAL AND CONFIDENTIAL  
1 SAC, EL PASO PERSONAL AND CONFIDENTIAL  
1 SAC, SAN ANTONIO PERSONAL AND CONFIDENTIAL

59 MAY 2 1955

Approved: \_\_\_\_\_

Special Agent in Charge

Sent \_\_\_\_\_

M

Per \_\_\_\_\_

RECORDED - 71

EX-116

APR 25 1955

100-356015-921

39 PM



FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

-----

Transmit the following ~~Teletype~~ message to:

PAGE TWO

ATTENDANCE FROM SAN ANTONIO:

IT IS RECOMMENDED THAT SA'S CLARENCE P. GRAHAM, WILLIAM E. OGLESBY, AND CLAY ZACHRY, JR. ATTEND. IN ADDITION IT IS RECOMMENDED THAT SAC SAN ANTONIO AND SA LUTHER V. DUNN ATTEND. THIS RECOMMENDATION IS MADE SINCE THIS MATTER IS SUPERVISED ON THE SAC'S DESK AND SA DUNN IS COORDINATOR. IN VIEW OF THE GROWING IMPORTANCE OF THIS COVERAGE I FEEL EVERYONE CONNECTED WITH IT SHOULD BE FULLY COGNIZANT OF ALL OF ITS RAMIFICATIONS AND SHOULD CONTRIBUTE FULLY TO ALL DISCUSSIONS CONCERNING IT.

W E R N E R

END

Mr. Belmont

*PP. M. Ferris*

Approved: \_\_\_\_\_  
Special Agent in Charge

Sent \_\_\_\_\_ M Per \_\_\_\_\_

The Director  
Federal Bureau of Investigation

April 13 1955

William F. Tompkins, Assistant Attorney General  
Internal Security Division

Surveillance of International Communist  
Agents in the Western Hemisphere

Communist Coverage along Mexican Border

GEN'L

Transmitted herewith is a copy for official use only of a memorandum dated March 11, 1955, from Mrs. Hughes of the Office of Middle American Affairs, Department of State, to Mr. Warren H. Chase of the Bureau of Security and Consular Affairs, Department of State. Mrs. Hughes asked whether the Department of State could supply the Mexican Government with a list of prominent Communists in the United States, including leaders of the party or other outstanding workers, in order that the Mexican Government could send copies of such a list to all of its Consulates in the United States so that such people could not obtain tourist cards or other travel documents which would permit their entry into Mexico. Mr. Chase has asked a representative of this Division to explore with you the possibility of any assistance your Bureau might give to the Department of State in connection with the request of the Mexican Embassy.

Mr. Chase has previously discussed with a representative of this Division the broader problem of furnishing assistance by this Government to other American States in order to fulfill the objective sought to be achieved in Resolution VIII of the Final Act of the Fourth Meeting of Consultation of Ministers of Foreign Affairs, held in Washington, D. C., March 26-April 7, 1952. Paragraph 1(b) of that Resolution recommends to the governments of the American States that they enact measures necessary to regulate in the countries of America transit across international boundaries of those foreigners who there is reason to expect will attempt to carry out subversive acts against the defense of the American Continent.

It was suggested by Mr. Chase that your Bureau might be in a position to advise the Department of State whenever it received word of an intention to travel internationally in this hemisphere on the part of an American Communist. In its discretion the Department of State would determine whether or not such information should be communicated to the governments of countries involved in the proposed travel, in order that they might be alerted to the presence within their borders of a potentially dangerous individual. Additionally,

100-356015-1  
NOT RECORDED  
133 APR 26 1955

ORIGINAL FILED IN 100-356015-1



it was suggested that where security would not be jeopardized by communicating information identifying individuals with the Communist Party, a list of known Communists might be supplied by this Government to other American Republics or to a central index to which the other American States would furnish similar information concerning their own domestic Communists.

At your earliest convenience I would appreciate your views concerning the request of Mrs. Hughes contained in the attached memorandum to Mr. Chase, as well as any views you may desire to express on the broader procedures suggested in the course of conversations with the Department of State.

Enclosure No. 34740

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE  
1 - Section tick

0-9

1 - Yellow  
1 - orig.  
CABLEGRAM

To: COMMUNICATIONS SECTION.

9  
APRIL 28, 1955

Transmit the following message to:

LEGAL ATTACHE  
MEXICO CITY, MEXICO

URGENT <sup>OK</sup>

RECORDED-35

100 - 256015 - 922  
COMMUNIST COVERAGE ALONG MEXICAN BORDER. REURAIRGRAM

EX-110

APRIL TWENTY, LAST. IN VIEW OF LAPSE OF TIME SINCE JANUARY  
WHICH  
FIFTYFIVE, BORDER COVERAGE CONFERENCE/RECOMMENDED YOUR OFFICE  
ENDEAVOR TO ASSIST IN PROCURING INFORMANT FOR ASSIGNMENT TO  
NUEVO LAREDO, THIS MATTER MUST BE GIVEN PREFERENTIAL ATTENTION.  
SUTEL DEVELOPMENTS.

1 - Foreign Liaison Unit (detached)  
HLF:pyp  
(4)

3

APR 29 10 13 AM '55  
RECEIVED READING ROOM  
FBI  
U.S. DEPT. OF JUSTICE

NR. 100-256015-

ENC. 1615-1636 BY *ch*

CK BY  
APPROVED BY *ch*

TYPED BY *ch*

FILED BY *ch*

- Tolson \_\_\_\_\_
- Boardman \_\_\_\_\_
- Nichols \_\_\_\_\_
- Belmont \_\_\_\_\_
- Harbo \_\_\_\_\_
- Mohr \_\_\_\_\_
- Parsons \_\_\_\_\_
- Rosen \_\_\_\_\_
- Tamm \_\_\_\_\_
- Sizoo \_\_\_\_\_
- Winterrowd \_\_\_\_\_
- Tele. Room \_\_\_\_\_
- Holloman \_\_\_\_\_
- Gandy \_\_\_\_\_

67 MAY 11 1955

SENT VIA Cable 4-29-55 1:09 PM

Per *meh*

# AIRGRAM

Mr. T. L. ...	
Mr. Boardman	✓
Mr. Nichols	✓
Mr. Belmont	✓
Mr. Mohr	
Mr. Parsons	
Mr. Rosen	
Mr. Tamm	
Mr. Sizoo	
Mr. Winterrowd	
Tele. Room	
Mr. Holloman	
Miss Gandy	

DECODE OF CODED MESSAGE NUMBER 91 DATED APRIL 20, 1955  
AT MEXICO CITY, MEXICO. RECEIVED VIA AIRGRAM.

*Gen'l*  
② COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBUCABLE  
APRIL 20 INSTANT. RESULTS MY SURVEY WILL BE SENT IMMEDIATELY  
UPON RETURN CONFIDENTIAL INFORMANT [ ] FROM NUEVO LAREDO  
AREA WITH PRESENT INDICATION HE WILL ARRIVE MEXICO CITY  
[ ] NEXT. GENERAL BACKGROUND THIS MATTER AS FOLLOWS:

*CONF. INFO*  
DURING FEBRUARY LAST IN NUEVO LAREDO BY CHANCE I MET UP  
WITH FORMER CI [ ] WHO INDICATED TO ME HIS DESIRE TO  
CONTINUE TO BE OF SERVICE ON CONFIDENTIAL BASIS. AT  
BEGINNING OF CURRENT MONTH I SENT [ ] ON TRIP ALONG *CONF. INFO*  
[ ] AREA WITH INSTRUCTIONS DISCREETLY ASCERTAIN  
POTENTIALITY FORMER CI [ ] TO BE OF SERVICE WITHOUT  
HOWEVER, COMMITTING US TO ANY AGREEMENT. HE AND [ ]  
HAVE BEEN FRIENDS FOR MANY YEARS. ALSO I ASKED [ ] TO  
DISCREETLY LOCATE AND CHECK ON ACTIVITIES OF [ ]

[ ] SUBJECT OF BUREAU COMMUNICATIONS DURING AUGUST  
AND SEPTEMBER LAST UNDER CAPTION [ ]  
INFORMATION CONCERNING. [ ] WAS TO DISCREETLY ASCERTAIN  
IF [ ] MIGHT BE OF VALUE TO US BUT [ ] WAS TO TAKE  
NO FURTHER STEPS THAN DISCREET PRELIMINARY INVESTIGATION.  
ALSO DURING CURRENT MONTH I HAVE CONFERRED WITH SA JOHN J.  
CREEDEN WHO FEELS THERE IS POSSIBILITY HE WILL HAVE INFORMANT  
AVAILABLE FOR POSSIBLE PART-TIME SERVICE AT NUEVO LAREDO.  
I HAVE ALSO CONFERRED WITH SA MALCOLM M. RINK WITH RESPECT  
TO *CONF. INFO* CONFIDENTIAL INFORMANT [ ] WHO IS PRESENTLY STATIONED  
AT [ ] CALIFORNIA WITH [ ] AND  
WHO WOULD APPEAR TO HAVE EXCELLENT POTENTIAL AS A BORDER  
INFORMANT. [ ] SITUATION IS MORE COMPLICATED HOWEVER  
AND THIS INFORMANT HAS BEEN QUITE TRANSIENT IN MEXICO.

RECORDED-36

INDEXED-35

APR 29 1955

If the intelligence contained in the above message is to be disseminated  
outside the Bureau, it is suggested that it be suitably paraphrased in  
order to protect the Bureau's cryptographic systems.

*cc: Mr. Harris  
cc: Mr. Belmont*

# AIRGRAM

Mr. Tolson	_____
Mr. Boardman	_____
Mr. Nichols	_____
Mr. Belmont	_____
Mr. Harbo	_____
Mr. Mohr	_____
Mr. Parsons	_____
Mr. Rosen	_____
Mr. Tamm	_____
Mr. Sizoo	_____
Mr. Winterrowd	_____
Tele. Room	_____
Mr. Holloman	_____
Miss Gandy	_____

PAGE TWO

ACCORDINGLY PRIOR TO MAKING DEFINITE RECOMMENDATION TO BUREAU ABOUT POSSIBLE FUTURE UTILITY OF [REDACTED] AND WHETHER TO BE HANDLED BY MEXICO CITY OFFICE OR DOMESTIC FIELD, I HAVE ASKED SA RINK TO MEET WITH [REDACTED] IN [REDACTED] IN NEAR FUTURE TO OBTAIN LATEST INFORMATION ON [REDACTED] PERSONAL SITUATION AND BEST ESTIMATE AS TO HIS FUTURE UTILITY. WILL ADVISE BUREAU IN DETAIL AS SOON AS FURTHER DATA OBTAINED AND EXPECT ADDITIONAL INFORMATION CONCERNING NUEVO LAREDO AREA BY APRIL 24 NEXT UPON RETURN [REDACTED]

b7D

JOHN N. SPEAKES

RECEIVED:

4-25-55

10:33 AM

MEH

If the intelligence contained in the above message is to be disseminated outside the Bureau, it is suggested that it be suitably paraphrased in order to protect the Bureau's cryptographic systems.

Orig & Encl  
 1 - Galloway  
 1 - Mr. Boardman  
 1 - Mr. Belmont  
 1 - Mr. Branigan  
 1 - Mr. Baumgardner

April 22, 1955

Assistant Attorney General  
 William F. Tompkins

Director, FBI

1 - Liaison Section  
 1 - Mr. Philcor

100-356215

**SURVEILLANCE OF INTERNATIONAL COMMUNIST  
 AGENTS IN THE WESTERN HEMISPHERE**

Reference is made to your memorandum of April 18, 1955, with which you enclosed a copy of a memorandum from Mrs. Ruth Hughes of the Office of Middle American Affairs, Department of State, to Mr. Warren H. Chase of the Bureau of Security and Consular Affairs, Department of State. Mrs. Hughes asked whether the Department of State could supply the Mexican Government with a list of prominent Communists in the United States, including leaders of the Party or other outstanding workers, in order that the Mexican Government could send copies of such a list to all of its Consulates in the United States so that such people could not obtain tourist cards or other travel documents which would permit their entry into Mexico.

According to your memorandum, it was suggested by Mr. Chase that the FBI might be in a position to advise the Department of State whenever it receives word of an intention to travel internationally in this hemisphere on the part of an American Communist. It was pointed out that in its discretion the Department of State would then determine whether or not such information should be communicated to the governments of countries involved in the proposed travel in order that they might be alerted to the presence within their borders of a potentially dangerous individual. For your information, it is already the policy and practice of this Bureau to furnish information to the Department of State when it has been ascertained that a known Communist plans international travel. There would appear to be no objection if the State Department desires to furnish such information in individual cases to authorities of the country to which the individual contemplates travel providing the State Department is assured of the security of the information and providing the FBI is not identified as the source.

RECEIVED

7-17  
 APR 25 9 14 AM '55  
 FILED IN

APR 25 1955  
 MAILED 30

Tolson \_\_\_\_\_  
 Boardman \_\_\_\_\_  
 Nichols \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Glavin \_\_\_\_\_  
 Harbo \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Tamm \_\_\_\_\_  
 Tracy \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Winterrowd \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holloman \_\_\_\_\_  
 Miss Gandy \_\_\_\_\_

It was noted that it was also suggested that where security would not be jeopardized by communicating information identifying individuals with the Communist Party, a list of known Communists might be supplied by this Government to other

ENCLOSURE  
 MAY 2 1955  
 COVER MEMO 3. Incl. to Bureau  
 4-21-55  
 ENCLOSURE

American Republics or to a central index to which other American States would furnish similar information concerning their own domestic Communists. I wish to advise that I am opposed to furnishing a list of known Communists to other American Republics or to a central index because of the security hazards involved and because of the obvious difficulties in documenting cases involving subversives and suspected espionage agents.

W. V. 1632 - 3

RECEIVED  
FBI  
JAN 11 1951



# F.B.I. TELETYPE

4-41

DECODED COPY

FBI ALBUQUERQUE

4-28-55

5:22 PM MST

DFB

DIRECTOR

FBI

URGENT

PERSONAL AND CONFIDENTIAL

Mr. Tolson \_\_\_\_\_  
Mr. Boardman \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Belmont ☒  
Mr. Harbo \_\_\_\_\_  
Mr. Mohr \_\_\_\_\_  
Mr. Parsons \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Tamm \_\_\_\_\_  
Mr. Sizoo \_\_\_\_\_  
Mr. Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

① COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBUTEL  
TODAY. INFO SUBMITTED APRIL 26 LAST. 100-356015-233

RECORDED-35

BRYCE

6 MAY 20 1955

121 6 c m s 1 m s  
8-20 PM OK FBI WA MLT  
59 MAY 9 1955

Mr. Belmont

RECEIVED:

4-28-55

8:38 PM

MAP

If the intelligence contained in the above message is to be disseminated outside the Bureau, it is suggested that it be suitably paraphrased in order to protect the Bureau's coding systems.

100-356015-✓ dated 4/25/55

**CHANGED TO**

100-356015-16-✓

JUL 26 1955

C

FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE  
COMMUNICATIONS SECTION

APR 28 1955

TELETYPE

Mr. Tolson \_\_\_\_\_  
Mr. Boardman \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Belmont ☒ \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Mr. Mohr \_\_\_\_\_  
Mr. Parsons \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Tamm \_\_\_\_\_  
Mr. Sizoo \_\_\_\_\_  
Mr. Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Miss Gandy \_\_\_\_\_  
RM

FBI, PHOENIX

4-28-55

6-27PM MST

DIRECTOR, FBI

URGENT

ATTENTION FOREIGN LIAISON SECTION P AND C

COMMUNIST COVERAGE ALONG MEXICAN BORDER. REUR RADIOGRAM TODAY AND

REBULET APRIL NINETEEN LAST. PHOENIX LET SUBMITTED APRIL TWENTYFIVE  
LAST ADVISING THAT MAY SIXTEEN, SEVENTEEN, AND EIGHTEEN, OR MAY TWENTY-  
THREE TO TWENTYFIVE SATISFACTORY THIS OFFICE FOR PROPOSED CONFERENCE.

CROSBY

END AND ACK PLS

ACK FOR TWO

9-30 PM OK FBI WA NRB

REC 2

TU DISCN

RECORDED-35

EX-113

6 APR 29 1955

Mr. Belmont

CC M Ferrer

59 MAY 9 1955

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

0-9 *put*

TELETYPE 1 - orig.  
1 - yellow  
URGENT 1 - sect. tick.  
1 - N.L. Ferris

To: COMMUNICATIONS SECTION.

APRIL 28, 1955 E' CODE UNDERLINED PORTIONS

Transmit the following message to:

SAC, PHOENIX PERSONAL AND  
ALBUQUERQUE ~~CONFIDENTIAL~~

*Gen'l*  
COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBULET  
APRIL NINETEEN, NINETEEN FIFTYFIVE. SUTEL TODAY WHEN  
INFORMATION SUBMITTED.

NLF:MLP  
(4)

HOOVER

RECEIVED  
ECC 2315-2320 BY  
CK. BY  
APPROVED BY  
TYPED BY  
FILED BY

- Tolson
- Boardman
- Nichols
- Belmont
- Harbo
- Mohr
- Parsons
- Rosen
- Tamm
- Sizoo
- Winterrowd
- Tele. Room
- Holloman
- Gandy

RECORDED-74

EX-112

APR 29 1955

TELETYPE

APR 28 1955

FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE  
COMMUNICATIONS SECTION

SENT VIA

7:50 PM

Per

100-356015-926; 927; 928; 929

**CHANGED TO**

100-356015-46-213; 214; 215

AUG 5 1955

ca

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

adbm

Mr. E.A. Tamm	_____
Mr. Boardman	_____
Mr. Nichols	_____
Mr. Belmont	_____
Mr. Harbo	_____
Mr. Mohr	_____
Mr. Parsons	_____
Mr. Rosen	_____
Mr. Tamm	_____
Mr. Sizoo	_____
Mr. Winterrowd	_____
Tele. Room	_____
Mr. Holloman	_____
Miss Gandy	_____

BBI, ALBUQUERQUE

4/26/55 2:30 PM MST

Transmit the following Teletype message to:

DIRECTOR, FBI (100-356015)

PERSONAL & CONFIDENTIAL

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. *Gen'l* REBULET 4/14/55.

CONFERENCE WILL BE ATTENDED BY SA HERBERT F. GREATHOUSE, AGENT  
REGULARLY ASSIGNED TO THIS TYPE OF WORK AND SAC D. A. BRYCE, AQ DIVISION.  
RECOMMENDED TOPICS FOR CONFERENCE ARE

- (1) PANEL FORUM - MUTUAL ASSISTANCE BETWEEN FIELD OFFICES AND LEGAT FOR DEVELOPMENT OF INFORMANTS.
- (2) PANEL FORUM - DEVELOPMENTS IN EACH FIELD DIVISION IN FIELD OF INFORMANT COVERAGE ALONG THE BORDER.
- (3) PANEL FORUM - RECENT TRENDS EACH FIELD DIVISION OF COMMUNIST ACTIVITIES ALONG THE BORDER.

B R Y C E

HLM/car  
100-1339  
(5)

1 - SA GREATHOUSE

ALL COPIES REGISTERED MAIL

Mr. Belmont

cc: Mr. Tamm  
cc detailed  
Foreign Liaison Desk  
for action  
RECORDED - 64  
EX-115

100-356015-930

APR 29 1955

MAY 6 1955  
Approved: *Da Bus*  
Special Agent in Charge

Sent *M* Per *Per*

2 - Orig. & dupl.  
1 - Yellow  
1 - Section tickler  
1 - Mr. Belmont  
1 - Mr. Ferris

b6  
b7C

RECORDED - 17

SAC, Phoenix  
Director, FBI

April 27, 1955

PERSONAL AND CONFIDENTIAL

COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

III - X3

Reurlet March 14 and Bulet March 24, 1955, to the  
Legal Attache in Mexico, a copy of which was furnished your  
office.

The Legal Attache has advised that he is in complete  
agreement with the opinion expressed by you relative to the  
advisability of having Bureau leads in Cananea handled by the  
Phoenix Office. He points out that the relative accessibility  
of Cananea to the border and the extreme distance of Cananea  
from the Resident Agency in Guadalajara would appear to be an  
extremely strong factor in judging which office should handle  
such leads. The Legal Attache, therefore, feels that in the  
absence of any special considerations it would be logical for  
your office to handle the Cananea area.

In view of the fact that Cananea is only 28 air-line  
miles from the border, and in view of the imperative need to  
develop adequate security coverage in the border area,  
authorization is granted for your office to handle Bureau  
leads in Cananea. These leads must, of course, be handled in  
accordance with the standing instructions relative to the  
coverage of both criminal and security leads in Mexico.

In view of this extension of the territory covered  
by your office, you should see to it immediately that steps  
are taken to establish adequate informant coverage in connection  
with the border coverage program; and you should advise the  
Bureau in your next thirty-day progress report of the results  
of your steps to establish such coverage.

A copy of this letter is being sent to all border  
offices and the Legal Attache's Office in Mexico City for their  
information relative to the coverage of leads in Cananea.

1 - SAC, El Paso

Tolson  
Boardman  
Nichols  
Belmont  
Harbo  
Mohr  
Parsons  
Rosen  
Tamm  
 Sizoo  
Winterrowd  
Tele. Room  
Holloman  
Gandy

1 - SAC, San Antonio

1 - SAC, San Diego

1 - SAC, Albuquerque

1 - Legal Attache

Mexico City, Mexico

(Note: Attachment to memo to Rouch  
Belmont, 4/25/55, same caption,  
nlf)

NLF:mlp/mer/pup

(11)

COMM - FBI

APR 29 1955

MAILED 19

Date: April 8, 1955  
To: Director, FBI 100-356015  
From: Legat, Mexico City  
Subject: COMMUNIST COVERAGE ALONG THE  
MEXICAN BORDER

Gen'l  
REBulet of March 24 last with enclosure from the Phoenix Office. The Legal Attache is in complete agreement with the opinion expressed by the Phoenix Office with respect to the advisability of having Bureau leads in Cananea handled by the Phoenix Office. The relative accessibility of Cananea to the border and the extreme distance of Cananea from our Resident Agency in Guadalajara would appear to be an extremely strong factor in judging which office should handle leads in Cananea. It is felt that in the absence of any special circumstances which might arise, it is a logical development for Phoenix to handle the Cananea area.

JNS:ic

RECORDED - 17

APR 12 1955

EXP. PROC.



100-356015-✓ dated 4/11/55, ✓ dated 4/26/55  
✓ 4/13/55, ✓ 4/25/55

**CHANGED TO**

100-356015-38-✓; ✓; ✓; ✓

JUL 18 1955

Mmb

C

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

FD-36	Man
Mr. Tolson	
Mr. E. A. Tamm	
Mr. Clegg	
Mr. Glavin	
Mr. Ladd	
Mr. Nichols	
Mr. Rosen	
Mr. Tracy	
Mr. Harbo	
Mr. Mohr	
Mr. Parsons	
Mr. E. J. Connelley	
Mr. Tamm	
Mr. Sizoo	
Mr. Winterrowd	
Tele. Room	
Mr. Holloman	
Miss Gandy	

AIRTEL

Transmit the following ~~teletype~~ message to:

FBI, EL PASO (100-4847)

4-21-55

PERSONAL & CONFIDENTIAL

DIRECTOR, FBI (100-356015) - ATTN: FOREIGN LIAISON DESK

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. <sup>Gen'l</sup> REFERENCE IS

MADE TO BUREAU LETTER DATED 4-19-55, REGARDING A PROPOSED  
BORDER COVERAGE CONFERENCE TENTATIVELY SCHEDULED FOR MAY 23,  
24 AND 25, 1955. REFERENCE IS MADE TO EP LETTER TO THE BUREAU  
DATED 4-18-55 CAPTIONED "SPECIAL CONFERENCES ON BANK ROBBERY,  
EP DIVISION", IN WHICH THE BUREAU WAS ADVISED THAT IT HAD BEEN  
NECESSARY TO CHANGE THE DATE OF THE BANK ROBBERY CONFERENCE AT  
TERMINAL, TEX. FROM 5/17/55 TO 5/24/55 AND TO CHANGE THE DATE  
OF THE BANK ROBBERY CONFERENCE AT EP FROM 5/20/55 TO 5/26/55.  
THESE CHANGES WERE NECESSARY BECAUSE OF CONFLICTS WITH BANKERS'  
CONFERENCES IN TEX. AND NEW MEXICO. ACCORDINGLY IT IS SUGGESTED  
THAT THE DATES OF THE BORDER COVERAGE CONFERENCE BE CHANGED TO  
ANY TIME IN THE WEEK BEGINNING 5/16/55. IN THE EVENT THE EP  
SUGGESTION AS TO TIME IS APPROVED, IT IS PLANNED THAT THE SAC  
AND SAS C. LAWRENCE RICE AND FREDERICK A. JOHNS WILL ATTEND THE  
PROPOSED CONFERENCE. SUGGESTIONS FOR AGENDA BEING SUBMITTED BY  
SEPARATE COMMUNICATION.

RECORDED - 17/00-356015-932

Mr. Belmont

MURPHY - *CC Mr. Ferris* - 70

29 APR 22/1955

REGISTERED MAIL - AIR MAIL SPECIAL DELIVERY

FAJ:jam  
(8) 12/ *Pen*  
Approved: \_\_\_\_\_ Sent \_\_\_\_\_ M Per \_\_\_\_\_  
Special Agent in Charge

lcc - San Diego (RM) (P&C)  
lcc - San Antonio (RM) (P&C)  
lcc - Phoenix (RM) (P&C)  
lcc - Albuquerque (RM) (P&C)

## Office Memorandum • UNITED STATES GOVERNMENT

TO : Director, FBI, Attn. Foreign Liaison  
 FROM : SAC, Phoenix (100-3670)

DATE: 4/25/55

SUBJECT: COMMUNIST COVERAGE ALONG THE  
MEXICAN BORDER

PERSONAL & CONFIDENTIALGen'l

Rebulet El Paso, 4/14/55, and El Paso airtel to Director, 4/21/55, suggesting that a border coverage conference be held during May, 1955.

I am in accord with the Bureau's recommendation that a border coverage conference be held in the near future and propose to personally attend this conference accompanied by SAs ROBERT C. MOODY and WALTER C. ROGERS, who are assigned to this program in this office.

The suggested dates of May 16 and 17 create no conflict in the Phoenix Division and the agents of this office would be able to attend a conference set for those dates.

The following are suggested topics which it is believed would prove of value to the Phoenix Division and other offices participating in this conference.

1. Recent developments in major cases presently under investigation by Legat and border offices relating to the coverage program
2. Development of any new informants or techniques utilized in developing informants.
3. A review of present political situation in Mexico with emphasis being placed on the following:
  - a. Recent change in the attitude of the P.R.I. and the government of Mexico towards the Popular Party and the Mexican Communist Party indicating that these groups may be losing favor with the Mexican government.

RECORDED - 17

100-356015-933  
 5-2  
 APR 29 1955

RCR/hec  
 (10)

REGISTERED

2 cc: El Paso (100-4847) (REGIS.)  
 2 cc: San Antonio (100-7483) (REGIS.)  
 2 cc: San Diego (REGIS.)

59 MAY 9 1955

100-356015-933  
 5-2  
 APR 29 1955

3. Thumbnail sketch or picture of Mexican government officials, both state and federal, with any information available indicating their friendly or unfriendly attitude towards the U. S. These officials should be those affecting states directly south of the international boundary.
4. Discussion by Legat, preferably the agent assigned to Guadalajara, as to the accessibility to Bureau informants of the records of the State Judicial Police for the State of Sonora located at Hermosillo, Mexico.
5. Availability of established informants for travel into border areas where no known Communist activity exists to determine adequacy of coverage in those areas.

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. A. H. BELMONT

DATE: April 25, 1955

FROM : R. R. ROACH

SUBJECT: COMMUNIST COVERAGE ALONG THE MEXICAN BORDER Gen'l

Tolson  
Boardman  
Nichols  
Belmont  
Rosen  
Mohr  
Parsons  
Tamm  
Sizoo  
Winterrowd  
Tele. Room  
Holloman  
Gandy

As you are aware, the border offices handle leads in both security and criminal cases on the Mexican side of the border within a 25 mile area of the border. By letter 3-14-55 the SAC at Phoenix recommended that his office be granted authorization to handle Bureau leads in Cananea, Sonora, Mexico, which is the largest mining area near the United States border; and unconfirmed reports have been received indicating possible Communist Party activity in that city.

Although Cananea is 40 miles, by road, south and west of the border it is only 28 air-line miles south of the boundary. It is somewhat isolated and is more readily available from Arizona than from Mexico City. In view of the proximity of Cananea to Arizona and the fact that it lies almost within the 25 mile zone, the SAC at Phoenix requested authorization for his office to handle leads in that area. The matter was referred to the Legal Attache in Mexico who, by letter dated 4-8-55, has advised that it appears logical for Phoenix to handle the Cananea area because of the relative accessibility of Cananea to the border and its extreme distance from the Guadalajara agency which would normally handle such leads.

Authority for Phoenix to handle leads in Cananea is not in violation of the border-crossing agreement with Mexico which does not specify the distance which Agents can cross into Mexico on a liaison basis. The 25 mile limit is the Bureau's own regulation and exceptions to it were made in the case of San Diego which has authorization to go 60 miles into Mexico to the city of Ensenada and to cover the congested rural area south of Mexicali. In the past, the State Department has indicated that it has no objection to our going south of the 25 mile line since that limit was one which we ourselves set and not one set by the Mexican Government or the State Department.

RECOMMENDATION:

In view of the fact that Cananea is more accessible from Arizona than from the places where our Agents in Mexico are stationed, and in view of the need to adequately cover security matters in the border area, it is recommended that the SAC's request be approved and that the Phoenix Office be allowed to handle leads in Cananea. If this recommendation is approved, it is suggested that the enclosed letter incorporating the recommendation be sent to Phoenix with copies to all other border offices for their information. Proposed manual changes are enclosed.

Enclosures

NLF:mlp/pyp (4)

1 - Mr. Belmont

1 - Mr. Tamm

1 - Section 230

Handbook, Rules &amp; Regulations, &amp; Authorization Review 5-13-55 fmb

RECORDED - 17

LIAISON

UNRECORDED COPY FILED IN 66-1734

**PROPOSED CHANGE IN THE MANUAL OF RULES AND REGULATIONS**

Section 9, paragraph A-4, page 16a, should be revised to read as follows:

**Offices covering leads in Mexico:**  
Investigations within 25 miles of the Mexican Border are handled by border offices on a liaison basis with the exception of San Diego Office which handles leads approximately 60 miles south of the border, including the city of Ensenada, Baja California, and the Phoenix Office which handles leads in Sonora. Other leads are to be sent to the Bureau.

- (a) The State of Chihuahua (contiguous portion) - Albuquerque Office
- (b) The State of Chihuahua (contiguous portion) - El Paso Office
- (c) The State of Sonora - Phoenix Office
- (d) The States of Coahuila, Nuevo Leon and Tamaulipas - San Antonio Office
- (e) Northern territory of Baja California - San Diego Office

(attachment to memo from Roach to Belmont 4-25-55  
re COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. NLF)

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

ENCLOSURE



PROPOSED CHANGE IN THE FBI HANDBOOK

Part I, paragraph 24, page 14, should be revised to read as follows:

INVESTIGATIONS IN FOREIGN COUNTRIES. Bureau authority is not necessary prior to agents' making investigations of one or two days' duration in foreign countries. For travel outside the continental United States which will be for a greater period of time than this, prior Bureau approval must be obtained. Offices along the Canadian border, [redacted] handle Canadian leads in matters of local interest or in which time is of the essence. Important cases and leads not of primary interest to border office are handled with [redacted] through the Bureau. Send leads to be handled on a local liaison basis with [redacted] to the field division covering leads in the respective provinces of Canada. Direct matters to be handled with [redacted]

[redacted] to the Bureau for transmission through the Bureau's Liaison Representative at the [redacted] or in pertinent cases to be transmitted directly to the [redacted]

Send leads for investigation in Mexico in the border area immediately adjoining the United States and extending into Mexico for a distance of 25 miles to the field division covering leads on a liaison basis in the respective states of Mexico: (1) contiguous portion of the State of Chihuahua - Albuquerque Office, (2) contiguous portion of the State of Chihuahua - El Paso Office, (3) States of Coahuila, Nuevo Leon, and Tamaulipas - San Antonio Office. In the case of Baja California the San Diego Office handles such leads for a distance of approximately 60 miles south of the border, including the City of Ensenada. In the case of Sonora the Phoenix Office handles leads in the 25-mile border area and also in Cananea. All other leads for Mexico are to be forwarded to the Bureau by letter for appropriate handling.

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

(Attachment to memo from Roach to Belmont 4/25/55  
re COMMUNIST COVERAGE ALONG THE MEXICAN BORDER, NLF)

RECEIVED READING ROOM

PR 29 1 26 PM '55

b7D

PROPOSED CHANGE IN THE MANUAL OF INVESTIGATIONS

Section 102C, paragraph 2k, should be revised to read as follows:

Mexico. The field offices along the Mexican border are authorized to conduct investigations in Mexican territory on a liaison basis within 25 miles of the Mexican-United States border with the exception of the San Diego Office which handles leads approximately 60 miles south of the border, including the city of Ensenada, Baja California, and the Phoenix Office which handles leads in Cananea, Sonora. Such leads can be sent directly to the offices covering the locality in question. All other leads for investigation in Mexico, however, should be sent to the Bureau for appropriate handling through the office of the Legal Attache in Mexico City.

APR 29 1 26 PM '51  
RECEIVED READING ROOM  
FBI  
U.S. DEPT. OF JUSTICE

(attachment to memo from Roach to Belmont 4-<sup>25</sup>~~24~~55  
re COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. NLF)

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
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Mohr \_\_\_\_\_  
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 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_



10 - orig. & dupls.

APRIL 29, 1955 PERSONAL AND CONFIDENTIAL

SAC, EL PASO 1 - yellow  
SAN ANTONIO 1 - sect. tick.  
PHOENIX 1 - N.L. Ferris  
ALBUQUERQUE  
SAN DIEGO

*Gen'l*

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. SUAIRTEL

WHETHER BORDER AGENTS HAVE HAD OPPORTUNITY TO REVIEW BUREAU MONOGRAPHS CONCERNING SECURITY MATTERS CONTAINED IN LIST FURNISHED THOSE AGENTS AT JANUARY, 1955, BORDER COVERAGE CONFERENCE. IF SUCH OPPORTUNITY GIVEN THEM, ADVISE THE MONOGRAPHS EACH AGENT HAS REVIEWED.

HOOVER

NLF:mlp

(13)

NOTE ON YELLOW: In view of the fact that several of the Agents handling the border coverage program have limited background and security work, a list of pertinent monographs was furnished those Agents at the January, 1955, conference. The SAC's were subsequently instructed to have those Agents review those monographs in order to build up their security background. In order that information concerning the extent to which those monographs have been reviewed can be available for consideration in drawing up plans for the May, 1955, conference the survey in this airtel is necessary.

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
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Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

RECORDED - 17

COMM - FBI

APR 29 1955

MAILED 20

24 MAY 2 1955

59 MAY 9 1955

100-356015-936;937;938;939

**CHANGED TO**

100-356015-16-176;201;197;198

JUL 26 1955

March

(6)

100-356015-940:941

**CHANGED TO**

100-356015-38-85

100-356015-45-105

JUL 18 1955

Handwritten signature

6

100-356015-<sup>942</sup> dated 5/2/55; ✓ 5/10/55

**CHANGED TO**

100-356015-16-✓; ✓  
100-356015-46-286

JUL 26 1955

Wm. L. Smith

To: COMMUNICATIONS SECTION. MAY 5, 1955

Transmit the following message to: LEGAL ATTACHE  
MEXICO CITY, MEXICO

ENCODE

# AIRGRAM

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. <sup>Gen'l</sup> REBULET  
FEBRUARY EIGHTEEN, NINETEEN FIFTYFIVE, RE EL PASO REQUEST  
FOR INFORMATION CONCERNING SPANISH REFUGEE GROUPS.  
SUAIRGRAM WHEN INFORMATION SUBMITTED.

NLF:pur  
(4)

1 - Foreign Liaison Unit (detached)

# 461

NR. 051505

ENC. 1505 - 1509 BY *dim*

CK.

BY

APPROVED BY *Can*

TYPED BY *Be*

FILED BY *943*

RECORDED - 24

EX-112

11 MAY 6 1955

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

59 MAY 13 1955

SENT VIA *Airgram 5-5-55* 11 AM

Per *HP*

100-356015-944

**CHANGED TO**

100-356015-46-282

AUG 8 1955

*W. M. B.*

C

- Orig. & dupl.
- Mr. Boardman
- ~~ATTN~~
- Mr. Belmont
- Administrative Div.
- Section Tickler
- N. L. Ferris

240. EL PASO  
SAN DIEGO  
PHOENIX  
ALBUQUERQUE  
SAN ANTONIO

Gen'l ~~PERSONAL AND CONFIDENTIAL~~

COMMUNIST CONTROLLED ALONG THE MEXICAN BORDER. MEMORANDUM TO  
EL PASO 4/19/55 AND EL PASO AIRMAIL TO BUREAU 4/21/55. \*RECORDED  
Tex.  
CONFERENCE CONFERENCE WILL BE HELD EL PASO MAY 10 AND 20, 1955.  
ARRANGEMENTS SHOULD BE MADE FOR THE FOLLOWING PERSONNEL TO  
ATTEND: EL PASO: SAC R. L. MURPHY, SA FREDERICK JONES,  
SA G. LAWRENCE BERRY, SA EDWARD: SAC H. J. FERNER, SA CLARENCE F.  
GRAHAM, SA WILLIAM A. GUNSON, SA CLAY BARNETT, SA LOUIS V. BURN;  
SAN DIEGO: SAC H. G. WATSON, SA ARTHUR D. ORLANDO, SA BRISTON F.  
PARKS, SA ARTHUR C. BOLTON; PHOENIX: SAC J. F. GREGG, SA ROBERT C.  
HARDY, SA PATRICK C. ROBERTS; ALBUQUERQUE: SAC R. A. HUGHES, SA  
BERNARD F. CONNOR. LOCAL ATTACHE JOHN H. SPEAKS AND SA'S  
JOHN J. CRANDON AND MARCOLE M. RYAN WILL REPRESENT LOCAL ATTACHE'S  
BELMONT  
OFFICE AND ASSISTANT DIRECTOR. AND RALPH G. BROWN WILL REPRESENT  
THE DEPT OF GOVERNMENT. COPIES OF AGENDA FOR CONFERENCE WILL BE  
FURNISHED BUREAU BUREAU OFFICE IN NEAR FUTURE.

1988-89

NLF: lmm: pyp  
(12)

NOTE: (MEMO Boardman to the Director, 5/5/55;  
RE: COMMUNIST COVERAGE ALONG THE MEXICAN  
BORDER: NLF:lm:pyp)

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Trotter \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Nease \_\_\_\_\_  
Gandy \_\_\_\_\_

COMM - FBI  
MAY 5 1955  
MAILED 31

INDEXED-61  
RECORDED-61

59 MAY 17 1955

24 MAY 6 1955

RECEIVED RECORDS ROOM  
MAY 4 4 05 PM '55

5/55;  
MEXICAN

100-356815-945

100-356015-946

**CHANGED TO**

100-356015-46-287

AUG 8 1955

Mount

(1)



Date: April 26, 1955

PERSONAL & CONFIDENTIAL

To: Director, FBI

From: Legat, Mexico (66-361)

Subject: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

*See 2*

Reference Bureau airgram of April 18 last advising that the date of May 23, 1955, has been set for the initiating of the Mexican border conference and requesting the Mexico City Office to submit suggestions for the proposed agenda.

The Legal Attache submits the following for consideration by the Bureau and possible inclusion in the agenda to be established:

Introductory Material

The premise of this second conference is that its subject matter will be a continuation of that dealt with at the first conference and that the personnel attending will in the majority be the same as those who attended the first conference. For that reason it is believed that time can be saved by dispensing with much of the preliminary orientation data which was necessary at the first conference.

It is suggested that after the initial roll call the presiding officer of the conference make a brief review of the various recommendations which were set up as a result of the first conference, and along with such a review of the recommendations made it would be helpful to be informed of the Bureau's reaction to the same, especially any points wherein the Bureau's considered opinion was materially distinct from the recommendation of the first conference. High-lighting any such matters would clarify the situation so that the second conference would be certain of initiating its work properly.

It is felt that the next logical step would be for a brief but adequate explanation of developments in Washington, D. C., which may have taken place in the interval since the first conference and which would have a bearing

JNS:rgb  
(3)

59 MAY 17 1955

INDEXED - 25  
MAY 2 1955

LIASON

Letter to Director, 4-26-55  
Re: Communist Coverage Along  
the Mexican Border

on the second conference. This would especially deal with relations with other Government agencies.

#### Implementation

It is believed that the next logical matter to be taken up would be the implementation of the recommendations from the first conference. It is suggested that in order to keep this concrete and to the point the SAC or other representative from each border field office be given a scheduled amount of time to review the specific steps which that office has taken in the interim between the holding of the first and second conferences in increasing its border coverage and otherwise implementing the recommendations of the first conference. It is felt that there would be a definite advantage in having each border office report for itself because this makes the matter very objective and pin points just exactly what is going on with respect to border coverage in each field division. During this portion of the program it is felt that efforts to broaden the discussion to the entire border should be kept to a minimum consonant with the importance of the particular matter being discussed.

In connection with the report from each field division, a representative from the Mexico City Office would mention briefly any steps which may have been taken to help that particular field division develop more adequate border coverage.

Each field division in its time allotted should, of course, also make reference to relations with other U. S. Government agencies along the border. Furthermore, reference should be made to any particular problems or other matters of interest arising from dealings with Mexican officials at these specific border points under mention.

#### Mexico City Office

It is realized that primarily the matter of establishing adequate border coverage is a responsibility of the various border field offices and not of the Mexico City Office which has direct responsibility for the establishment of coverage in the interior of Mexico south of the border zone with the United States. Nevertheless, the work of the

Letter to Director, 4-26-55  
Re: Communist Coverage Along  
the Mexican Porder

Mexico City Office necessarily is very closely related and it is felt that the contribution that personnel from the Mexico City Office can bring to this second conference would primarily arise from a discussion of the following:

A brief resume of any recent political developments which might have a direct bearing on the establishment of border coverage.

Recent Mexican police activities which might have a bearing on the matter.

Brief mention of the coverage which the Mexico City Office has established in the interior of Mexico, particularly in the northern border states.

A brief review of steps which the Mexico City Office has taken since the first conference to help develop informants in the border zone and a request for an expression of approval or otherwise from the border offices with respect to this action, particularly from the standpoint of whether the action would appear to be of direct benefit.

It is appreciated that probably many more matters will have been suggested by the border offices inasmuch as they are much closer to this problem from the standpoint of geography and the immediate presence of agents on the border. It is felt, however, that time would be wasted at this second conference by lengthy discussions in general terms and that instead the approach to this conference should be that of endeavoring to help each border office to work out specific steps to be taken at each important border point covered. Even though such detailed discussions might appear time-consuming, it is felt that the requirement that all speakers be brief and to the point would enable a great deal of this concrete, detailed discussion to take place. It is felt that even though one specific border point were under discussion the approach to the problems would be of sufficient value to warrant the close attention of all present.

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

2 - Orig. & dupl. 0-28  
1 - Mr. Boardman  
1 - Mr. Belmont  
CIPHER PAD CODE  
1 - Yellow  
1 - Administrative Div.  
1 - Section tickler

To: COMMUNICATIONS SECTION. MAY 5, 1955

Transmit the following message to: LEGAL ATTACHE  
MEXICO CITY, MEXICO

# AIRGRAM

*60074*  
COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBUAIRGRAM APRIL EIGHTEEN, LAST. DUE TO SCHEDULED BANK ROBBERY CONFERENCES, EL PASO DIVISION, BORDER COVERAGE CONFERENCE HAS BEEN SCHEDULED FOR MAY NINETEEN AND TWENTY, NINETEEN FIFTYFIVE, TO BE HELD AT EL PASO. CONFERENCE WILL BE ATTENDED BY SAC'S AND AGENTS HANDLING BORDER COVERAGE PROGRAM FROM EACH BORDER OFFICE. ARRANGE FOR LEGAL ATTACHE SPEAKES AND SA'S CREEDEN AND RINK TO ATTEND FROM YOUR OFFICE. ASSISTANT DIRECTOR <sup>BELMONT</sup> / AND RALPH B. BOACH WILL REPRESENT SEAT OF GOVERNMENT. COPY OF AGENDA FOR CONFERENCE WILL BE FURNISHED YOU IN NEAR FUTURE.

RECORDED-35

1 - Foreign Liaison Unit (Detached) *EX-113*

NLF:lmn:pup *pup*

(7)

NOTE: (~~REKENT~~ Memo Boardman to the Director, 5/5/55, RE: COMMUNIST COVERAGE ALONG THE MEXICAN BORDER; NLF:lmn:pup)

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

SENT VIA *Airgram* 55-55- 11:39 P M

RECEIVED  
MAY 11 4 45 PM '55  
U.S. DEPT. OF JUSTICE  
RECORDS ROOM  
NR.  
ENC. *135-55-10* BY *EC*  
CK. *135-55-10* BY *EC*  
APPROVED BY *EC*  
TYPED BY *EC*  
FILED BY *EC*  
Per *EC*

# AIRGRAM

Mr. Tolson	<input checked="" type="checkbox"/>
Mr. Boardman	<input checked="" type="checkbox"/>
Mr. Nichols	<input checked="" type="checkbox"/>
Mr. Belmont	<input checked="" type="checkbox"/>
Mr. Harbo	<input checked="" type="checkbox"/>
Mr. Mohr	<input checked="" type="checkbox"/>
Mr. Parsons	<input checked="" type="checkbox"/>
Mr. Rosen	<input checked="" type="checkbox"/>
Mr. Tamm	<input checked="" type="checkbox"/>
Mr. Winterrowd	<input checked="" type="checkbox"/>
Tele. Room	<input checked="" type="checkbox"/>
Mr. Holloman	<input checked="" type="checkbox"/>
Miss Gandy	<input checked="" type="checkbox"/>

DECODE OF CODED MESSAGE NUMBER 117 DATED MAY 4, 1955  
AT MEXICO CITY, MEXICO. RECEIVED VIA AIRGRAM.

① COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. Cen REBULET APRIL 14  
LAST. A LETTER DATED MAY 3 LAST, IN ANSWER TO PARAGRAPH TWO  
OF RELET HAS GONE FORWARD IN POUCH. UNDER DATE OF APRIL 25  
LAST WITH SAME CAPTION, A LETTER WENT FORWARD ANSWERING  
PARAGRAPH THREE OF REBULET.

JOHN N. SPEAKES

RECEIVED:

5-6-55

10:19 AM

MEH

RECORDED - 15

EX-112

100-356015-949  
6 MAY 10 1955

59 MAY 13 1955

If the intelligence contained in the above message is to be disseminated outside the Bureau, it is suggested that it be suitably paraphrased in order to protect the Bureau's cryptographic systems.

BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

1 Mr. Boardman  
1 Mr. Belmont  
artlett  
U-28

To: COMMUNICATIONS SECTION.

May 9, 1955

CIPHER PAD CODE

Transmit the following message to:

Legal Attache  
Mexico City, Mexico

# AIRGRAM

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REBUAIRTEL MAY FIVE  
LAST, ADVISING BORDER COVERAGE CONFERENCE WILL BE HELD AT EL PASO,  
MAY NINETEEN AND TWENTY. CONFERENCE POSTPONED UNTIL JUNE TWO AND  
THREE, NINETEEN FIFTYFIVE.

OHB:mn  
(7)

1 Foreign Liaison Unit

NR. 097805

ENC. 805-1808 BY

CK. BY

APPROVED BY

TYPED BY Jew

FILED BY

Enclosure to memo Belmont to Boardman, 5-6-55, re  
"Communist Coverage Along the Mexican Border," OHB:mn

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

RECORDED - 15

EX-112

59 MAY 13 1955

SENT VIA Airgram 5-9-55

41  
2 PM

Per HJ

RECEIVED  
MAY 10 1955  
FBI ROOM

2 - orig. & dupl.  
1 - yellow  
1 - N.L. Ferris  
1 - sect. tick.

April 29, 1955

SAC, El Paso

Director, FBI

PERSONAL AND CONFIDENTIAL

COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

RECORDED - 15

100-356015-951

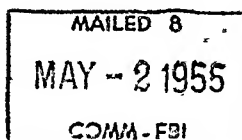
Gen'l

As you are aware, in the past, knowledge of the border coverage program has been limited to personnel actually handling the program and the necessary supervisory personnel. This system was deemed necessary in order to protect the confidential nature of this project which involves the operation of informants on foreign soil in a field which is the primary jurisdiction of another United States Government agency. Following the January, 1955, border coverage conference authorization was granted to acquaint the other Agents on the security squads in the various offices with the importance to the Bureau of Communist activities in Mexico, and arrangements were made for important developments in that field to be brought to the attention of the Agents handling the Communist Party of Mexico case which, of course, are the Agents assigned to the border coverage program. This step was taken as a means of amplifying our coverage in Mexico.

The coverage established by the various offices along the border is still inadequate and it is imperative that all available means be exploited to establish needed coverage. Policy concerning this project is, therefore, being modified to permit furnishing information regarding it to personnel in the border offices on a "need-to-know" basis regardless of whether they are specifically assigned to the program. This should be done with a view towards still preserving the fundamental secrecy of the operation insofar as possible. You may, therefore, acquaint all Resident Agents along the border with the program so that they can turn over to the Agents assigned to the program leads concerning potential informants and information of value obtained during the normal course of their work on the border. Also the Agents in the border offices who are engaged in security work should be informed concerning the program for corresponding reasons. When the

1 - SAC, San Antonio

Tolson \_\_\_\_\_  
Boardman 1 - SAC, Phoenix  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo 1 - SAC, Albuquerque  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen 1 - SAC, San Diego  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd NLF:mlp  
Tele. Room (9)  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_



59 MAY 17 1955

RECEIVED  
MAY 12 1955  
U.S. DEPT. OF JUSTICE

program is discussed with the Agents you should, of course, make sure that they understand the confidential nature of our operations in Mexico and that they treat the program accordingly. They must be impressed with the fact that this information is being furnished them on a "need-to-know" basis and that it is not to be discussed with other personnel who have no need to be advised concerning it, and it must not be disclosed to any outside agency.

Each SAC is expected to personally give this program his close supervision and to make sure that the activities of the Agents assigned to the program are properly coordinated.



## Office Memorandum • UNITED STATES GOVERNMENT

TO : A. H. BELMONT

DATE: April 23, 1955

FROM : V. P. KEAYSUBJECT: MEXICAN BORDER COVERAGE

Tolson \_\_\_\_\_  
 Boardman \_\_\_\_\_  
 Nichols \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Harbo \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Parsons \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
 Winterrowd \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holloman \_\_\_\_\_  
 Gandy \_\_\_\_\_

The following measures are suggested with a view to producing further intensification of our Mexican border coverage:

(1) It is suggested that we modify our practices concerning the secrecy of the project to permit the information regarding it to be furnished to personnel in the border offices on a need-to-know basis regardless of whether they are specifically assigned to the program. This would be done with a view to still preserving the fundamental secrecy of the operation. For instance, all Resident Agents along the border should be acquainted with the program so that they can turn over leads to the Agents assigned to the program concerning potential informants and information of value obtained during the course of their regular work on the border. Also, the Agents in the various field offices who are engaged in security work should be aware of the program for similar reasons. You will recall that for the first several years of the program with a view to preserving complete secrecy, we permitted each field office to have only one Agent assigned to the project, and it was necessary that knowledge of the project be confined to him and essential supervisory officials in the office. We have relaxed this to the extent of permitting more than one Agent to be assigned to the project in the various offices with Bureau approval.

(2) To produce immediate and drastic extension of the coverage it should have more intensive supervision on the scene on a coordinated basis until it is over the hump. It is suggested that a qualified individual be assigned to the project as a special headquartered in one of the border offices supervising the entire program for a period of three to six months, that is until it is extended to the point we want it. This official could continuously "ride herd" on the SACs on the scene; could examine the situation in detail with respect to each border crossing point; could correlate the information locally; and could make suggestions to the Agents assigned to the project as well as make suggestions to the Bureau for changes. This person should have administrative experience, a solid background in security work and experience in our Latin

VPK:bmm:111 (5)  
 cc - Belmont  
 Keay  
 Ferris  
 Little

RECORDED - 15  
 INDEXED - 15

SENT DIRECTOR  
 4-25-55


100-356015-951  
 17 MAY 10 1955

Let to be done  
 with CC: to Belmont  
 Ferris, Winterrowd,  
 Sizoo, Harbo, Gandy,  
 Jan 22-55 4-29-55

American operations. Heber Clegg, Assistant SAC of the Salt Lake City Office, would be qualified and it is believed could do the job. He would be given the necessary authority by the Bureau, of course, and the SACs would be so advised.

(3) It may be desirable to add additional qualified personnel to this project in view of the tremendous area involved, that is, the entire Mexican border. The Agents assigned specially to this program should have a solid security background and should have experience and knowledge of dealing with Latin American people. There are a number of Agents who formerly worked on our SIS who have the necessary security background and would be available for this assignment. This will be considered and looked into at the time we hold our next conference on the border in May and, of course, this would be one of the matters which Heber Clegg would follow on if he were assigned to the project. We now have Agents assigned to this project as follows: San Antonio, 3; El Paso, 2; Albuquerque, 1; Phoenix, 2; and San Diego 3. It should be noted that the Agents assigned specially to the project carry a substantial load of other work. This is necessary as a cover for their activities, for instance, they handle various types of leads across the border in order to bring them in contact with actual and potential informants.

The above suggestions would tend to bring the program into proper focus by impressing on the SACs and personnel detailed to the program the importance with which the Bureau views the program in the light of current conditions. It should produce not only effective results but prompt results.



SEE ADDENDUM NEXT PAGE

ADDENDUM: April 25, 1955 (LVB:WMJ)

I doubt that Heber Clegg's assignment would enhance this program.

At the next border conference in May the SACs can be instructed to give this matter preferred attention and the Bureau can insist upon compliance. Also at the next conference a careful study can be made relative to the necessity and availability of additional qualified personnel for assignment to this project.

I recommend against assignment of Clegg on a special basis but recommend careful consideration at the next conference re practicability of assignment of additional qualified Agent personnel to program.

L. V. Boardman

*LB*

*I certainly don't agree with No 2. All that the Domestic Int. Div. is doing is passing the direct responsibility to a "super" field executive when as a matter of fact the Dom. Int. Div. should have been "riding herd" all along. Most certainly are not going to let it get from under this responsibility by passing the buck to the field.*

DECODE OF CODED CABLE NUMBER 695 DATED APRIL 29, 1955  
AT MEXICO CITY, MEXICO. RECEIVED VIA STATE DEPARTMENT

Mr. Tolson \_\_\_\_\_  
Mr. Boardman \_\_\_\_\_  
Mr. Nichols \_\_\_\_\_  
Mr. Belmont \_\_\_\_\_  
Mr. Harbo \_\_\_\_\_  
Mr. Mohr \_\_\_\_\_  
Mr. Parsons \_\_\_\_\_  
Mr. Rosen \_\_\_\_\_  
Mr. Tamm \_\_\_\_\_  
Mr. Sizoo \_\_\_\_\_  
Mr. Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Mr. Holloman \_\_\_\_\_  
Miss Gandy \_\_\_\_\_

*Gen'l*

① COMMUNIST COVERAGE ALONG THE MEXICAN BORDER.  
REBUCABLE APRIL 29 INSTANT. MYLET OF APRIL 25 LAST  
COVERING THIS MATTER HAS GONE FORWARD VIA POUCH.  
SITUATION IN BRIEF: (1) FORMER [REDACTED] AVAILABLE  
IN [REDACTED] FOR CONTACT BY RESIDENT AGENT.  
APPARENTLY EAGER TO WORK AS INFORMANT AND PERSONAL  
FINANCES LOW SO WOULD WELCOME FINANCIAL ADVANTAGE  
DERIVED FROM INFORMANT ACTIVITIES. HOWEVER, NO  
OPPORTUNITY THIS OFFICE TO TEST POSSIBLE PRODUCTIVITY  
AND ACCORDINGLY DETERMINATION THAT POINT WOULD APPEAR  
RESPONSIBILITY RESIDENT AGENT AFTER APPROPRIATE SERIES  
OF CONTACTS AND DIRECTED ACTIVITIES CONTROLLED BY RESIDENT  
AGENT. (2) [REDACTED] HAS AGREED TO SUBMIT  
REPORTS REGARDING SUBVERSIVE ACTIVITIES IN THAT BORDER  
AREA TO [REDACTED] AND HAS ALREADY SUBMITTED ONE REPORT NOW  
IN POSSESSION OF LEGAL ATTACHE DEALING WITH COMMUNIST  
ELEMENTS IN NUEVO LAREDO. TRANSLATION THIS REPORT GOING  
FORWARD NEXT POUCH SO RESIDENT AGENT AT LAREDO CAN REVIEW  
SAME AND DETERMINE POSSIBLE RELIABILITY AND VALUE. (3)  
*mex.* [REDACTED] A PERSONAL FRIEND OF [REDACTED] RESIDING  
IN [REDACTED] AND LONG CONNECTED WITH MEXICAN POLICE AND  
GOVERNMENT WORK HAS AGREED TO ATTEMPT INSERT ELEMENTS IN  
COMMUNIST MOVEMENT THERE WITH REPORTS FOR BENEFIT OF [REDACTED]  
HOWEVER, ANTICIPATED THIS WILL REQUIRE SOMETIME AND IMPOSSIBLE  
STATE IMMEDIATELY RELIABILITY OR RESOURCEFULNESS THIS  
INDIVIDUAL.

RECEIVED

4-30-55

5:41 AM

RECORDED-41

100-356015-952

INDEXED-41

12 MAY 10 1955

If the intelligence contained in the above message is to be disseminated  
outside the Bureau, it is suggested that it be suitably paraphrased in  
order to protect the Bureau's cryptographic systems.

*cc: Mr. Belmont  
cc: Mr. Tamm*

100-356015-953

**CHANGED TO**

100-356015-38-87

JUL 18 1955

March

✓

FEDERAL BUREAU OF INVESTIGATION  
 UNITED STATES DEPARTMENT OF JUSTICE

Bartlett 0.9  
 Low  
 Belmont  
 Boardman  
 1 Section Tickler  
 1 Mr. Ferris  
 AID - FBI

To: COMMUNICATIONS SECTION.

6 orig and  
 dupls

May 9, 1955

Transmit the following message to:

SAC, EL PASO  
 SAN DIEGO  
 PHOENIX  
 ALBUQUERQUE  
 SAN ANTONIO

PERSONAL AND  
~~CONFIDENTIAL~~

Re: COMMUNIST COVERAGE ALONG THE MEXICAN BORDER

Gen'l

Re: Communist Coverage Along the Mexican Border  
 Conference will be held at El Paso, May 18 and 19. Conference  
 postponed until June 2 and 3, 1955.

Re: Communist Coverage Along the Mexican Border

OHB:mn  
 (12) *Tham*  
*R*

Enclosure to memo Belmont' to Boardman, 5-6-55, re  
 "Communist Coverage Along the Mexican Border," OHB:mn

RECORDED - 15  
 EX-118

100-356015-954

MAY 12 1955

- Tolson
- Boardman
- Nichols
- Belmont
- Mohr
- Parsons
- Rosen
- Tamm
- Sizoo
- Winterrowd
- Tele. Room
- Holloman
- Gandy

MAILED 11  
 MAY - 9 1955  
 COMM - FBI

RECEIVED AT WASH. ROOM  
 9 10 00 AM '55

59 MAY 17 1955

100-356015-✓dated 5/12/55; 955

**CHANGED TO**

100-356015-16-✓

100-356015-46-288

JUL 26 1955

Wm. L.

AUG 8 1955

Wm. L.

## Office Memorandum • UNITED STATES GOVERNMENT

TO : THE DIRECTOR

DATE: May 5, 1955

FROM : L. V. BOARDMAN

SUBJECT: COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Belmont \_\_\_\_\_  
Clegg \_\_\_\_\_  
Glavin \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

*Belmont*  
*Campbell*

The second Border Coverage Conference was tentatively scheduled for the first part of the week beginning May 23, 1955. The El Paso Office, however, has pointed out that due to the scheduled Bank Robbery Conferences in the El Paso Office, it would be preferable to hold the Border Coverage Conference sometime during the week beginning May 16, 1955. Under the circumstances, therefore, it is believed the Border Coverage Conference should be held Thursday and Friday, May 19 and 20. It is further believed that the conference should be held at El Paso which is the central point for the border offices which are participating.

The following personnel have been recommended to attend:  
San Antonio: SAC S. J. Werner, SA Clarence P. Graham, SA William E. Oglesby, SA Clay Zachry, SA Luther V. Dunn; San Diego: SAC H. G. Maynor, SA Arnold D. Orrantia, SA Shelton W. Parks, SA Arnold C. Dolde; Albuquerque: SAC D. A. Bryce, SA Herbert F. Greathouse; Phoenix: SAC F. E. Crosby, SA Robert C. Moody, SA Walter C. Rogers; El Paso: SAC R. L. Murphy, SA Frederick Johns, SA C. Lawrence Rice; Legal Attache, Mexico City: Legal Attache J. N. Speakes, SA John J. Creeden, SA Malcolm M. Rink.

It is believed that approval should be given for the attendance of the above personnel and it is believed important that the SAC's attend so that they can be properly impressed with the need for forcefully supervising this program. SA Arnold D. Orrantia has previously been scheduled for In-Service 5/9 through 5/18/55. That schedule, however, would not permit him to arrive in El Paso in time for the conference and since he is the most effective Agent working on the program, it is important that he actively participate in the conference and, therefore, it is believed that his In-Service should be postponed.

In view of the importance of this conference, it is suggested that Section Chief Ralph R. Roach attend with Inspector Keamy if possible. If, in his desire, Belmont can go with Roach although he is heavily committed.

Enclosures

LVB:lm:pyp (7)

1 - Mr. Boardman

1 - Mr. Belmont

1 - Administrative Division

1 - Section Tickler

1 - Yellow

1 - N. L. Ferris

MAY 19 1955

*I recommend Belmont go*  
*I think Belmont should handle*  
*Yes. There is no use of Keamy going on, he should handle this part of it.*  
*3974*  
*FILE*



RECOMMENDATIONS:

If the above suggestions are approved, it is recommended that the attached airtel be sent to all border offices and that the attached airgram be sent to the Legal Attache in Mexico advising of the dates of the conference and the personnel attending. The agenda for the conference is in preparation and will be subsequently submitted for approval.

It is also recommended that the Administrative Division be requested to postpone SA Orrantia's In-Service and that the attached teletype be sent to San Diego regarding that postponement.

*for*

*OK*

*2/20/55*

*OK. Rewrote wires &  
substituted Bulmon  
for Keay*

*Wires rewritten  
& sent. 5-5-55  
HAM*

# AIRGRAM

Mr. Tolson	
Mr. Boardman	✓
Mr. Nichols	
Mr. Belmont	✓
Mr. Mohr	✓
Mr. Parsons	
Mr. Rosen	
Mr. Tamm	
Mr. Sizoo	
Mr. Winterrowd	
Tele. Room	
Mr. Holloman	
Miss Gandy	

DECODE OF CODED MESSAGE NUMBER 127 DATED MAY 9, 1955 AT *FBI*  
MEXICO CITY, MEXICO. RECEIVED VIA AIRGRAM.

*Gen'l*  
VICENTE DE ~~LEON~~ LUNA, PSI, COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. ATTENTION: FOREIGN LIAISON DESK. RE SAN ANTONIO LETTER APRIL 25 LAST. LEGAT FILES IN MEXICO CONTAIN FOLLOWING INFORMATION IN ADDITION TO THAT SET FORTH IN REFERENCED COMMUNICATION. THE MARCH 29, 1952 MONTERREY, NUEVO LEON, MEXICO NEWSPAPER REFERRED TO THE VISIT OF VICENTE ~~LOMBARDO~~ TOLEDANO TO NUEVO LAREDO, TAMAULIPAS, MEXICO AND CARRIED PHOTOGRAPH OF LOMBARDO TOGETHER WITH QUOTE HIS FRIENDS UNQUOTE. ELEVEN INDIVIDUALS BESIDES LOMBARDO APPEARED IN THIS PHOTOGRAPH ONE OF WHOM WAS IDENTIFIED AS VICENTE DE LEON LUNA. THIS PHOTOGRAPH WAS TAKEN IN CONNECTION WITH LOMBARDO'S VISIT TO NORTHERN MEXICO AT TIME HE WAS THE MEXICAN PRESIDENTIAL CANDIDATE OF THE POPULAR PARTY AND THE MEXICAN COMMUNIST PARTY. LOMBARDO IS THE WELL-KNOWN MEXICAN MARXIST LABOR LEADER. IN REPORT SA JOHN N. SPEAKES DATED DECEMBER 19, 1952 ENTITLED QUOTE PARTIDO COMUNISTA MEXICANO - DISTRITO FEDERAL, MEXICAN COMMUNIST PARTY - FEDERAL DISTRICT, IS-C UNQUOTE PAGES 95 AND 96 INFORMATION WAS SET FORTH RECEIVED FROM  WHO HAS FURNISHED RELIABLE INFORMATION IN PAST, TO EFFECT <sup>b7D</sup> THAT ON JUNE 18, 1952 THE POLITICAL COMMISSION OF THE CENTRAL COMMITTEE OF THE PCM MET IN MEXICO CITY TO ISSUE A DECLARATION WITH RESPECT TO THE MEXICAN PRESIDENTIAL CAMPAIGN. SIMON LOPEZ, THEN SECRETARY GENERAL OF THE MUNICIPAL PARTY OF NUEVO LAREDO, TAMAULIPAS MEXICO ARRIVED AND WAS ACCOMPANIED BY A REPRESENTATIVE OF THE POPULAR PARTY FROM THAT AREA. <sup>126</sup> IT WAS INDICATED THAT LOPEZ AND POPULAR PARTY REPRESENTATIVE INTENDED TO REPORT IN PERSON CONCERNING CERTAIN LOCAL CONDITIONS IN NUEVO LAREDO AND COMPLAINED THAT LOCAL AUTHORITIES THERE HAD CONFISCATED MANY OF THE VOTING CREDENTIALS OF PERSONS

If the intelligence contained in the above message is to be disseminated outside the Bureau, it is suggested that it be suitably paraphrased in order to protect the Bureau's cryptographic systems.

*cc: Mr. Belmont  
cc: Mr. Harris  
meh*

# AIRGRAM

Mr. Tolson	_____
Mr. Boardman	_____
Mr. Nichols	_____
Mr. Belmont	_____
Mr. Harbo	_____
Mr. Mohr	_____
Mr. Parsons	_____
Mr. Rosen	_____
Mr. Tamm	_____
Mr. Sizoo	_____
Mr. Winterrowd	_____
Tele. Rm.	_____
Mr. Holloman	_____
Miss Gandy	_____

PAGE TWO

Mex.  
 BELONGING TO THE POPULAR PARTY AND THE PCM IN NUEVO LAREDO. IT WAS STATED CARDS HAD BEEN TAKEN AWAY FROM FOUR INDIVIDUALS, ONE OF WHOM WAS IDENTIFIED AS VICENTE ~~LEON~~ LUNA. SINCE REFERENCED COMMUNICATION POINTED OUT THE BORDER CROSSING CARD OF SUBJECT HAD BEEN PICKED UP BY THE AMERICAN CONSULATE IN NUEVO LAREDO IN MAY 1952 IT IS POSSIBLE THE CARD REFERRED TO WAS HIS BORDER CROSSING CARD INSTEAD OF A MEXICAN CREDENTIAL.

JOHN N. SPEAKES

RECEIVED: 5-11-55 11:06 AM MW

If the intelligence contained in the above message is to be disseminated outside the Bureau, it is suggested that it be suitably paraphrased in order to protect the Bureau's cryptographic systems.

100-356015-✓ Subd 5/12/55

**CHANGED TO**

100-356015-24-✓

JUL 18 1955

24-6

①

100-356015-958; 959; ✓5/3/55; ✓5/12/55  
960

**CHANGED TO**

100-356015-38-86  
100-356015-16-199; ✓; ✓  
100-356015-62-45

JUL 18 1955

*7/18/55*

JUL 26 1955

*7/26/55*

*C*

100-356015-100 5/11/55; 5/19/55  
961

# CHANGED TO

CHANGED TO  
100-356015-45- ✓, ✓  
100-356015-62- 46

JUL 26 1955

Dec 2nd

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. L. V. BOARDMAN

DATE: April 13, 1955

FROM : MR. A. H. BELMONT

STRICTLY CONFIDENTIALSUBJECT: MEXICAN BORDER COVERAGE

Tolson \_\_\_\_\_  
 Boardman \_\_\_\_\_  
 Nichols \_\_\_\_\_  
 Belmont \_\_\_\_\_  
 Mohr \_\_\_\_\_  
 Parsons \_\_\_\_\_  
 Rosen \_\_\_\_\_  
 Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
 Winterrowd \_\_\_\_\_  
 Tele. Room \_\_\_\_\_  
 Holloman \_\_\_\_\_  
 Gandy \_\_\_\_\_

Reference is made to my memorandum dated April 7, 1955, which in part discussed the Bureau's border coverage program and bears the Director's notations, "I think that if the above represents all which has been accomplished since 1948 (7 years) our efforts have been in vain. It is obvious Dom. Int. Div. has not kept after this as it should. H.," and "I am very much concerned about our Mexican border coverage and our subversive coverage in Mexico City. I well know we have to operate with great discretion and yet we certainly should get better results with a large Legal Attache's office and informant coverage along the border. Let me know what entire operation is costing us. H."

We have realized the border coverage program has not been as effective in all offices along the border as is desirable. We have, therefore, conferred with each border SAC and each Agent handling the border coverage program when they report to the Seat of Government for conferences or In-Service. On such occasions we have analyzed with them the situation pointing out the weaknesses of the coverage maintained by the particular office. That procedure, however, did not produce all of the coverage needed and, therefore, in January, 1955, we held a Border Coverage Conference at El Paso to speed up the program. That conference was composed of the Agents handling the border coverage program, a supervisory official from each office, as well as 3 Agents from the Legal Attache's office and 2 representatives from the Seat of Government. That conference has produced concrete results and since it was held the border offices have undertaken the development of 13 potential confidential informants. The Legal Attache in Mexico is also under instruction to review his informant situation and try to locate an informant who can be sent to Nuevo Laredo, one of the focal points along the border, or to locate a contact of one of our present Mexico City informants who can operate as an informant in Nuevo Laredo. It is felt that the border coverage program is now getting in motion and will produce greater results. It is anticipated

Attachments

WLF:lm (5)

- 1 - Mr. Boardman
- 1 - Mr. Belmont
- 1 - Section Tickler
- 1 - N. L. Ferris

cc 4052 jeh  
 4-16-75 RDO/23W

MAY 23 1955

RECORDED - 8 INDEXED - 8 MAY 16 1955

But certainly show motion. It is a sad commentary that you are "now getting in motion" after 7 years.

LIASON  
 PERS. FILES

0 Downward Coverage Along the Mexican Border

that a second conference to further stimulate the program and the development of informants will be held from 6-9 months after the original conference. In the meantime, however, the developments in each office are being watched closely. *conference set for not later than June 1.*

*While the border coverage program has not produced all of the coverage desirable, it has, nevertheless, produced information of value identifying local Communists in such focal points as Tijuana, Mexicali, Juarez, Reynosa, and Matamoros, and ascertained their routine Party activities. The 2 cases in which the program has really paid off have been: (1) the Gus Hall case when [redacted] (a border coverage informant)*

*(2) [redacted] which is the first [redacted] in Mexico City which we have been able to penetrate. Through that case we have identified specific members of [redacted] in Mexico City as [redacted] and we have identified [redacted] as being the key figure in the [redacted] directed toward [redacted]*

With regard to the subversive coverage maintained by the Legal Attache's office in Mexico City we presently have 14 Agents in Mexico (Legal Attache and 9 Agents in Mexico City, 2 Agents in Monterrey, and 2 Agents in Guadalajara). During the past 6 months the average case load per month in Mexico City has been 732 with an average of 402 security cases, 319 criminal cases and 11 administrative cases, with an average of about 52 cases per Agent. It is not possible at the Seat of Government to estimate with relative accuracy the cost of security work in Mexico since a good share of the time of the office is taken up by criminal work achieving results which compare very favorably with the domestic field (184 fugitives located and \$175,315 recoveries during calendar year 1954). To get a relatively accurate estimate of the cost of our security work in Mexico, it would be necessary to have the Legal Attache make a survey. The Mexico City office, nevertheless, has established an effective informant lineup to handle security matters and at the end of March, 1955, had 21 espionage cases, 210 internal security cases and 105 internal security-nationalistic tendency cases. While we do not keep the type of statistics which would give us current information about American Communists in Mexico, the Legal Attache did furnish the Director the following facts in connection with his conference with the Director in March, 1954: At that time there were 25 domestic field Security Index subjects in Mexico and 80 subjects resident there who were not on the Security Index but who would be candidates for the Index if they should return to the United States. There had also been 102 Security Index subjects in Mexico on trips who had returned to the

*thinks we should and have instructed*

*Key to secure current information 205  
2. Most certainly. We have not maintained a close supervision over our Legal Attaches Office nor the Border coverage program. H.*



United States. Since that time there has been no indication of a decrease in the number of important American Communists in Mexico.

*But you don't know because you apparently allow*  
The Mexico City office furnishes information concerning the activities of the above individuals, as well as handling more spectacular cases which are of vital importance to the United States, such as obtaining the expulsion of Morton Sobell (presently in prison in the United States for espionage in connection with the Rosenberg case), Gus Hall, who presently is in prison and Ramon Maribal Carrion, the Puerto Rican Communist leader who was located and informally expelled in October, 1954, from Mexico to the United States where he is now serving his prison sentence.

An analysis of our operations in Mexico for the past 6 months (October, 1954, through March, 1955) shows it has cost an average of \$23,462 per month for the entire operation of the Legal Attache's setup which includes \$14,120 for salaries, \$121 for supplies, with \$9,221 remaining for all other expenses including quarters allowance, office rent, informants' salaries and expenses and other operational costs. The total cost of \$23,462 per month for our Mexico office is less than half the cost for a comparable domestic field office such as Omaha which has about the same case load and costs \$50,947 per month.

*maybe we don't know little about the real productivity.*  
With regard to the border coverage program, there are 11 Agents normally working on the program. It is not possible to make an accurate estimate at the Seat of Government of the cost of the border coverage as the Agents do not devote their full time to the project but handle it in connection with criminal and applicant work on the Mexican side of the border, which they must do in order to cover their activities. To get a relatively accurate estimate that would not be misleading, would necessitate allocating costs of the offices in addition to prorating the Agents' time. Such a study could be made by the offices if it is considered desirable. An analysis of the salaries, expenses and COD payments made to border coverage informants during the past 6 months (October, 1954, through March, 1955), however, shows that informant coverage costs us an average of \$764.13 per month.

The border coverage program has operated at a small cost for informants and has produced tangible, even if limited, results. With regard to the Legal Attache's office in Mexico, it is believed that our operations in the metropolitan centers are productive and economical, but that the Legal Attache should extend his security coverage, particularly in the northern part of the country near the border.

*When having  
Done. And if you take  
action to effect it?  
H.*

*With this I certainly  
agree. H.*

*Mexico City office to operate with it all.*

RECOMMENDATIONS:

(1) It is recommended that the attached letter be sent to all of the border offices (with a copy to Mexico City for information) instructing that a progress report on the extension of their border coverage be submitted every 30 days so that we can follow the developments in our border coverage more closely, and permit us to put pressure on those offices to obtain more adequate coverage.

*How you are doing it only after I have raised the issue. I didn't anticipate a supervision such as we should have.* H.

(2) That the attached letter be sent to the Legal Attache in Mexico advising of the Bureau's increasing concern with the situation along the border and advising him that the Bureau feels definitely that increased coverage must be obtained on subversive matters, especially pertaining to contacts between Mexico and the United States. The Legal Attache is, likewise, being instructed to advise the Bureau of his plans to extend his coverage and to advise immediately of the results of his survey for an informant who can be sent to Nuevo Laredo.

*This should have been done years ago.* H.

(3) That the attached letter be sent to El Paso advising of the information received from General Swing of INS that his organization has [redacted] on its payroll, and inquiring if the El Paso office has received any information to that effect since the INS office has in the past advised our office of the identities of its informants in Mexico.

b7D

*If we can believe Swing the FBI is more on the toes along the border than the FBI.*

*I can't too strongly stress my displeasure with the completely negative attitude of the D. M. I. in which I seriously has allowed this whole program to go to seed. Just who has been in charge of it?* H.

*I recommend an early inspection of the Mexico City set up - to include a survey of the Mexican border coverage*

*Yes & make it early.* H.

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. L. V. BOARDMAN *JB*

DATE: May 6, 1955

FROM : MR. A. H. BELMONT *AB*SUBJECT: <sup>①</sup> COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER *Gen'l*

Tolson	_____
Boardman	_____
Nichols	_____
Belmont	_____
Harbo	_____
Mohr	_____
Parsons	_____
Rosen	_____
Tamm	_____
Sizoo	_____
Winterrowd	_____
Tele. Room	_____
Holloman	_____
Gandy	_____

In view of the Attorney General's conference and the relocation test which will take place during May, it is suggested that the Border Coverage Conference which was scheduled for May 19 and 20 in El Paso, Texas, be held on June 2 and 3, 1955. You will recall that the Attorney General's conference at Quantico is scheduled for May 20 and 21 and the relocation test is scheduled for May 26.

RECOMMENDATION:

If you agree, it is recommended the attached airtel be forwarded to the interested offices and the attached airgram be forwarded to the Legal Attache, Mexico City, advising them of the change of the conference date.

Enclosures (2) *sent*

OHB:mmm

(6)

- 1 Mr. Boardman
- 1 Mr. Belmont
- 1 Mr. Ferris
- 1 Section Tickler
- 1 Mr. Bartlett

RECORDED-65

EX-126

11 MAY 17 1955

100-556015-963

*574*

124

2 - orig. and dupl.  
1 - yellow file copy  
1 - Section tickler  
1 - N. L. Ferris

b6  
b7C

SAC, San Antonio

May 13, 1955

Director, FBI (100-356015)

**PERSONAL AND CONFIDENTIAL**

**COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER**

RECORDED - 17

100-356015-964

Enclosed herewith is a copy of a self-explanatory letter which has been received from the Legal Attache in Mexico dated April 25, 1955, captioned as above. That letter refers to the Legal Attache's efforts to locate an informant for use in the Nuevo Laredo area. You will note that former Confidential Informant [redacted] is now employed with the [redacted] at the [redacted] in Nuevo Laredo. The Legal Attache advises that personal experience with this former informant at the border would be the only way of determining whether he is in a position to develop information needed by the Resident Agency located in Laredo, Texas, and whether he has the necessary personal resourcefulness and energy which the circumstances in the border area require.

b7D

The Legal Attache, as you will note, has also furnished the names of [redacted] and [redacted] whom the Mexico City Office is endeavoring to develop through [redacted] after which consideration can be given to turning them over to your office if their development should be satisfactory.

b7D

With regard to former informant [redacted] it is noted that he was approved as an investigative informant for the Mexico City Office in June, 1944. At that time he was employed full time by the Bureau's representatives in Mexico. He previously had four years' experience as [redacted] in [redacted] Mexico, and in the four years prior to his employment by our Mexico City Office he was a [redacted] with the Mexico City [redacted]. He was described as having been born [redacted] at [redacted] Mexico. He lived in [redacted] with his family approximately 25 years prior to his employment by the Bureau's representatives in Mexico. In [redacted] he also lived at [redacted] where he was employed in the [redacted] dining room. He later was employed as a [redacted] at the [redacted]. After leaving [redacted] he worked in cafeterias in [redacted] returning to Mexico about 1932. His services were discontinued by the Bureau's office in Mexico on September 1, 1940, inasmuch as the investigative work requiring his services had decreased. At that time it was indicated that he would be suitable for rehiring in the event his services were necessary in the future.

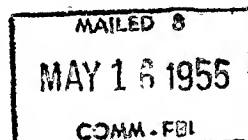
b7D

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

Enclosures (4)

Legal Attache  
Mexico City, Mexico

NLF:saw/dje  
(6)



**SECRET AIR COURIER**

APR 16 9 28 AM '55  
FBI  
RECEIVED ROOM

On December 27, 1950, the Legal Attache in Mexico advised that the informant was then an [redacted] and was assigned as a [redacted] in Mexico City. At that time he was reactivated by the Mexico City Office as an informant, principally to [redacted] and to conduct investigations. In August, 1951, the Legal Attache advised the Bureau that little use had been made of the informant's services since he was handled on a piecework basis, and that he appeared to be entirely sincere and truthful but an experienced Agent would have to work with him closely to aid in developing his style in reporting. In December, 1951, the Bureau was advised that the informant had produced some very good work, was prompt in handling investigative assignments, and his work was carefully done and thorough. Subsequent to that time, contact was severed with the informant when he became ill over an extended period of time and his services were not available. He was, therefore, removed from the list of active informants maintained by the Legal Attache's office in September, 1952.

b7D  
b7E

The Bureau has no objection to your contacting former informant [redacted] to determine his possibilities to be of service to your office. You should furnish the Bureau your comments regarding his potential use if you desire to make a regular informant out of him.

b7D

With regard to [redacted] the Bureau's files show that you have already been furnished with copies of a letter from the Bureau to the Legal Attache in Mexico City dated July 2, 1954; reply from the Legal Attache dated July 26, 1954; and the Bureau's reply of August 9 of that year. For your further information, there is enclosed one copy each of letters from the Legal Attache dated August 16, 1954, and September 1, 1954, together with the Bureau's reply dated September 22, 1954.

b7D

[redacted]  
The Bureau's files contain no information identifiable with [redacted]

b3

b7D

The Legal Attache in Mexico should continue to follow closely the development of [redacted] and [redacted] to determine whether they would be suitable for development as informants and for turning over to the San Antonio Office. This matter must be given preferred attention.

b7D

Date: April 25, 1955 PERSONAL & CONFIDENTIAL  
To: Director, FBI (100-356015)  
From: Legat, Mexico (100-743D)  
Subject: <sup>①</sup> COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER Gen'l

Reference Bulet of March 16 last to SAC, San Antonio; Bucable of April 20 last to Mexico City and Mexico City airgram of April 20 last to Bureau.

The material dealt with hereinafter will relate solely to the situation at Nuevo Laredo, Tamaulipas, Mexico.

As indicated in Mexico City airgram of reference, reliable Confidential Informant [ ] was sent on an extensive road trip at the beginning of April 1955 and during the course of this road trip he was to give primary attention to the developing of informants in northern Mexico, especially at certain key border points. He was told that this coverage was for the Mexico City Office. The informant returned to Mexico City on April 22nd last and was interviewed by the Legal Attache on the same date. Certain information was obtained orally and the informant's written report was thereafter produced.

For the sake of clarity the matters developed will be dealt with under separate headings according to the individuals being discussed.

[ ] (Former Confidential Informant) [ ] b7D

By letter dated December 27, 1950, Bureau authority was requested to reactivate this informant. As Confidential Informant [ ] during World War II, he had been used for general investigative work, including security work. Bureau authority was received to reactivate him as [ ] in January 1951 on a piece-work basis. Thereafter, our experience with him was relatively slight. He was principally handling leads to [ ] he having the capacity for this due to his [ ] b7D b7E

JNS:rgb  
(9)

RECORDED - 17 3 30 6/1/55

INDEXED-17

MAY 2 1955



Letter to Director, 4-26-55  
Re: Communist Coverage Along  
the Mexican Border

---

credentials. Naturally, such a type of work did not permit the informant to demonstrate any unusual initiative or resourcefulness. He was discontinued later when he became unavailable and it was understood that he was leaving the Mexico City-area in an effort to better his relatively poor economic situation.

It was only through a chance meeting with [ ] in Nuevo Laredo during February last that the Legal Attache became aware of [ ] new place of work and residence. He was then acting as an under official in the [ ]

[ ] Inasmuch as he was, when thus encountered, in the presence of other Mexican officials, he pretended not to recognize the Legal Attache but a few minutes later when an opportunity presented itself he indicated to the Legal Attache in a discreet manner that he was at the absolute disposition of this office for any appropriate services.

The Legal Attache was well impressed with [ ] sense of discretion on the occasion of this meeting.

As a result of this meeting when the trip of Confidential Informant [ ] was planned for the border area, the Legal Attache instructed [ ] to discreetly check on [ ] situation and his attitude toward becoming active as an informant. NO mention was made of the possibility that he might become an informant for the Laredo, Texas Resident Agency, since such mention was considered to be premature and indiscreet for that stage of developments. During April 1955 [ ] has been in touch with [ ] in Nuevo Laredo as a result of which [ ] reports that [ ] is eager to be of service, and it only remains for an effective and practical way to be worked out for utilizing the informant.

It is not possible to state just to what extent [ ] might become useful to the Laredo Resident Agency. It is felt that [ ] would be discreet but personal experience with [ ] at the border would be the only way of determining whether he is in a position to develop information needed by the Resident Agency, and whether he has the necessary personal resourcefulness and energy which the circumstances call for. It is felt that probably a great deal would depend upon the proper stimulation of him through personal contact of a continuing nature wherein our interests would be pointed out

Letter to Director, 4-25-55  
Re: Communist Coverage Along  
the Mexican Border

---

and his investigative reports would be constructively criticized.

It is noted that this informant has not yet been reactivated under Bureau authorization but it is felt that the Mexico City Office has taken all the appropriate steps which can be taken at present to set the situation up for further development at the border locality itself. It is to be noted that the home address for [ ] is [ ] in Nuevo Laredo. He is residing there without his family since apparently financial necessity has required that his family remain in Mexico City. According to [ ] is definitely hard pressed for funds inasmuch as his [ ] job pays very little.

b7D

[ ]  
Confidential Informant [ ] has been in touch with this individual who is supposed to be well acquainted with various labor union leaders in northern Mexico and to have some native ability as an investigator of Communism. As matters now stand [ ] is to begin submitting certain reports to [ ] with respect to matters along the Tamaulipas border and elsewhere in northern Mexico. [ ] is single and apparently quite transient. Although [ ] feels that [ ] is discreet, it has been felt advisable to keep this matter on the basis that [ ] is submitting reports to [ ] in his official capacity. This will give us an opportunity to examine the quality of these reports without any revelation of our true interest in the matter and should [ ] prove to be unworthy of further attention we will not be committed to him in a manner which might become embarrassing. On the other hand, should he demonstrate a definite potential together with a sense of discretion and seriousness of purpose, we can then consider expanding the situation and diverting it to where he might become a border informant.

b7D

[ ]  
This individual has been a personal friend of [ ] for more than twenty years, and about fourteen years ago [ ] helped him get a job with [ ] in Nuevo Laredo. He has worked as a [ ] in the Mexican Army and he has also been a member of the Mexico City

b7D



Letter to Director, 4-25-55  
Re: Communists Coverage Along  
the Mexican Border

---

Police Force. After being let out from the [redacted] at Nuevo Laredo, allegedly for political reasons, he entered the Nuevo Laredo [redacted] as a [redacted] [redacted] and he worked as a detective for several years. Thereafter, a change in the local administration caused him to be let out. At present he has credentials of the [redacted]  
[redacted]

b7D

[redacted] feels that this individual could be utilized to penetrate Communist groups in the Nuevo Laredo area. He has indicated that [redacted] should begin such efforts on behalf of [redacted]. The Legal Attache is unable to state what, if any, results may come of this but will follow the matter closely. At present the situation with [redacted] is difficult for determination because we do not have anyone in Nuevo Laredo who can work with [redacted] to develop the latter's possible talents. Through [redacted] however, we shall try to bring this matter to a logical conclusion as soon as possible. It is noted that [redacted] residence is [redacted] in Nuevo Laredo.

b7D

100-356015-965; 966

**CHANGED TO**

100-356015-46-289; 290

AUG 8 1955

Handwritten signature

2

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

Mr. Tolson	_____
Mr. Boardman	_____
Mr. Nichols	_____
Mr. Belmont	_____
Mr. Ladd	_____
Mr. Clegg	_____
Mr. Glavin	_____
Mr. Harbo	_____
Mr. Rosen	_____
Mr. Tracy	_____
Mr. Egan	_____
Mr. Gurnea	_____
Mr. Hendon	_____
Mr. Pennington	_____
Mr. Quinn	_____
Mr. Nease	_____
Tele. Room	_____
Mr. Holloman	_____
Miss Gandy	_____

Transmit the following Teletype message to: AIRTEL

FBI PHOENIX

5/10/55

DIRECTOR, FBI (100-356015)

URGENT

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER.

*Cert 2*

Rebuairtel El Paso 5/5/55, designating personnel to attend conference at El Paso. SAC F. E. CROSBY and SA WALTER C. ROGERS will arrive El Paso 6:35 PM 5/18 via American Airlines Flight 954. Will depart El Paso 7:35 PM 5/20, AA Flight 207. SA ROBERT C. MOODY will travel via Southern Pacific Ry.

El Paso requested to make reservations SAC CROSBY and SA ROGERS nights of 18th and 19th, and for SA MOODY night of 19th.

CROSBY

END  
WCR/hec  
(6)  
100-3670  
Registered

2 cc: El Paso (100-4847) (Registered)

RECORDED - *mm*

*100-356015-967*

MAY 12 1955

Mr. Belmont

Approved: *FE*

Special Agent in Charge

Sent

M

Per

6 MAY 19 1955

AIRTEL

FBI PHOENIX

5/10/55

DIRECTOR, FBI (100-356015)

URGENT

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER.

Rebuairtel El Paso 5/5/55, designating personnel to attend conference at El Paso. SAC F. D. CROSBY and SA WALTER C. ROGERS will arrive El Paso 6:35 PM 5/18 via American Airlines Flight 954. Will depart El Paso 7:35 PM 5/20, AA Flight 207. SA ROBERT C. MOODY will travel via Southern Pacific Ry.

El Paso requested to make reservations SAC CROSBY and SA ROGERS nights of 18th and 19th, and for SA MOODY night of 19th.

CROSBY

END  
WCR/hec  
(6)  
100-3670  
Registered

2 cc: El Paso (100-4847) (Registered)

orig: Mr. Belmont

*100-256015-Val 8 27-4/2*

**CHANGED TO**

*100-256015-28-✓*

JUL 18 1955

*Frank*

100-356015-968; ✓ 5/13/55

**CHANGED TO**

100-356015-45-106

100-356015-46-✓

JUL 26 1955

*March*

AUG 8 1955

## Office Memorandum • UNITED STATES GOVERNMENT

TO : MR. A. H. BELMONT *AB*

DATE: May 11, 1955

FROM : R. R. ROACH *RR*SUBJECT: <sup>①</sup> COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER *Gen'L*

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
 Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

You will recall that General Swing of the Immigration and Naturalization Service (INS) stated his agency had developed as an informant the [redacted] and that INS thus knows the names of the Communist Party members in that area. The Bureau's files contain no information that [redacted] who has been the [redacted]

[redacted] was an informant of INS. Inquiry of the El Paso Office has disclosed that General Swing probably had in mind [redacted] who has been the [redacted]

[redacted] was developed by INS as an informant in April, 1953, prior to the time General Swing became the head of INS. According to information furnished to the Bureau by INS at that time [redacted] was a member of the Communist Party of Mexico in [redacted] from January, 1939, to May, 1941. He subsequently left [redacted] and returned to that city about 1951. In April, 1953, he was interviewed in the Investigation and Deportation Section of INS at El Paso by INS agents. At that time he became cooperative and was subsequently placed back in the Mexican Communist Party becoming [redacted] in July, 1953.

There has been considerable strife within the Communist group in [redacted] and [redacted] has been critical of [redacted] direction of Communist affairs. On April 13, 1955, Clyde L. Nichols, Acting Head of the Anti-Subversive Section, INS, at El Paso told SA Frederick A. Johns of the El Paso Office, "Things look good. [redacted] is out and my boy is in." El Paso advised that this remark was made regarding current factionalism in Juarez and the suspension of [redacted] from his official position. The phrase "my boy" refers to [redacted].

ACTION:

RECORDED-16

The above is submitted for your information.

EX-126

NLF:mlp/dje  
(4)

- 1 - Mr. Belmont
- 1 - N. L. Ferris
- 1 - Section tickler

58 MAY 23 1955

100-356015-969

JUN 16 MAY 12 1955

5.11.55  
Little

FEDERAL BUREAU OF INVESTIGATION  
UNITED STATES DEPARTMENT OF JUSTICE

RADIOGRAM

ENCODE IN FULL

To: COMMUNICATIONS SECTION. MAY 16, 1955

DEFERRED

Transmit the following message to: SAC, SAN DIEGO (PERSONAL AND CONFIDENTIAL)

RECORDED-16 100-356015-990

COMMUNIST COVERAGE ALONG THE MEXICAN BORDER. REURRAD MAY FOURTEEN,

EX-126 LAST. FULL NAME OF CONFIDENTIAL INFORMANT [redacted] IS

[redacted] BUFILES CONTAIN NO RECORD OF [redacted]

HOOVER

1 - Legal Attache (with enclosure)  
Mexico City, Mexico *dit mat*

~~SECRET~~ - AIR COURIER

ALP: [redacted] (5)

*OK*

NR. 162258

ENC 2259-2345 BY [redacted]

CK 2345-2354 BY [redacted]

APPROVED BY [redacted]

TYPED BY [redacted]

FILED BY [redacted]

Tolson \_\_\_\_\_  
Boardman \_\_\_\_\_  
Nichols \_\_\_\_\_  
Belmont \_\_\_\_\_  
Harbo \_\_\_\_\_  
Mohr \_\_\_\_\_  
Parsons \_\_\_\_\_  
Rosen \_\_\_\_\_  
Tamm \_\_\_\_\_  
Sizoo \_\_\_\_\_  
Winterrowd \_\_\_\_\_  
Tele. Room \_\_\_\_\_  
Holloman \_\_\_\_\_  
Gandy \_\_\_\_\_

RADIO

MAY 16 1955

FEDERAL BUREAU OF INVESTIGATION  
U. S. DEPARTMENT OF JUSTICE  
COMMUNICATIONS SECTION

RECEIVED - BOARDMAN

59 23 1955

SENT VIA

Per *mat*



# F.B.I. RADIOGRAM

DECODED COPY

FROM SAN DIEGO

5-14-55

NR 140504

1:27 A.M.

DIRECTOR

URGENT

Mr. Tolson	_____
Mr. Boardman	_____
Mr. Nichols	_____
Mr. Belmont	_____
Mr. Harbo	_____
Mr. Mohr	_____
Mr. Parsons	_____
Mr. Rosen	_____
Mr. Tamm	_____
Mr. Sizoo	_____
Mr. Winterrowd	_____
Tele. Room	_____
Mr. Holloman	_____
Miss Gandy	_____

ATTENTION: FOREIGN LIAISON DESK. <sup>①</sup> COMMUNIST COVERAGE ALONG  
THE MEXICAN BORDER. REBULET TO LEGAT, MEXICO ENTITLED CON-  
 FIDENTIAL INFORMANT [REDACTED] DATED MAY 10, 1955. THIS  
 OFFICE HAS RECEIVED INFORMATION FROM U.S. INS THAT [REDACTED]

[REDACTED] DESCRIBED AS [REDACTED] IN MEXICALI  
 AND FORMER [REDACTED] IN MEXICO  
 CITY, IS CURRENTLY BEING DEVELOPED BY THEM AS A SECURITY IN-  
 FORMANT. A REPRESENTATIVE OF U.S. INS HAS ADVISED MAY 12,  
 1955, THAT HE WILL ACCOMPANY [REDACTED] ON A TRIP TO SONORA,  
 MEXICO IN THE IMMEDIATE FUTURE, TO SEE NATURE OF INFORMATION  
 [REDACTED] CAN DEVELOP WITH THE POSSIBILITY OF SUBSEQUENTLY  
 SENDING [REDACTED] TO MEXICO CITY WHERE HE CLAIMS EXCELLENT  
 CONTACTS WITH [REDACTED] BUREAU REQUESTED TO ADVISE IF [REDACTED]  
 IDENTICAL WITH [REDACTED]

b7D

RECEIVED:

5-14-55

1:39 A.M.

RPF

RECORDED-16

100-356015-970

29 MAY 17 1955

Mr. Belmont

If the intelligence contained in the above message is to be disseminated outside the Bureau, it is suggested that it be suitably paraphrased in order to protect the Bureau's cryptographic systems.

*ack-5-16-55  
cc: [unclear]  
[unclear]*

*7:00 PM 5/14/55  
[unclear]*

*6-11-55*

100-356015-971; 972; 973

**CHANGED TO**

100-356015-16-200; 203

100-356015-46-291

JUL 26 1955

*W. L.*

AUG 8 1955

*W. L.*

## Office Memorandum • UNITED STATES GOVERNMENT

TO: DIRECTOR, FBI (100-356015) DATE: 5/10/55

FROM: SAC, SAN ANTONIO (100-7483) PERSONAL AND CONFIDENTIAL

SUBJECT: COMMUNIST COVERAGE ALONG THE MEXICAN BORDER

ATTENTION: ~~REDACTED~~ LIAISON SECTION Gen'l

Mr. Tolson	_____
Mr. Boardman	_____
Mr. Nichols	_____
Mr. Belmont	_____
Mr. Harbo	_____
Mr. Mohr	_____
Mr. Parsons	_____
Mr. Tamm	_____
Mr. Sizoo	_____
Mr. Winterrowd	_____
Tele. Room	_____
Mr. Holloman	_____
Miss Gandy	_____

Rebureau memo to San Antonio dated 3/16/55.

Reference is made to reported activities of the Texas Department of Public Safety in investigating Communist matters in Mexico.

The project is under the supervision of NORMAN K. DIXON of the Internal Security Section of the DPS. Working directly under Mr. DIXON along the border is CHESLEY AUTEN who lives in Mercedes, Texas. It is known that AUTEN covers everything from Brownsville to and including Laredo; however, it is not known just how far up the Rio Grande past Laredo is covered by him.

Investigator RUBEN GARCIA of the Brownsville Police Department is constantly contacted by AUTEN to help him in his investigations in and around Brownsville. AUTEN especially asked that GARCIA help him in developing confidential informants on Communist matters in Mexico. SA CLAY ZACHRY, JR. at Brownsville recently asked GARCIA how he and AUTEN were getting along with the Mexican situation. GARCIA said that so far they had done nothing because AUTEN has not had time to spend any time with the project. GARCIA says that AUTEN has been spending all of his time investigating Labor Union activities along the border and doing work for the Governor regarding the recent land scandals in Texas.

Chief of Police GUS O. KRAUSSE, FBI NA, Brownsville, Texas, advised SA CLAY ZACHRY, JR. that the DPS appeared to regard as subversive all attempts made by labor unions to organize labor. He says that he learned that AUTEN had almost full time duties mapped out for GARCIA to do around Brownsville in investigating labor unions. KRAUSSE put a stop to this and advised GARCIA that the Brownsville Police Department was not going to become involved in any labor disputes other than to maintain the peace within the city limits.

REGISTERED MAIL

CZ:laf

lcc El Paso

59 MAY 23 1955

RECORDED - 28 EX-125

RECORDED

100-356015-974

12 MAY 1955

EXP. PROC.

SA 100-7483

Both AUTEN and GARCIA are friendly with SA ZACHRY who should be able to ascertain the extent of the DPS activities in Mexico. The San Antonio Division will keep the Bureau advised.

An extra copy of this report is being furnished the Bureau in case the Bureau desires to forward it to Legat Mexico. One copy for information purposes is being sent the El Paso Division.

100-356015-✓ dated 5/9/55

**CHANGED TO**

100-356015-38-✓

JUL 18 1955

Wm. B.

C

100-356015-975

**CHANGED TO**

100-356015-46-293

AUG 8 1955

mm.b